

Article



Proper Pricing Approach to the Water Supply Cost Sharing: A Case Study of the Eastern Route of the South to North Water Diversion Project in China

Yang Liu¹, Fatong Chong², Jingjing Jia¹, Shengle Cao¹ and Jun Wang^{1,*}

- ¹ School of Civil Engineering, Shandong University, Jinan 250061, China
- ² Shandong Yellow River Administration Bureau, Jinan 250011, China
- * Correspondence: wangjunwater@sdu.edu.cn; Tel.: +86-151-6900-0703

Abstract: Conflict in cost sharing is normal in complex water distribution system projects, such as the inter-basin water diversion project (IWDP). China's South to North Water Diversion Project (SNWDP) is the largest IWDP in the world, with a complex relationship between upstream and downstream users of the water supply. Therefore, it is necessary to propose an applicable and unsophisticated cost-sharing method to deal with the complex relationship between upstream and downstream users. This paper proposes an improved cost-sharing method based on the continuity equation of water quantity and the balance equation of the project cost between upstream and downstream users. The fairness of sharing the joint cost between parties involved in the eastern route of SNWDP (ER-SNWDP) obtained using the proposed improved cost-sharing method is investigated by comparing its results with the existing cost-sharing method. The results demonstrate that the proposed method can overcome the non-convergence issue of the existing sharing formula and reduce the differences between upstream and downstream users' sharing costs. The improved method provides a cost-sharing strategy that is more easily accepted by both the upstream and downstream users than the existing estimation approach. Therefore, the proposed pricing approach can provide technical guidance for decision makers in the effective operation of large-scale IWDPs in areas with quasi water markets.

Keywords: balance equation of the project cost; water distribution systems; cost-sharing method; South to North Water Diversion Project

1. Introduction

The proper determination of a 'fair' or 'just' sharing of joint costs has been identified as a growing concern in public service [1,2]. This issue becomes more intractable when concerning water supply projects [3], which are an essential field of public service. The inter-basin water diversion project (IWDP) is a typical water supply project, involving multiple municipalities and stakeholders; therefore, it requires a proper and reasonable pricing approach towards determining the sharing costs.

With the water transmission of the IWDP, the downstream users need to share the costs of engineering construction and maintenance with the upstream users, because the facilities, such as pumping stations and the diversion dam, built by the upstream users, not only serve themselves, but also serve the downstream users, in the process of water withdrawal [4]. The existing research has studied the competition and cooperation among users, such as: the water-transfer project from the Tajo basin to the Lorca irrigated valley, Spain [5]; the Flumendosa-Campidano water system, Italy [6]; and the South to North Water Diversion Project, China [7]. Although the establishment of joint water supply facilities can save more money for municipal facilities than the establishment of their own water supply facilities [8], this practice may conflict with participants' perceptions of self-interest, since it fails to provide the users with sufficient incentives to participate and cooperate in such joint projects [9,10].



Citation: Liu, Y.; Chong, F.; Jia, J.; Cao, S.; Wang, J. Proper Pricing Approach to the Water Supply Cost Sharing: A Case Study of the Eastern Route of the South to North Water Diversion Project in China. *Water* 2022, *14*, 2842. https://doi.org/ 10.3390/w14182842

Received: 3 August 2022 Accepted: 8 September 2022 Published: 12 September 2022

Publisher's Note: MDPI stays neutral with regard to jurisdictional claims in published maps and institutional affiliations.



Copyright: © 2022 by the authors. Licensee MDPI, Basel, Switzerland. This article is an open access article distributed under the terms and conditions of the Creative Commons Attribution (CC BY) license (https:// creativecommons.org/licenses/by/ 4.0/). There are various pricing models focusing on sharing the costs between upstream users and downstream users, which attempt to coordinate the relationship between them. Current studies on cost-sharing methods of water supply are dominated by three types of models. The first type of model is the proportional sharing method (PSM), which has been widely used. PSM is based on the proportion of some single numerical criterion, such as water quantity, population, or the level of benefit [8]. The second model is characterized by using the multi-objective optimization method. Some examples include: the separable costs-remaining benefits (SCRB) model [11,12]; adjusted winner mechanism [13]; multivariate analysis biplot [14]; and fuzzy cognitive maps [15]. These models assume that the cost of a comprehensive project is less than the cost of establishing separate sub-projects, while all users tend to maximize the sharing of the costs saved by the comprehensive project. The third one is based on the game theory, an increasingly popular method for decision-making by pricing the water resources in terms of computational and informational demands [1,16].

