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Operational Drought Monitoring in Kenya Using MODIS NDVI Time Series

Anja Klisch and Clement Atzberger *

Institute for Surveying, Remote Sensing and Land Information, University of Natural Resources and Life Sciences (BOKU), Peter Jordan Strasse 82, 1190 Vienna, Austria; anja.klisch@boku.ac.at

* Correspondence: clement.atzberger@boku.ac.at; Tel.: +43-1-47654-85701; Fax: +43-1-47654-85742

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Abstract: Reliable drought information is of utmost importance for efficient drought management. This paper presents a fully operational processing chain for mapping drought occurrence, extent and strength based on Moderate Resolution Imaging Spectroradiometer (MODIS) normalized difference vegetation index (NDVI) data at 250 m resolution. Illustrations are provided for the territory of Kenya. The processing chain was developed at BOKU (University of Natural Resources and Life Sciences, Vienna, Austria) and employs a modified Whittaker smoother providing consistent (de-noised) NDVI "Monday-images" in near real-time (NRT), with time lags between zero and thirteen weeks. At a regular seven-day updating interval, the algorithm constrains modeled NDVI values based on reasonable temporal NDVI paths derived from corresponding (multi-year) NDVI "climatologies". Contrary to other competing approaches, an uncertainty range is produced for each pixel, time step and time lag. To quantify drought strength, the vegetation condition index (VCI) is calculated at pixel level from the de-noised NDVI data and is spatially aggregated to administrative units. Besides the original weekly temporal resolution, the indicator is also aggregated to one- and three-monthly intervals. During spatial and temporal aggregations, uncertainty information is taken into account to down-weight less reliable observations. Based on the provided VCI, Kenya's National Drought Management Authority (NDMA) has been releasing disaster contingency funds (DCF) to sustain counties in drought conditions since 2014. The paper illustrates the successful application of the drought products within NDMA by providing a retrospective analysis applied to droughts reported by regular food security assessments. We also present comparisons with alternative products of the US Agency for International Development (USAID)'s Famine Early Warning Systems Network (FEWS NET). We found an overall good agreement ($R^2 = 0.89$) between the two datasets, but observed some persistent (seasonal and spatial) differences that should be assessed against external reference information.

Keywords: vegetation condition index; uncertainty; Whittaker smoother; MODIS; Drought Contingency Funds; NDMA; Kenya

1. Introduction

Drought is a recurrent natural phenomenon in many arid and semi-arid regions of the world [1]. Each year it affects millions of the most vulnerable people [2,3]. According to Below *et al.* [4], more than 50% of all deaths associated with natural hazards are drought related, and only floods rank higher in terms of the number of people affected.

The stress following a drought depends primarily on the strength, duration, timing and spatial extent of the dry spell. For similar meteorological conditions, different communities and economic sectors show varying vulnerabilities and resiliencies to drought events. Effects differ for example as a function of available coping strategies and previous (environmental) conditions [5].

Drought definitions and drought indicators are summarized by [1,6]. Satellite observations provide synoptic overviews over large areas at dense temporal sampling intervals and are therefore often used in drought monitoring systems [7–9]. Reviews of existing satellite-based approaches are for example found in [5,10]. Several chapters in the recently published compendium "Remote Sensing of Water Resources, Disasters, and Urban Studies" (edited by Thenkabail) [11] with various aspects of large scale drought monitoring in detail [12–15].

For efficient drought management, drought monitoring is essential [16–21]. Especially in drought-prone and vulnerable countries, it is important to continuously monitor droughts and affected communities to prevent disastrous results [22,23]. To enable a quick response, short time lags are required between data acquisition and information release.

In 2011, in Kenya, a National Drought Management Authority (NDMA) was established to pro-actively manage droughts. NDMA's mandate is to exercise general supervision and coordination over all matters relating to drought management within its territory. In 2014, the NDMA received Drought Contingency Funds (DCFs) from the European Union (EU) to facilitate early response to drought threats. The DCFs are disbursed by NDMA to drought-affected counties to finance response activities that can help mitigating the worst impacts of droughts.

To determine the (agricultural) drought status of a (sub-) county in an objective, reproducible and cost efficient way, NDMA decided to use Earth Observation (EO) data. For near real-time (NRT) provision of EO data, the University of Natural Resources and Life Sciences (BOKU) developed and implemented an advanced filtering method for Moderate Resolution Imaging Spectroradiometer (MODIS) normalized difference vegetation index (NDVI) images for NDMA, described below in detail. Numerous alternative filtering methods are available, evaluated in several studies (e.g., [24–29]). In our processing chain, we employ the Whittaker smoother [30], which offers some appropriate characteristics for filtering NDVI time series [31–33].

The BOKU processing yields reliable drought indicators at county and sub-county levels for various aggregation times and livelihood zones. The image analysis is complemented by field-based (socio-economic) indicators at NDMA as well as satellite-based rainfall estimates from the TAMSAT group of University of Reading (UK) [34,35]. The innovative DCF disbursement mechanisms of NDMA ensure a timely support of drought-affected counties and communities. As DCFs are only disbursed to county governments having approved drought mitigation plans, the setting also provides a strong motivation for drought preparedness activities.