However, each of these three types of models has its advantages and limitations when applied to different site-specific projects. For example, Young et al. (1982) proposed that the PSM may be preferable to the SCRB, although the SCRB is a more complicated method. This is because the SCRB considers more factors, but this may result in index redundancy and may also affect the accuracy. PSM cannot provide a comprehensive sharing scheme, due to its simplified indicators and mechanism. The game theory-based method requires a host of information on water rights trading, based on the market mechanism, which is difficult to obtain in the regions with underdeveloped water markets, taking China as an example thereof. Therefore, the justification of a cost-sharing strategy lies not only in the calculation method, but also in the applicable environment, such as the establishment and management of the water market.

China's South to North Water Diversion Project (SNWDP), the largest and most expensive IWDP in the world [17], attempts to change the uneven spatial distribution of water resources in China by transferring water from the Yangtze River to North China [18]. The eastern route of SNWDP (ER-SNWDP) requires a large number of pumping stations to transfer the water because the elevation of the water-receiving area is higher than that of the water-source area. This results in a huge number of costs along the route [19], with a total investment of 65 billion yuan (10 billion US dollars). At present, the cost-sharing scheme of SNWDP is based on PSM [20,21], following the principle of "who benefits, who pays". However, the cost-sharing scheme of the ER-SNWDP among each water user is not implemented smoothly. Two main reasons may be to the cause of this problem; one is that for the sake of convenience of calculation and management, the route is divided into several sections by the government, because the engineering investment of this project is dominated by the government rather than the market [22–24]. The second reason is that the sharing costs of each section are directly considered as a given parameter [25]. Under this decisionmaking regime, the current cost-sharing method largely simplifies the amortization factor, which leads to excessively high accumulated costs for the users downstream. These might aggravate the conflict of interest between upstream and downstream users. Therefore, what is the proper way to share the costs of water supply projects between upstream and downstream users of the ER-SNWDP more fairly? This question demands both analytical and empirical analysis.

Therefore, this paper focuses on the sharing mechanism of water supply costs of the IWDP (dominated by the government), with the aim of proposing an improved sharing method of water supply costs, in order to avoid unreasonable cost-sharing for water intake users. Water supply costs in this study represent the cost of the construction and maintenance of water transmission engineering rather than the concept of water price which requires a thorough consideration of the negotiation of upstream and downstream stakeholders and the government's policies. This study will propose a novel cost-sharing method of water supply for a government-dominated IWDP in areas with a quasi-water market. The proposed method can provide technical and governance guidance for a government-

dominated IWDP in areas with a quasi-water market, to coordinate the upstream and downstream relationship and ensure the cost-efficient operation of the project.

2. Materials and Methods

2.1. Study Area and Data

SNWDP is a government-dominated IWDP, the eastern route of which (ER-SNWDP) was officially used in 2013. The pumping station group on this route is composed of 13 large pumping stations (shown in Figure 1), which involves a huge engineering cost. Therefore, a proper sharing strategy, to fairly determine the joint cost, is essential to ensure the efficient operation of water supplied by the ER-SNWDP.

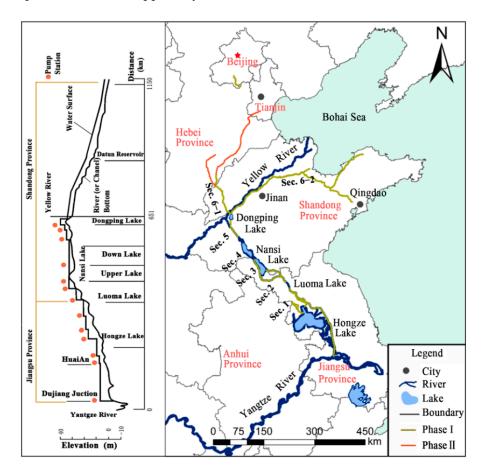


Figure 1. The schematic diagram of ER-SNWDP and the division of stakeholders along the route.

The ER-SNWDP involves three provinces (Jiangsu, Anhui and Shandong) and a municipality directly under the central government (Tianjin) from upstream to downstream (shown in Figure 1). In the first planning phase, Shandong is the end of the east route and the largest water-receiving province, receiving water of over 1600 MCM annually. The ER-SNWDP has 8 key junctions, dividing this route into 7 sections, with more than 120 water intakes located along the route. Each water intake represents a water user such as a county. The current cost-sharing method results in an unreasonable sharing cost for the downstream sections, especially for the 5 sections in Shandong Province, where high water price has seriously affected the willingness of the local users to purchase the water transferred along the ER-SNWDP [26].