The objective of this paper is to introduce the processing chain implemented for MODIS NDVI data at BOKU according to the needs of NDMA. We put emphasis on describing the NRT filtering and the provision of uncertainty estimates that are employed for drought anomaly calculation. Through comparison with the well-established data of the US Agency for International Development (USAID)'s Famine Early Warning Systems Network (FEWS NET) [36,37], we highlight and quantify similarities and differences between the two datasets. FEWS NET data are used for drought monitoring and assessing agricultural production around the globe mainly by the USAID but also other organizations (e.g., by World Food Program and FAO) [10,36]. The comparison is interesting because the (consolidated) FEWS NET data are only delivered 5–6 weeks after the end of each month, while the BOKU drought indicators are provided in NRT. Hence, our study allows evaluating the impact of our NRT processing *versus* the time-lagged indicators provided by FEWS NET. The FEWS NET data, however, do not provide an absolute reference suitable for assessing the quality of the BOKU data.

2. Material and Methods

2.1. Study Area

BOKU's processing chain, as illustrated in this note, covers an area of $10^{\circ} \times 11^{\circ}$ centered over Kenya. Replicates of the algorithm have been implemented to cover the pan-European continent as well as part of Brazil, but will not be presented here. Kenya has been chosen for illustration because of its operational use of BOKU indicators. The country setting is challenging, as Kenya is characterized by highly variable land cover, biomass, elevation and rainfall (Figure 1).



Figure 1. Main environmental characteristics of Kenya: (a) land cover from MODIS NDVI time series ([©]University of Natural Resources and Life Sciences (BOKU); administrative data from [38]); (b) average annual NDVI (non-arid and semi-arid (ASAL) counties in grey)—the $1^{\circ} \times 1^{\circ}$ tiling system is indicated in which MODIS data are processed at BOKU; (c) elevation [38]; and (d) annual rainfall [39].

The filtering of NDVI time series and the calculation of drought indicators are applied at pixel level for the entire area. To compare the results with the FEWS Net data, the paper focuses on Kenya's arid and semi-arid lands (ASAL), mainly located in the northern and eastern parts of the country (see Figure 1b). The ASALs are characterized by high temperatures (except for a few elevated areas) and low rainfall amounts. Consequently, biomass/NDVI is often very low (average annual NDVI ≤ 0.4 —brownish color) as seen in Figure 1b.

2.2. MODIS Data Processing at BOKU

2.2.1. Overview of the Operational Processing Chain

BOKU, in cooperation with NDMA, has developed and setup an operational processing of MODIS images with the aim of providing consistent NDVI and anomaly "Monday-images" in NRT with a seven-day update interval. The main processing stages are depicted in Figure 2. The tasks shown in bold rectangles were only executed once at the start of the development ("offline") to furnish statistical information. The remaining processes have been executed since this date every weekend and back to the start of the time series. Back-processing is done in hindcasting mode to ensure a temporally consistent time series.



Figure 2. Processing chain of BOKU's near real-time (NRT) filtering of MODIS NDVI time series. The steps in bold rectangles were executed only once (e.g., in 2013 including 2001 to 2012). The other processes are repeated every week, respectively, having been applied back in time in hindcasting mode. Together, the fully automated processing leads to filtered NDVI images with associated uncertainties. Based on this primary information, several anomaly indicators are derived and aggregated over time and for different administrative units.

2.2.2. MODIS Data Acquisition and Preparation

The drought indicators are calculated from MOD13Q1 and MYD13Q1 NDVI collection 5 products of the MODIS Terra and Aqua satellites obtained through the online Data Pool at the NASA Land Processes Distributed Active Archive Center (LP DAAC) from 2000 onwards. These products are gridded level-3 data in approximately 250 m spatial resolution in Sinusoidal projection with a (combined) temporal resolution of 8 days. The level-3 data are derived from the level-2G daily surface reflectance gridded data (MOD09 and MYD09 series) using the constrained view angle—maximum value composite (CV-MVC) compositing method [40].

The MODIS data are downloaded, mosaicked and re-projected to geographic coordinates (datum WGS84) with a spatial resolution of approximately 250 m (0.002232°) using nearest neighbor resampling. The images are cropped to a dedicated tile system (see Figure 1b). These steps are performed on a daily basis using the in-house developed R MODIS package [41,42].

2.2.3. NRT Filtering

To minimize the possible impacts of undetected clouds and poor atmospheric conditions, a standardized procedure temporally filters the NDVI time series based on two distinct steps illustrated on the left and right side of Figure 2, respectively, following the definitions of Sedano *et al.* [43]:

• Offline *smoothing* (done only once): *Smoothing* applies in a *post hoc* sense, where there is a need to interpolate past events in a time series. By definition, smoothing estimates a state based on data from both previous and later times.

• NRT *filtering* (repeated every week): *Filtering* is relevant in an online learning sense, in which current conditions are to be estimated by the currently available data. Filtering, therefore, involves calculating the estimate of a certain state based on a partial sequence of inputs.

BOKU's *smoothing* step uses the Whittaker smoother, which fits a discrete series to discrete data and puts a penalty on the roughness of the smooth curve [25,30,32]. It smooths and interpolates the data in the historical archive (2001 to 2012) to daily NDVI values. The smoothing takes into account the quality of the observations according to the MODIS VI Quality Assessment Science Data Set (QA SDS) [40] and the compositing day for each pixel. The weights assigned to the MODIS observations based on the QA SDS are reported in Table 1. For a detailed description of the filtering procedure and settings, see [33]. The original Whittaker smoother is presented in [30].

Table 1. MODIS quality flags (QF) and assigned weights for the Whittaker smoothing and filtering. Observations qualified as "less reliable/unreliable" (e.g., VI usefulness >7) are excluded from the filtering (weight = 0). VI usefulness values between 4 and 7 ("acceptable") are linearly scaled between 0.8 and 0.2. Observations with values 1–3 are considered to be of "good" or "very good" quality and assigned a weight of one.

MODIS QF	Description	Weight in Filtering	
1	Very good	1.0	
2	Good	1.0	
3	Good	1.0	
4		0.8	
5	Assertable	0.6	
6	Acceptable	0.4	
7		0.2	
8	Less reliable/unreliable	0.0	
9	Less reliable/unreliable	0.0	

Only every 7th image is stored from the output of the daily NDVI time series, corresponding to "Mondays". From the smoothed "Monday" images, weekly statistics are calculated describing the typical NDVI temporal paths for a given location and time (NDVI "climatology"). This information serves for "constraining" the Whittaker smoother during the NRT filtering (Figure 2).

The NRT *filtering* step is executed every weekend and uses available observations within the past 175 days (in temporally overlapping windows for each week) and associated QA SDS. The length of the time window is indicated in Figure 3 as blue arrow. The black asterisks in Figure 3 are the observed (raw) MODIS values from 16-day MVC (both Terra and Aqua) available at the time of filtering. To deal with insufficient observations (e.g., several days of cloud cover), a minimum of 10 MOD and MYD observations (combined) are required (empirically defined) within the temporal window of 175 days. If this condition is not fulfilled, we apply the NDVI of the pixel-based "climatology". As each MODIS observation comes with a VI quality flag, this information is translated and used as weight during the filtering (not shown in Figure 3). In the example of Figure 3, the filtering is executed at the beginning of August (e.g., 31st week of 2011). Note the irregular spacing of the observations (*) and the missing (not yet available) NDVI values at the end of the time series. The blue line is the fitted curve of the (unconstrained) Whittaker filter for the indicated 175 days.



Figure 3. Principle of BOKU's constrained near real-time (NRT) filtering. The five colored dots are the final (constrained) "Monday" images, representing different consolidation phases (from 0 to 4 weeks).

The output of the weekly NRT filtering is six images, indicated as colored/black dots in Figure 3, representing different consolidation phases of the filtered NDVI ("output 1" to "output 4"). Obviously, "output 4" is more reliable (e.g., better constrained through available data) compared to the "output 0", which is always extrapolated as MODIS observations are not available in real time. Producing filtered data in NRT avoids time lags related to the otherwise necessary consolidation period (e.g., 5–6 weeks with FEWS NET data).

The sixth and final image stored every weekend corresponds to the black dot in Figure 3. Obviously, this fully smoothed value will become available only after thirteen weeks but has the advantage of observations available to the left and right (e.g., back and forward in time). It serves as a "reference" and for modeling the uncertainty in our processing.

Note that missing constraints in NRT filtering (e.g., at the right side of the smoothing spline) may lead to arbitrary high or low values, particularly at times of the year, when rapid NDVI changes take place and/or many missing or unreliable inputs occur. Thus, we apply a pixel specific constraining procedure that limits the NDVI change between consecutive "Mondays" according to weekly statistics of the offline-smoothed data. In Figure 3, the effect of the constraining is schematically depicted as the difference between the blue line (the unconstrained Whittaker spline) and the (colored) dots. Only the constrained outputs are stored and used for drought mapping in our processing.

Besides the mentioned "Monday" images, BOKU stores a number of metrics characterizing the particular filtering conditions at each filtering step (e.g., each weekend). The various metrics are listed in Table 2 and permit later modeling of the uncertainty of the smoothed outcome. From Figure 3, it can for example be seen that sixteen observations were available in total in the time window of 175 days; the most recent (available) observation at the time of filtering was 33 days old. These and other characteristics are stored.