The costs and the net quantity of water supply for these 7 sections of the ER-SNWDP are shown in Table 1. As shown in Figure 1, Section #1 starts from the Hongze Lake and goes to the Luoma Lake; Section #2 reaches from the Luoma Lake to the provincial boundary between Jiangsu and Shandong; Section #3 is from the the provincial boundary between Jiangsu and Shandong to the lower part of Nansi Lake; Section #4 is from the

lower part of Nansi Lake to the upper part of Nansi Lake; Section #5 is from the upper part of Nansi Lake to Dongping Lake; Section #6-1 is from Dongping Lake to Northern Shandong and Section #6-2 is from Dongping Lake to East Shandong.

Table 1. Cost and quantity	v of water supply in e	each section.
----------------------------	------------------------	---------------

	Section 1	Section 2	Section 3	Section 4	Section 5	Section 6-1	Section 6-2
Investment (million RMB *)	349.9	87.4	137.1	101.3	186.5	251.5	415.9
Net quantity (MCM)	391	447	244	300	0	379	746

* Note: the exchange rate of RMB to US dollar is by 0.1492 on 7 July 2022.

2.2. Methods

2.2.1. Existing Cost-Sharing Method

In order to compare the improved cost-sharing method, the existing cost-sharing method for SNWDP is described below. The existing sharing method is called "the cost allocation formula", hereafter entitled CAF. The principle of CAF is based on the PSM, in which the amount of sharing costs depends on the water consumption of downstream sections. According to allocation principles, the cost of the first section is shared by all of the water intakes, according to the amortized quantity of water, in proportion. The cost of the second section is shared by all intakes from the second water intake to the end, and so on until the last water intake user (the last user is at its own expense). Therefore, the cost of the *n*th section is shared by all users from the *n*th water intake user to the end user. Figure 2 shows the diagram of the water supply costs along the transfer route.

Figure 2. The schematic diagram of the water supply costs along the transfer route.

The formula of CAF at the *n*th water intake is as follows:

$$S_n = \sum_{i=1}^{n-1} S_{in} + C_n = \sum_{i=1}^{n-1} \frac{W_n \times C_i}{\sum_{j=i}^m W_j} + \frac{W_n \times C_n}{\sum_{j=n}^m W_j}$$
(1)

where S_n is the sharing cost of *n*th water intake; S_{in} is the water supply cost of the *i*th section, shared by the *n*th water intake in accordance with the amortized water quantity in proportion; C_n is the water supply cost of the *n*th section; W_n is the net quantity of water supply for the *n*th section, in million cubic meters (MCM); K_n is the water supply costs of the *n*th section, in million RMB; *m* is the total number of users.

The unit water supply cost (UWSC) for the *n*th section is defined as:

$$D_n = \frac{S_n}{W_n} = \left[\sum_{i=1}^{n-1} \frac{W_n \times C_i}{\sum\limits_{j=i}^m W_j} + \frac{W_n \times C_n}{\sum\limits_{j=n}^m W_j}\right] / W_n = \sum_{i=1}^{n-1} \frac{C_i}{\sum\limits_{j=i}^m W_j} + \frac{C_n}{\sum\limits_{j=n}^m W_j}$$
(2)

where D_n is UWSC of the *n*th section, RMB/m³.

2.2.2. Improved Cost-Sharing Method

It has been found that the significant discrepancy of the sharing costs between upstream and downstream water users usually leads to low willingness of the downstream water users to pay and use water provided by the water distribution system project. To attenuate such a concern, this paper proposes an improved cost-sharing method (denoted as ICSM hereafter), based on two balance equations, namely, one balance equation of water quantity g(x) and the other of the project cost between upstream and downstream users y(x). The specific calculation steps of the ICSM are as follows:

First, we need to clarify the distribution of water users along the route of IWDP (in order to be consistent with CAF, we still use the division in Figure 2.

Then, the connection equation between upstream and downstream users is established. Taking a water supply route divided into two sections as an example, namely the upstream section (0, n) and downstream section (n + 1, m), to illustrate the connection equation, as shown in Equation (3). The term $\sum_{i=1}^{n} D_i \cdot W_i$ represents the water supply costs within the upstream section, and the term $D_n \sum_{i=n+1}^{m} W_i$ represents the cost of water supply from the upstream section to the dependence of the dependence of the section.

upstream section to the downstream section.

Finally, α in Equation (3) can be obtained using the iterative method in Matlab.

$$\begin{cases} \sum_{i=1}^{n} D_{i} \cdot W_{i} + D_{n} \sum_{i=n+1}^{m} W_{i} = \sum_{i=1}^{m} C_{i} \\ \overline{D}_{(1,n)} \sum_{i=1}^{n} \cdot W_{i} + D_{n} \sum_{i=n+1}^{m} W_{i} = \sum_{i=1}^{m} C_{i} \\ \alpha D_{n} \sum_{i=1}^{n} \cdot W_{i} + D_{n} \sum_{i=n+1}^{m} W_{i} = \sum_{i=1}^{m} C_{i} \end{cases}$$
(3)

where, W_i is the amount of water withdrawn by the *i*th section. α is the correction coefficient. When the water intake users are evenly distributed along the line, the correction coefficient α can be easily proven to be 0.5.

Equation (3) can be further derived to be:

$$\overline{D}_{(1,n)} \sum_{i=1}^{n} W_{i} + D_{n} \sum_{i=n+1}^{m} W_{i}$$

$$= D_{n} \left(\alpha \sum_{i=1}^{n} W_{i} + \sum_{i=n+1}^{m} W_{i} \right)$$

$$= D_{n} \left[\sum_{i=1}^{m} W_{i} - (1-\alpha) \sum_{i=1}^{n} W_{i} \right] = \sum_{i=1}^{m} C_{i}$$
(4)

The unit water supply cost (UWSC) for the *n*th section is thus expressed as:

$$D_n = \frac{\sum_{i=1}^n C_i}{\sum_{i=1}^m W_i - (1-\alpha)\sum_{i=1}^n W_i}$$
(5)

2.2.3. ICSM for Branch Route

When the route has some branches, the costs sharing method before the branch point is the same as that without any branches. The cost of each branch route can be calculated separately. Given that there are *n* stakeholders before the bifurcation point of an IWDP, which is followed by two branch routes, named *BR* 1 and *BR* 2, Figure 3 shows the schematic diagram of the IWDP with two branches. The calculation of sharing cost before the bifurcation point is the same as Equation (5).

Figure 3. The schematic diagram of the IWDP with two branches.

For the stakeholder in the BR 1 branch, its UWSC can be calculated as:

$$D(n+1(1)) = \frac{C(n)+C_{n+1(1)}}{(W-W_{n2})-(1-\alpha)(W_1(n)+W_{n+1(1)})};$$

$$D(n+2(1)) = \frac{C(n)+C_{n+1(1)}+C_{n+2(1)}}{(W-W_{n2})-(1-\alpha)(W_1(n)+W_{n+1(1)}+W_{n+2(1)})};$$

$$\dots$$

$$D(n+n1(1)) = \frac{C(n)+C_{n+1(1)}+C_{n+2(1)}+\dots+C_{n+n1(1)}}{(W-W_{n2})-(1-\alpha)(W_1(n)+W_{n+1(1)}+W_{n+2(1)}+\dots+W_{n+n1(1)})}$$
(6)

The equation of the *UWSC* for each stakeholder in the *BR* 2 branch is as follows:

$$D(n+1(2)) = \frac{C(n)+C_{n+1(2)}}{(W-W_{n1})-(1-\alpha)(W_{1}(n)+W_{n+1(2)})};$$

$$D(n+2(2)) = \frac{C(n)+C_{n+1(2)}+C_{n+2(2)}}{(W-W_{n1})-(1-\alpha)(W_{1}(n)+W_{n+1(2)}+W_{n+2(2)})};$$

$$\dots$$

$$D(n+n2(2)) = \frac{C(n)+C_{n+1(2)}+C_{n+2(2)}+\dots+C_{n+n2(2)}}{(W-W_{n1})-(1-\alpha)(W_{1}(n)+W_{n+1(2)}+W_{n+2(2)}+\dots+W_{n+n2(2)})}$$
(7)

where D(n + 1(1)) is the *UWSC* of the first stakeholder in the *BR* 1 branch, D(n + 1(2)) is the *UWSC* of first stakeholder in the *BR* 2 branch. The other symbols are the same as those defined before.

3. Results

3.1. Comparison of the UWSC between CAF and ICSM in the Different Scenarios

Figure 4 shows the route diagram of the ER- SNWDP in this paper. According to the divided scenario (Figure 4), substituting the data of Table 1 into the Equations (1), (2), (6) and (7) respectively, the *UWSC* of the CAF and ICSM can be obtained. The parameter α is calculated by using iteration method in MATLAB, which is determined to be 0.5705. The results of *UWSC* are shown in Table 2.

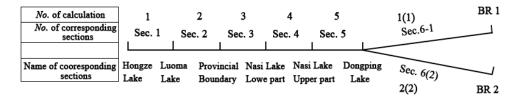


Figure 4. The route diagram of the ER-SNWDP in this paper (Sec. 1 represents the first section of the ER-SNETP, which is from Hongze Lake to Luoma Lake, as shown in Table 1, Sections 2–6(2) follow the same structure).