Name	Description		
Days to last measurement (NLM)	Number of days to last available measurement		
Quality of last measurement (QLM)	MODIS VI quality of last available measurement		
Number of measurements (NWM)	Number of valid measurements within the time window (175 days)		
Quality of measurements (QWM)	Average MODIS VI quality of valid measurements within the time window (175 days)		

Table 2. Quality and pixel information stored during near real-time filtering per "Monday image".

The NRT processing started in 2014. For processing the data prior to 2014, hindcasting is used (e.g., simulating the incomplete availability of data as experienced in reality). Saving the five output NDVI images, the reference image, plus quality information (Table 2) every weekend allows BOKU to keep a consistent archive of the different consolidation phases while characterizing the filtering conditions for the entire time series starting from 2001. Data are not over-written, as different applications may have different timeliness constraints.

2.2.4. Uncertainty Modeling

Before starting the operational production of data for NDMA, pre-produced NRT filtered data were compared to the smoothed "reference" time series, where all observations were available (e.g., central black dot in Figure 3). The difference between the "reference" time series and NRT estimates gives the "error" of the NRT filtering. We model this "error" using the stored quality information (Table 2). In our operational setting, the uncertainty of a pixel filtered in NRT is estimated based on those previously established models. This is done independently for each pixel position, output product and time step in NRT. We are not aware of other competing NDVI products providing such uncertainty information (e.g., [24,44–48]).

2.3. Drought Indicator Calculation

From the filtered NDVI datasets, temporally and spatially aggregated vegetation condition index (VCI) anomalies [49] are calculated. Conceptionally, the VCI enhances the inter-annual variations of a vegetation index (e.g., NDVI) in response to weather fluctuations while reducing the impact of ecosystem specific response (e.g., driven by climate, soils, vegetation type and topography) [49]. At BOKU, a weekly VCI is calculated at pixel level from the filtered NDVI data (each consolidation phase separately—not specified in Equation (1)) using

$$VCI_{i} = 100 \times (NDVI_{i} - NDVI_{min,i}) / (NDVI_{max,i} - NDVI_{min,i})$$
(1)

where VCI_i is the vegetation condition index at time step *i*, $NDVI_i$ is the filtered normalized difference vegetation index observed at time step *i* and $NDVI_{min,i}/NDVI_{max,i}$ are the lowest/highest seven-day filtered NDVI values observed from 2003 to 2012 at week *i*.

In a very similar way, z-score values (ZVI) are calculated (Equation (2))

$$ZVI_{i} = (NDVI_{i} - NDVI_{mean,i})/std(NDVI_{i})$$
⁽²⁾

where ZVI_i is the standard score (z-score) of NDVI at time step *i*, $NDVI_i$ is the filtered NDVI observed at time step *i*, $NDVI_{mean,i}$ are the average seven-day filtered NDVI values (between 2003 and 2012) at week *i* and $std(NDVI_i)$ is the standard deviation of seven-day filtered NDVI values (2003 to 2012) at week *i*.

The VCI puts an actual NDVI value in a range between historical minimum (VCI = 0%) and maximum (VCI = 100%). ZVI indicates the (signed) number of standard deviations an observation is above/below the mean. Results for ZVI are not covered in this paper due to their high correlation with VCI (not shown).

To get a more concise picture of the vegetation development in the ongoing season and to identify drought-affected areas, the weekly VCI maps are temporally and spatially aggregated. Temporal aggregation includes 1-monthly and 3-monthly weighted VCI averages using the VCI images of the recent 4 and 12 weeks of the according month, respectively. During the temporal aggregation, the modeled uncertainty is taken into account to down-weight the impact of less reliable observations (e.g., having relatively large uncertainties). Spatial aggregation subsequently averages the VCI at pixel level according to administrative units (e.g., counties) and/or livelihood zones. A summary of provided drought indicators is given in Table 3. All data are imported at NDMA into SPIRITS software [50] for production of seasonal graphs, *etc.* Additional web-tools were developed by BOKU for educational purposes [51] (Appendix). The VCI thresholds applied by NDMA for disbursement of

DCF are reported in Table 4.

Table 3. Main vegetation related products produced at the University of Natural Resources and Life Sciences (BOKU) for the National Drought Management Authority (NDMA) and public web services for products covering Europe and Kenya. Additional vegetation anomaly indicators (e.g., z-score) as well as TAMSAT-derived rainfall indicators (not shown here) are also provided.

		Temporal _ Aggregation Length ⁻	Spatial Aggregation/Product				
Product Fr	Updating Frequency			Pixel		Sub-Count	y County
	requency		IMG	KMZ	QLK	CSV	CSV
NDVI	Weekly	Instantaneous	х	х	х	х	х
VCI1W	Weekly	Instantaneous	х	х	х	х	х
VCI1M	Monthly	1 month	х	х	х	х	х
VCI3M	Monthly	3 months	х	х	х	Х	х
Europe http://ivfl-info.boku.ac.at/index.php/eo-data-processing/real-time-modis-data-eu-only							
Kenya	http://ivfl-geomap.boku.ac.at/demo_WG/kenya/						
Kenya	http://ivfl-info.boku.ac.at/index.php/eo-data-processing/data-analytics						

Table 4. Thresholds used at National Drought Management Authority (NDMA) for monthly updated vegetation condition index (VCI3M) and related drought categories. For disbursement of disaster contingency funds (DCF), the thresholds have to be met after data aggregation at county level.