	CAF			SW-WCQ	
No. of Sections	<i>C_n</i> (million RMB)	D_n (RMB/m ³)	C(1, n) (million RMB)	W(1, n) (MCM)	<i>D(n)</i> (RMB/m ³)
Section 1	349.9	0.1396	349.9	391.0	0.1496
Section 2	87.4	0.1809	437.3	838.0	0.2037
Section 3	137.1	0.2630	574.4	1082.0	0.2813
Section 4	101.3	0.3341	675.7	1382.0	0.3531
Section 5	186.5	0.4999	862.2	1382.0	0.4506
Section 6-1 (BR1)	251.5	1.1635	1113.7	1761.0	1.1085
Section 6-2 (BR2)	415.9	1.0574	1278.1	2128.0	1.0528

Table 2. The comparison of the UWSC between the CAF and the ICSM for each section.

Note: C(1, n) and W(1, n) is the sum cost and the sum transferred water volume from section *1*th to section *n*th.

To further illustrate the differences between CAF and ICSM, the UWSC was calculated using these two sharing methods in four scenarios, with different numbers of sections. Scenario #1 is the basic scenario, representing the route divided into seven sections, which is the same as described in Section 4.1. Scenario #2 represents the route divided into six sections, where sections 4 and 5 in Scenario #1 are merged as the new section 4. Scenario #3 represents the route divided into five sections, where sections 5 and 6 in Scenario #2 are merged as the new section 5. Scenario #4 represents the route divided into four sections, where sections 1 and 2 in Scenario #3 are merged as the new section 1. The comparison results of the UWSC between the CAF and ICSM in different scenarios are shown in Figure 5. Figure 5 shows that the UWSC of ICSM is larger than that of CAF upstream, while opposite conclusion is observed downstream. This illustrates that the differences of the UWSC between the upper-route and down-route are declining trends for the ICSM.

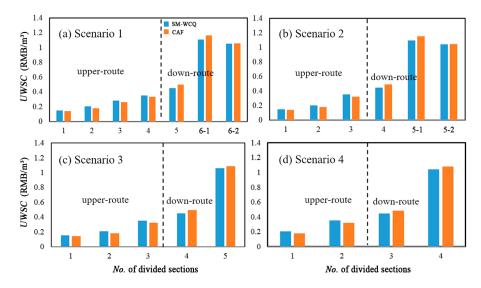


Figure 5. Comparisons of the UWSC between CAF and ICSM in different scenarios. (The dotted line indicates the dividing line between upstream and downstream; the four subfigures represent results for scenarios #1–4).

The differences in annual sharing costs between the CAF and the ICSM are shown in Table 3. Table 3 shows that although the differences in the UWSC between the CAF and the ICSM are small, the differences in the annual sharing costs of each section will be large, due to the large volume of water transferred. Under the basic scenario (scenario #1), most downstream water intake users (in the two branches) can save 20.82 and 3.44 million RMB, respectively, and these savings will be shared by all upstream users. The results will make a more even distribution of sharing costs along the route.

	Sections	Transferred Water Volume (MCM)	The Differences between CAF and ICSM (Million RMB)
Scenario #1	Section 1	391.00	3.92
	Section 2	447.00	10.19
	Section 3	244.00	4.45
	Section 4	300.00	5.71
	Section 5	0.00	0.00
	Section 6-1	379.00	-20.82
	Section 6-2	746.00	-3.44
	Section 1	391.00	3.84
	Section 2	447.00	9.92
c : "0	Section 3	544.00	14.94
Scenario #2	Section 4	0.00	0.00
	Section 5-1	379.00	-22.49
	Section 5-2	746.00	-6.17
Scenario #3	Section 1	391.00	3.85
	Section 2	447.00	9.95
	Section 3	544.00	15.08
	Section 4	0.00	0.00
	Section 5	1125.00	-28.89
Scenario #4	Section 1	838.00	23.44
	Section 2	544.00	17.30
	Section 3	0.00	0.00
	Section 4	1125.00	-40.70

Table 3. The differences in annual sharing costs between CAF and ICSM.

Note: The differences refer to the annual sharing costs of CAF minus that of ICSM. A negative value indicates that method ICSM is more economical than method CAF, and a positive value is the opposite.

3.2. Analysis of Mathematical Characteristics of CAF and ICSM

To further investigate the differences in mathematical features between CAF and ICSM formulas, the convergence characteristics of the two formulas have been analyzed by mathematical derivations.

(1) CAF

To simplify the analysis, we assume that the mainline of the ER- SNWDP in Shandong Province is evenly divided into *m* sections and the costs of each section are the same, that is $C_i = C$ and $W_i = W$. According to Equations (1) and (2), the general expression of the UWSC of the *n*th user (D_n) based on CAF can be derived as:

$$D_{n} = \frac{S_{n}}{W_{n}} = \sum_{i=1}^{n-1} \frac{C_{i}}{\sum_{j=i}^{m} W_{j}} + \frac{C_{n}}{\sum_{j=n}^{m} W_{j}}$$

$$= \frac{C_{1}}{W_{1}+W_{2}+...+W_{m}} + \frac{C_{2}}{W_{2}+W_{3}+...+W_{m}} + ... + \frac{C_{n}}{W_{n}+W_{n+1}+...+W_{m}} + \frac{C_{n}}{\sum_{j=n}^{m} W_{j}}$$

$$= \frac{1}{W_{1}+W_{2}+...+W_{m}} \times C_{1} + \frac{1}{W_{2}+W_{3}+...+W_{m}} \times C_{2} + ...$$

$$+ \frac{1}{W_{n}+W_{n+1}+...+W_{m}} \times C_{n} + \frac{C_{n}}{\sum_{j=n}^{m} W_{j}}$$

$$= (\frac{1}{m} + \frac{1}{m-1} + ... + \frac{1}{m-n+1}) \times \frac{C}{W} + \frac{C_{Tm}}{(m-n+1)W_{Tm}}$$

$$= \sum_{i=m-n+1}^{m} \frac{1}{i} \times \frac{C}{W} + \frac{C}{(m-n+1)W}$$
(8)

where, D_n is the *UWSC* of the *n*th section, C_{Tm} and W_{Tm} are the cost and water supply of a single section.

Equation (8) contains a harmonic progression $\sum_{i=m-n+1}^{m} \frac{1}{i}$, which indicates that this equation is divergent. Furthermore, it illustrates that although the total costs and the total amount of water supply of the project have been given, the sharing costs of each section (D_n) still change nonlinearly with the increase in the total number of users.

(2) ICSM

Following the same assumptions used in the case of CAF, the general expression of D_n based on ICSM is derived by using Equations (4) and (5), shown in Equation (9). It shows that D_n will be a constant value when n approaches infinity, i.e., $D_n = 2C/W$, under the condition that n is no larger than m. This illustrates that the formula of ICSM is a convergent function and the *UWSC* in the last section (the nth section) is double the average unit water supply costs of the entire water supply route:

$$D_n = \frac{2n}{2m-n} \frac{C}{W} \tag{9}$$

where D_n is the UWSC of the *n*th section, *m* is the number of total sections of the whole route, and *n* is the number of calculated sections.

In order to intuitively compare the differences between the two calculation methods under different numbers of divided sections, taking a total number of water users as 30 users as an example, it is evenly divided into 1, 3, 5, 10 and 30 sections, respectively. The comparison of the *UWSC* of each section between the CAF and the ICSM is shown in Figure 6. Figure 6 shows that the differences between the two adjacent sections of UWSC of ICSM are smaller than that of the CAF. Figure 6a shows that the UWSC of CAF increases approximately exponentially, while Figure 6b shows that UWSC of ICSM increases linearly.

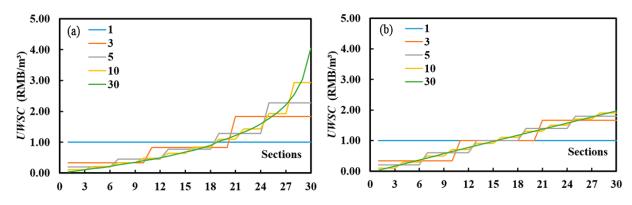


Figure 6. The comparison of UWSC between CAF and ICSM when the number of water intake locations is 30 and the total section numbers range from 1 to 30. (**a**) is the UWSC of CAF, (**b**) is the UWSC of ICSM.

4. Discussion

Due to differences in the development of economy and infrastructure among water users, it is difficult to make an absolutely fair cost-sharing strategy, to satisfy all upstream and downstream users at the same time. Therefore, the method by which to propose a reasonable strategy in order to ensure relatively fair costs sharing, so as to improve the participation enthusiasm both of upstream and downstream water users, has been a challenge for such large-scale projects.

This paper analyses the existing method (CAF) and the proposed method (ICSM) by which to share the water supply costs between the upstream and downstream users. The results provide a detailed case study of the two kinds of solutions.

For the SNWDP, the basic principle of CAF ("who benefits, who pays for it") still shines in today's cost-sharing method. However, the determination of the divided section number by the municipality significantly affects the sharing costs, which results in uncertainty of UWSC for the downstream users. Moreover, the sharing cost of downstream users increases sharply with the increase in the number of divided sections, which will weaken the enthusiasm of downstream users to participate.