VCI3M in %	Drought Category	Color
≥50	Wet	
35 to 50	No Drought/Normal	
21 to 34	Moderate Drought	
10 to 20	Severe Drought	
<10	Extreme Drought	

2.4. FEWS NET Data Preparation for Comparison

To assess the impact of NRT filtering on data quality compared to consolidated products, we use the eMODIS NDVI data provided by the FEWS NET [16] for comparison. The downloaded FEWS NET data are pentadal NDVI at 0.002413° spatial resolution (datum WGS84) covering the area of East Africa. The eMODIS dataset is generated by the U.S. Geological Survey (USGS) Earth Resources Observation and Science (EROS) Center from the Level 1B MODIS products of Terra (MOD09, MOD03, MOD35_L2) [52].

The eMODIS data available for download from FEWS NET undergo further processing and are updated during six composite periods, only after which the images become definitive [53]. Hence, the most recent five images are produced using climatological information as surrogates for the (yet) missing information. For our study, only the fully consolidated FEWS NET data were used covering the period of 2001 to 2014.

To derive vegetation anomalies from the FEWS NET data, the NDVI images were processed in a similar way as the BOKU data including five steps:

- cropping and resampling to the BOKU grid (see Figure 1b);
- calculation of pentadal statistics (minimum, maximum) from the NDVI for each pixel and the period of 2003 to 2012;
- calculation of pentadal VCI images using the derived statistics (Equation (1));
- temporal aggregation of VCI images (1 and 3 months) by averaging 6 and 18 pentades, respectively; and
- spatial aggregation by averaging according to administrative units (e.g., ASAL counties of Kenya; see Figure 1b).

3. Results and Discussion

3.1. Illustration of Filtering Performance & Example Products from BOKU

3.1.1. Filtered NDVI Data and Modeled Uncertainty

The NDVI profiles of two randomly selected pixels are shown in Figure 4. The pixels are located in the dryer North (Mandera) and in the Southeast (Garissa) of Kenya. Displayed are the NRT filtering results (two-week consolidation phase: "output 2") as well as the fully consolidated (smoothed) "reference" (in black). For didactical purposes, the same colors as in Figure 3 are used. The graphs also display the original MODIS observations with different symbols reflecting their respective "VI usefulness" of the MODIS quality assessment science dataset [40] (Table 1). Observations qualified as "unreliable" (e.g., excluded from the filtering) are shown as asterisks. "Acceptable" observations (down-weighted) are shown as empty dots, while "good" or "very good" quality observations are shown as filled dots.



Figure 4. Near real-time filtered pixels with 2 weeks consolidation time (yellow line) and smoothed reference NDVI (black line) with MODIS observations. MODIS observations are displayed according to the MODIS VI usefulness quality flag: "very good" and "good" observations (<3, grey filled dot), "acceptable" observations (4–7, grey filled dot) and "bad" observations (>7, black asterisk).

Despite the missing and sometimes unreliable observations at the time of filtering, the NRT NDVI profile (yellow) follows quite closely the reference profile (in black), which represents the smoothed outcome if all NDVI observations (before and after a given date) were available. For both pixels, one observes two distinct cycles related to the long and short rains. Abrupt changes of the NDVI profile for the NRT product result from the (sudden) availability of observations at the time of the NRT filtering from one week to the other. The slight delay in the yellow curve with respect to the black curve is a direct result of the not yet available information, which can obviously not be perfectly predicted using the implemented constraining procedure. The graphs also confirm that the MODIS QA SDS flags (e.g., "VI usefulness") are not always correct [54]. For example, several doubtful "good" or "acceptable" observations can be seen (filled and empty dots), while the only excluded observation (*) in Figure 4 (left) falls exactly into the black curve. Such (presumably) erroneous information has a negative impact on the results of the filtering.

The impact of consolidation time on filtering quality and the associate uncertainty are illustrated in Figure 5. For one randomly selected pixel, the figure shows the results for three consolidation phases: two weeks ("output 2"), one week ("output 1"), and without time lag ("output 0"). The colored lines are the filtered NDVI values; the error-bars specify the modeled range of "uncertainty". The black dots in Figure 5 indicate the smoothed outcome if all NDVI observations (before and after a given date) were available (e.g., black dot in Figure 3). This (reference) data is available at the end of the full consolidation period (here 13 weeks) for users without timeliness constraints. These smoothed results are identical for the three subplots. A time lag of zero (red curve—Figure 5 bottom) indicates that the "Monday image" has been produced for the Monday following the weekend of data processing. Hence, all NDVI values are forecasted. The two-week time lag (in yellow—Figure 5 top) means that the NDVI image has been produced representing the surface conditions of two Mondays before the weekend of production. Compared to the zero time lag, less forecasting occurs (see Figure 3). However, occasionally some forecasting happens as a result of prolonged periods with "unreliable" observations.