Compared with the CAF, there is no additional data required by the ICSM. However, the results of the ICSM in sections 4.1 and 4.2 illustrate that it does not matter whether the number of divided sections is 3, 4 or 5, as the difference in the UWSC—between any two sections in which one is located upstream and the other one is downstream— shows a decreasing trend, compared to the results obtained by using CAF. More specifically, results of the ICSM show that the sharing cost of the upstream section increases slightly, whereas the sharing cost of the downstream section decreases slightly, compared with results of the CAF. This can be explained by the fact of the non-converge of the CAF formula. With the increase in the total section number, the cumulative sharing cost of the downstream section increases with exponential growth. Another reason is that the ICSM proposed in this study not only follows the principle of "who benefits, who pays", but is also controlled by additional factors, such as the changes in the water supply cost and water intake factors along the route.

After the construction of a project, the total investment and total water supply cost are generally a fixed value, so the sharing cost of any given water-intake location should also be a relatively fixed value, especially for the downstream section. To some extent, the ICSM avoids the non-convergent and non-linear increasing trend of the cumulative sharing cost of downstream with the increase in the total section number determined by the CAF.

Above all, the sharing cost of ICSM proposed in this study may promote the willingness of the water supply users downstream to purchase the water provided by the IWDP. Since the sharing cost method is based on a convergent formula and the total section number of the route, it can ensure a relatively fair pricing mechanism. This is of great importance, especially in an area without a mature water market or a clear market mechanism.

In addition, it should be noted that cost-sharing is only a part of the water price, albeit a relatively certain part. The purchasing motivation of upstream and downstream water users is also affected by the water price determined by political factors, such as incentive policies and environmental factors [27].

5. Conclusions

This case study contributes to debates about the selection of a proper sharing method for the ER-SNWDP. The proposed ICSM avoids the weakness of the non-convergence of CAF's formula, by considering the balance equations of both water quantity and project costs between upstream and downstream. Two key findings can be concluded:

(1) The proposed ICSM will alleviate the conflict of interest between upstream and downstream users in the sharing cost of water supply projects, especially in areas with quasi-water markets and government-dominated IWDPs. This method treats the water supply quantity and investment cost of each section along the route as key variables, based on the continuity equation of water quantity balance between upstream and downstream and the balance equation of the project cost.

(2) The formula of the traditional CAF is divergent, in terms of mathematics, through a proof of derivation. For an IWDP in operation, the UWSC of each section along the route increases nonlinearly with the total section number increase. This non-linear relationship results in increased sharing costs for the downstream sections.

In addition, it is noted that the details of the empirical results depend on the properties and purpose of water supply engineering along the IWDP's route, the policy control measures of the central government (or superior government), and other locally specific variables.

Author Contributions: Conceptualization, Y.L. and S.C.; methodology, J.W.; validation, F.C. and J.J.; formal analysis, Y.L.; investigation, F.C. and J.W.; data curation, S.C.; writing—original draft preparation, Y.L.; writing—review and editing, J.W.; supervision, J.W.; funding acquisition, Y.L. All authors have read and agreed to the published version of the manuscript.

Funding: This study was funded by the Province Science Foundation for Young Scientists of Shandong (Grant Number: ZR202102240660).

Institutional Review Board Statement: Not applicable.

Informed Consent Statement: Not applicable.

Data Availability Statement: The data sets supporting the results of this article are included within the article.

Conflicts of Interest: The authors declare no conflict of interest.

References

- 1. Madani, K. Game theory and water resources. J. Hydrol. 2010, 381, 225–238.
- 2. Shuai, J.; Cheng, X.; Ding, L.; Yang, J.; Leng, Z. How should government and users share the investment costs and benefits of a solar PV power generation project in China? *Renew. Sustain. Energy Rev.* **2019**, *104*, 86–94. [CrossRef]
- 3. Banovec, P.; Domadenik, P. Paying too much or too little? Pricing approaches in the case of cross-border water supply. *Water Sci. Technol. Water Supply* **2018**, *18*, 577–585. [CrossRef]
- Chen, Z.; Cheung, K.C.; Tan, M. Inter-Basin Water Transfer Supply Chain Coordination with Ramsey Pricing. Int. J. Environ. Res. Public Health 2019, 16, 3651. [CrossRef] [PubMed]
- 5. Ballestero, E. Inter-basin water transfer public agreements: A decision approach to quantity and price. *Water Resour. Manag.* 2004, *8*, 75–88. [CrossRef]
- 6. Sechi, G.M.; Zucca, R.; Zuddas, P. Water costs allocation in complex systems using a cooperative game theory approach. *Water Resour. Manag.* 2013, 27, 1781–1796. [CrossRef]
- Du, W.; Fan, Y.; Tang, X. Two-part pricing contracts under competition: The South-to-North Water Transfer Project supply chain system in China. Int. J. Water Resour. Dev. 2016, 32, 895–911. [CrossRef]
- Young, H.P.; Okada, N.; Hashimoto, T. Cost allocation in water resources development. Water Resour. Res. 1982, 18, 463–475. [CrossRef]
- 9. Garcia, S.; Thomas, A. The structure of municipal water supply costs: Application to a panel of French local communities. *J. Product. Anal.* 2001, *16*, 5–29. [CrossRef]
- 10. Janjua, S.; Hassan, I. Transboundary water allocation in critical scarcity conditions: A stochastic bankruptcy approach. J. Water Supply Res. Technol. AQUA 2020, 69, 224–237. [CrossRef]
- 11. Jafarzadegan, K.; Abed-Elmdoust, A.; Kerachian, R. A stochastic model for optimal operation of inter-basin water allocation systems: A case study. *Stoch. Environ. Res. Risk Assess.* **2014**, *28*, 1343–1358. [CrossRef]
- 12. Proag, V. Cost Allocation for Infrastructure Implementation. In *Infrastructure Planning and Management: An Integrated Approach;* Springer: Cham, Switzerland, 2021; pp. 535–561.
- 13. Massoud, T.G. Fair division, adjusted winner procedure (AW), and the Israeli-Palestinian conflict. *J. Confl. Resolut.* **2000**, *44*, 333–358. [CrossRef]
- 14. Losa, F.B.; Van Den Honert, R.; Joubert, A. The multivariate analysis biplot as tool for conflict analysis in MCDA. *J. Multi-Criteria Decis. Anal.* 2001, *10*, 273–284. [CrossRef]
- 15. Giordano, R.; Passarella, G.; Uricchio, V.F.; Vurro, M. Fuzzy cognitive maps for issue identification in a water resources conflict resolution system. *Phys. Chem. Earth Parts A/B/C* 2005, *30*, 463–469. [CrossRef]
- 16. Chhipi, S.G.; Rodriguez, M.; Sadiq, R. Selection of sustainable municipal water reuse applications by multi-stakeholders using game theory. *Sci. Total Environ.* **2019**, *650*, 2512–2526. [CrossRef]
- 17. Pohlner, H. Institutional change and the political economy of water mega projects: China's south-north water transfer. *Glob. Environ. Change* **2016**, *38*, 205–216. [CrossRef]
- 18. Chen, Z.; Wang, H.; Qi, X. Pricing and water resource allocation scheme for the south-to-north water diversion project in China. *Water Resour. Manag.* **2013**, *27*, 1457–1472. [CrossRef]
- 19. Liu, Y.; Mark, W.; Michael, W.; Zhou, C.; Zhang, W. Alternative water supply solutions: China's South-to-North-water-diversion in Jinan. *J. Environ. Manag.* 2020, 276, 111337. [CrossRef]
- Li, N.; Zheng, C. Water Supply Cost-Sharing of SNWTP. In Proceedings of the 2010 Asia-Pacific Power and Energy Engineering Conference, Chendu, China, 28–31 March 2010; pp. 1–4.
- Ministry of Water Resources. Specification for Economic Evaluation of Water Conservancy Construction Projects. Available online: http://hbba.sacinfo.org.cn/stdDetail/48b69394191475dbc3b345bdcb03f6b5 (accessed on 20 August 2022).
- 22. Wang, M.; Li, C. An institutional analysis of China's South-to-North water diversion. Thesis Elev. 2019, 150, 68–80. [CrossRef]
- Jiang, M.; Webber, M.; Barnett, J.; Rogers, S.; Rutherfurd, I.; Wang, M.; Finlayson, B. Beyond contradiction: The state and the market in contemporary Chinese water governance. *Geoforum* 2020, 108, 246–254.
- Kattel, G.; Reeves, J.; Western, A.; Zhang, W.; Jing, W.; McGowan, S.; Cuo, L.; Scales, P.; Dowling, K.; He, Q.; et al. Healthy waterways and ecologically sustainable cities in Beijing-Tianjin-Hebei urban agglomeration (northern China): Challenges and future directions. *Wiley Interdiscip. Rev. Water* 2021, *8*, e1500. [CrossRef]

- 25. Li, H. Evolutionary game analysis of emergency management of the Middle Route of South-to-North Water Diversion Project. *Water Resour. Manag.* **2017**, *31*, 2777–2789.
- Chen, D.; Luo, Z.; Webber, M.; Rogers, S.; Rutherfurd, I.; Wang, M.; Finlayson, B.; Jiang, M.; Shi, C.; Zhang, W. Between project and region: The challenges of managing water in Shandong province after the south-north water transfer project. *Water Altern.* 2020, 13, 49–69.
- 27. Xue, C.; Chen, Z. Joint pricing and inventory management of interbasin water transfer supply chain. Complexity 2020. [CrossRef]