Figure 5. Modeled uncertainties per pixel (error bars) associated to each filtered NDVI value (in color). Black dots indicate smoothed "reference" NDVI. All colors match those used in Figure 3.

The aim of the NRT filtering is to come as close as possible to the smoothed (e.g., perfectly modeled) outcome. Where this is not possible, the smoothed value should be at least within the modeled uncertainty range. The modeled uncertainty range itself should reflect the modeling conditions—that is the spatially and temporally varying availability and quality of observations. Looking at Figure 5, the following points are interesting to note and confirm that the previously mentioned requirements were met:

- Filtered values (colored lines) become smoother and come closer to the smoothed values (black dots) with increasing consolidation period.
- The modeled uncertainties are of variable widths but generally shrink with increasing consolidation period.
- Occurrences of large differences between filtered and smoothed NDVI values are mostly associated with larger uncertainty ranges.
- In most cases, smoothed values are found within the predicted uncertainty range.

Note that all data from all consolidation periods are stored and produced in a fully consistent manner in hindcasting mode and this from the beginning of the MODIS time series (2001). Hence, the user is free to choose his/her product of preference. In some cases, the user might opt for the NRT product with the highest quality if he/she does not mind using 3–4 weeks "old" data (e.g., for land cover classifications). In other applications, the user requests more actual information and is therefore willing to accept less accurate information (and in particular if he/she gets additional information—by pixel—about the modeled uncertainty range).

The various consolidation periods and associated uncertainties are combined to derive one- and three-monthly VCI (Equation (1)) within the NDMA drought monitoring application. The one-monthly VCI, for example, is calculated by combining the data from the consolidation periods "output 0" to "output 3" (e.g., past four weeks) and hereby take into account the respective uncertainty ranges. In other words, the impact of the newest image (usually with the highest uncertainty range) will generally be smaller, compared to the somewhat older (better consolidated) data. A spatial comparison between smoothed and filtered data is shown in Figure 6a (last week of April 2014) and Figure 6b (last week of June 2014).

In the top left hand corner of Figure 6a,b, the NDVI map of the smoothed "reference" (e.g., black dot in Figure 3) is shown (e.g., best possible result); right to this map are the filtered products with zero to two weeks consolidation period. Thereunder, the NDVI deviations between the smoothed result and the various filtered versions and the modeled uncertainties are shown. Note that all data are continuous and have been put into classes only for illustration purposes. The small inlets (pie charts in Figure 6a,b) represent the respective proportions calculated over the displayed area.

Overall a good agreement can be noted (first row). The differences between the smoothed and the filtered data decrease with increasing consolidation time (e.g., from right to left; second row). Spatio-temporally varying pattern of agreement and disagreement (over- and underestimation) depending on the local observation conditions (see Table 2) are also visible from Figure 6a,b. Again, areas with larger deviations (positive or negative) are generally correctly reflected in the modeled uncertainty range (third row).

3.1.2. Calculated Drought Indicators

At the beginning of 2011, Kenya experienced one of the most severe droughts in its history, affecting large parts of the country and all ASAL counties. The onset, peak and end of the drought episode are illustrated in Figure 7. It displays the three-monthly VCI products from October 2010 to April 2011. The seven maps depict the timing, strength, location, extent and duration of the drought as observed in NRT by the BOKU processing chain. Such information proved very valuable to NDMA over the past few years since the start of the service (pers. communication Luigi Luminari—NDMA Kenya) as it is provided in NRT, and down-weighting less reliable observations.



(b)

Figure 6. Example of near real-time (NRT) products for Kenya for two exemplary weeks (Week 18 (a) and 27 (b) of 2014): (**top**) NDVI maps produced with various consolidation periods; (**center**) NDVI difference between NDVI reference (**top left**) and NRT products; and (**bottom**) modeled uncertainties.



Near real-time anomalies: 3-month VCI (vegetation condition index) for the drought of 2010/2011

Figure 7. Evolution of the vegetation condition index (VCI) during the 2010/2011 drought episode in Kenya.

3.2. Comparison of FEWS NET and BOKU Drought Indicators

In this section, we focus on BOKU's three-monthly VCI data (VCI3M) aggregated at county level and provided on a monthly basis. The VCI3M anomalies are compared with corresponding FEWS NET anomalies. Both datasets are also evaluated against food security assessment reports.

3.2.1. Overall Agreement between BOKU and FEWS NET Data

The correlation analysis between three-monthly VCI datasets from BOKU and FEWS NET shows generally a good agreement between both datasets with a coefficient of determination (R^2) of 0.89 (Figure 8 left). The VCI observations regularly scatter around the 1-to-1 line with a slope close to one and only a (slight) positive intercept. As expected, the majority of the points (highest density, dark red points) are found in the range of 30% and 55% corresponding to near "normal" conditions. The majority of observations (88%) fall well within a range of $\pm 10\%$ (Figure 8 right). If one takes the FEWS NET data as "reference" for comparison, this confirms that it is possible to derive the agricultural drought indicator VCI one month ahead thanks to the developed NRT filtering without introducing (too many) artifacts.

3.2.2. Seasonal Differences between BOKU and FEWS NET Data

Despite the generally good agreement between the two VCI datasets, somehow larger differences appear if the analysis is repeated for each month separately. The resulting intra-annual coefficient of determination (R^2) varies between 0.77 (November) and 0.94 (February) (Figure 9—green line). Two minima of R^2 (and maxima of RMSE) are visible in April and November agreeing very well with Kenya's long and short rains that normally occur in March–June and October–December (blue bars in Figure 9). The largest differences in the VCI3M anomalies occur at the peak of the long and short rains and in parallel to significant NDVI changes. As cloudiness is the highest during these periods, we expect part of the observed differences stemming from the unfavorable observation conditions.



Figure 8. Correspondence between Famine Early Warning Systems Network (FEWS NET) and University of Natural Resources and Life Sciences (BOKU) datasets of arid and semi-arid land (ASAL) counties across all months between 2003 and 2014 (n = 3312). (left) Scatterplot of three-monthly aggregated vegetation condition index (VCI3M) derived from FEWS NET and BOKU datasets. Also shown the 1-to-1 line (red) and regression line (black); (right) Difference between VCI3M from FEWS NET and BOKU shown as cumulative distribution function.



Figure 9. Monthly agreement/disagreement between Famine Early Warning Systems Network (FEWS NET) and University of Natural Resources and Life Sciences (BOKU) three-monthly aggregated vegetation condition index (VCI3M) values. In green is shown the coefficient of determination (R^2) between the two datasets, and in blue the root mean square error (RMSE). Lines are only shown for reader's convenience. The lower part of the figure shows the climatology of NDVI (orange) and monthly rainfall estimates (RFE). All data refer to arid and semi-arid land (ASAL) countries.

3.2.3. Annual Differences between FEWS NET and BOKU Data

The inter-annual agreement/disagreement between the two datasets is analyzed separately for the long and short rains (Figure 10). Results show some annual variability in relation to rainfall. For both periods Long Rain/Long Dry (LRLD) and Short Rain/Short Dry (SRSD), the RMSE follows the average monthly rainfall for the given periods. This is particularly true for the long rains, when local minima of RMSE (maxima of R^2) and RFE can be observed in 2009, 2011 and 2014 (Figure 10 top). These years coincide well with major droughts according to assessment reports of the Kenya Food Security Steering Group [55–57]. On the contrary, the KFSSG reported generally good or favorable conditions for the years 2006, 2010 and 2013 [58–60]. Distinctive years of poor short rain performance over large parts of the country occurred in 2005/2006 and 2010/2011, which is again confirmed by the KFFSG reports [61,62]. Under the assumption that FEWS NET provides correct information, our current (but still preliminary) analysis confirms that the BOKU dataset is performing particularly well in years with (extreme) droughts. Naturally, these are the most important situations for drought management authorities and other related stakeholders.



Figure 10. Inter-annual agreement/disagreement between Famine Early Warning Systems Network (FEWS NET) and University of Natural Resources and Life Sciences (BOKU) three-monthly aggregated vegetation condition index (VCI3M) values for the long rains/long dry (**top**) and short rains/short dry (**bottom**). In green is shown the coefficient of determination (R^2) between the two datasets, and in blue the root mean square error (RMSE). Lines are only shown for reader's convenience. In the lower part of the two graphs is shown (as blue bars) the average monthly rainfall estimates (RFE). All data refer to arid and semi-arid land (ASAL) countries.

3.2.4. Spatial Patterns of Agreement/Disagreement between FEWS NET and BOKU Data

Kenya is a huge country with a large spatial variability in land cover, growth patterns and topography (Figure 1). For this reason, we assessed if spatial patterns in agreement/disagreement between FEWS NET and BOKU datasets can be found. To quantify this agreement/disagreement, for each ASAL county, the RMSE between FEWS NET and BOKU three-monthly VCI were calculated over every year (2003–2014) and month (e.g., 12×12 time steps, 144 values per county). The resulting spatial variation of RMSE for the ASAL counties is shown in Figure 11. The resulting RMSE ranges between 4.3% and 9.7% and shows some distinct spatial pattern. Largest variations occur in the Center region (e.g., Kitui) as well as in Mandera (in yellow and orange). On the contrary, the large arid counties of Turkana, Marsabit, Wajir, *etc.* as well as southwestern semi-arid counties (e.g., Narok and Kajiado) show a relatively good agreement between the FEWS NET and BOKU anomalies (Figure 11, green and dark-green). Although the counties seem to build spatial groups, no obvious relation to aridity or other environmental variables can be seen.



Figure 11. County-wise root mean square error (RMSE) between monthly Famine Early Warning Systems Network (FEWS NET) and University of Natural Resources and Life Sciences (BOKU) vegetation condition index (VCI3M) values for arid and semi-arid land (ASAL) counties. Counties outside the ASAL area are shown in grey.

4. Conclusions

The Famine Early Warning Systems Network (FEWS NET) provides relevant, consistent and well-established data for drought monitoring on a global scale [17]. This study presents similar drought indicators with associated uncertainty estimates that are derived in a fully operational processing chain for Kenya. We demonstrate that the University of Natural Resources and Life Sciences (BOKU) drought indicators generally re-produce well the drought indicators provided by FEWS NET. The analysis

shows an overall good agreement with a coefficient of determination (R^2) of 0.89 and a root mean square error (RMSE) in the order of 6% for the investigated 3-monthly VCI. The main advantage of our data is that the drought information is provided in near real-time (NRT), without time lag. Positively, the most relevant (driest) years correspond best, e.g., R^2 of 0.92 and RMSE of 3%. The highest difference is a RMSE of 8% and a R^2 of 0.63. Intra-annual coefficients of determination between both datasets display the same order of variations with a R^2 of 0.77 for November and 0.94 for February.

The BOKU data presented in this paper are delivered to NDMA within 2–3 days after the last Monday in a given month. For comparison, the consolidated FEWS NET data are only available five to six weeks after the end of each month. This offers an improved timeliness for deployment of disaster contingency funds (DCF) and other (financial and humanitarian) interventions. Kenya's National Drought Monitoring Authority (NDMA) uses for example our timely data for triggering the DCF payments. In a very similar way, the Hunger Safety Net Program (HSNP) of Kenya uses BOKU indicators for cash transfers to households in need.

Despite the overall good agreement between FEWS NET and our indicators, we observe some persistent (seasonal and spatial) differences between the two datasets. These differences deserve further research—not only from a scientific point of view, but also because such differences might confuse stakeholders, and therefore erode the trust in the remotely sensed information. We plan to improve our NRT processing by incorporating for example daily or eight-day MOD09 products (collection 6) into the filtering process, as well as additional data sources such as Proba-V.

For the analysis provided in this paper, it has to be highlighted that the FEWS NET data were taken as "reference" to which the BOKU data were compared. Future research should compare the two datasets against an external reference. Ideally, such an external reference would consist of multi-year *in-situ* biomass measurements. We do not recommend using rainfall measurements as reference information as they only capture meteorological drought; the impact on grazing conditions and agriculture remains unknown. In addition, spatially explicit rainfall estimates from satellite observations have their own limitations and uncertainties.

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Appendix

Web Interfaces

The operational drought-related information products (Table 3—upper part) are delivered to NDMA at the end of each month via FTP server. This includes image files (e.g., GeoTiff and generic binaries), but also KMZ files and quick looks (QLK), as well as spatially aggregated drought indicators for producing charts and figures using the SPIRITS software [50]. Part of the data can also be accessed online (see Table 3). Exemplary figures of the online possibilities are shown in Figures A1 and A2 [51].

Figure A1 contains the web interface for displaying the spatially aggregated drought indicators for the example of the three-monthly VCI (June 2015) at sub-county level in Kenya. Only sub-counties classified as "pastoralist" are displayed (all other counties in grey). Pixels not classified as "pastoralist" are excluded from the aggregated statistics. Statistics are derived by averaging the pixel-wise VCI values. Details for the Samburu East County (Figure A1 left side) are also shown. This information can be obtained by clicking on the sub-county in the map (here located in the center of Kenya—black border). The top graph shows information about RFE (in blue bars, long-term average and actual data) as well as for three-monthly VCI (actual year in purple, historical minimum in red, historical maximum in green and historical median in yellow). The below matrix plot is the classified three-monthly VCI (color coding according to Table 4—missing data in grey).

In Figure A2, the VCI image data are analyzed and displayed as a colored matrix (one box per month and year). Instead of averaging over the spatial extent (e.g., sub-counties or counties) as in Figure A1, the web-interface permits the calculation of fractional (percentage) coverage of pixels below a user-defined threshold (here: VCI \leq 35; moderate to extreme drought) of a user-selected county (here "Samburu") and livelihood zone (here "pastoralists").



Figure A1. Web interface for assessing University of Natural Resources and Life Sciences (BOKU) drought indicators for Kenya aggregated to county or sub-county level. The example shows the settings for the three-monthly vegetation condition (VCI) (June 2015) at sub-county level with detailed information for the Samburu East sub-county (left side).



Figure A2. Web interface for assessing University of Natural Resources and Life Sciences (BOKU) drought indicators for Kenya aggregated to county level. In the example, an area is shown (percentage of Samburu county) where the vegetation condition index (VCI) is below 35 (moderate to extreme drought).

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