



# Article Evaluation of Drought Vulnerability of Maize and Influencing Factors in Songliao Plain Based on the SE-DEA-Tobit Model

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Abstract: Rain-fed agriculture is easily affected by meteorological disasters, especially drought. As an important factor of risk formation, actively carrying out agricultural drought vulnerability assessments is conducive to improving food security and reducing economic losses. In this study, an SE-DEA model with regional exposure and drought risk as input factors and the maize yield reduction rate and drought-affected area as output factors is established. The aim is to evaluate and zone the drought vulnerability of the maize belt in the Songliao Plain. The results show the following: (1) From 2000 to 2019, the drought vulnerability of maize showed a fluctuating increasing trend. The vulnerability in Harbin and central Jilin Province is high, which is extremely unfavorable for maize production. (2) Comparing the historical disaster data with the drought vulnerability map generated using the SE-DEA model, it could be found that the results obtained using the SE-DEA model are reliable. (3) The Tobit model shows that the proportion of the effective irrigated area is more important to alleviate vulnerability. For drought vulnerability zoning using a cluster analysis, we suggest that regulated deficit irrigation should be actively developed in high-vulnerability areas to ensure maize yield while improving water efficiency. The results of this study can provide a basis for the development of drought mitigation and loss reduction strategies, and they provide new ideas for future research.

Keywords: super-efficiency data envelopment analysis; drought; vulnerability; Tobit model; maize

# 1. Introduction

Climate change has a widespread and significant impact on agricultural production, and it increases the instability of agricultural production, changes the planting structure and layout, and even increases the frequency of regional agrometeorological disasters [1–6]. Northeast China is located in the middle and high latitudes, and it has a complex geographical environment and geomorphological features, and a great spatial variability of heat resources [7,8]. Under the control of the monsoon climate in East Asia, the spatial and temporal distribution of precipitation is uneven, with high inter-annual variability and frequent drought disasters [9–12]. Over the past 20 years, more than one-quarter of the crops in Northeast China have been affected by drought each year [13]. Among them, maize yields were reduced by 20–30% due to drought, and the economic loss was as high as about  $8.9 \times 10^8$  yuan [14]. The crop water resources in Northeast China are very scarce, and the risk of drought in the region will be exacerbated by sustained global temperature increases in the future [15,16]. Determining how to address the adverse effects of drought on maize production and identifying how to stabilize or improve maize yield are urgent problems for maize production in Northeast China.



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**Copyright:** © 2022 by the authors. Licensee MDPI, Basel, Switzerland. This article is an open access article distributed under the terms and conditions of the Creative Commons Attribution (CC BY) license (https:// creativecommons.org/licenses/by/ 4.0/). Drought is a necessary condition for the formation of disasters, and vulnerability is the fundamental reason for the transformation of a "drought" into a "disaster". Vulnerability is a state of the disaster-bearing body, which is related to its own attributes and the effect of disaster-causing factors on the disaster-bearing body [17,18]. As the key and linking factor of risk assessments, seeking ways to reduce vulnerability can achieve the ultimate goal of disaster reduction. Currently, the research on vulnerability is mainly divided into qualitative research and quantitative research. Qualitative research focuses on the causes of vulnerability, but regional vulnerability assessments often lack a systematic approach and scientific validity. Therefore, on the basis of qualitative research, many scholars have established vulnerability assessment models and classified vulnerability levels using mathematical methods [19–22].

Guo et al. used the Environmental Policy Integrated Climate (EPIC) model to simulate the drought intensity and vulnerability curves of rice in different future periods so as to evaluate the impact of drought on global rice yield [23]. Zhu et al. used the AquaCrop model to examine the drought vulnerability of major maize-producing areas in China, simulating water stress and corresponding yield changes in maize under different irrigation scenarios [24]. Farhangfar et al. quantified the drought vulnerability of crops in Iran in current and future periods by establishing the United Nations Environmental Program (UNEP) Aridity Index (AIU) [25]. Yildirim et al. used graphic superimposition to assess the vulnerability of agricultural floods in Iowa by using flood-inundated maps and crop grid data [26]. Hoque et al. proposed a spatial multi-criteria integrated approach, which combines geospatial techniques and an analytical hierarchy process (AHP), to draw a comprehensive drought vulnerability map of Bangladesh [27].

In previous studies, most vulnerability assessments have needed to assign weights to each factor [28,29]. However, the acquisition of weight often has great subjectivity. It is difficult to demonstrate the importance of one factor relative to another. This highlights the advantages of the data envelopment analysis (DEA) model, namely, the absence of subjective judgement and the improved fault tolerance [30]. The DEA model was first proposed in 1957 and has since been continuously developed [31,32]. DEA is an effective method used to evaluate the efficiency of decision-making units (DMUs) with multiple inputs and outputs. Based on the concept of relative efficiency, it evaluates the relative effectiveness of DMUs using mathematical programming and statistical data. Essentially, DEA is an evaluation model of the "input–output" operational efficiency of a system [33,34]. The occurrence of natural disasters is the result of the operation of regional disaster systems, and it can also be regarded as an "input-output" system. The occurrence of disasters is the result of the comprehensive action of disaster-causing factors, hazard pregnant environment, and disaster-bearing bodies. Therefore, vulnerability can be regarded as a reflection of the "efficiency" level of disaster generation (Figure 1). The greater the vulnerability, the higher the "efficiency" of regional disasters, and the easier it is for a serious disaster situation to develop.



Figure 1. The process of regional natural disaster vulnerability assessment based on DEA model.

Some studies have applied the DEA model to evaluate disaster vulnerability, and they have obtained reliable results [35–39]. However, the application of DEA, the super-

efficiency data envelopment analysis (SE-DEA), and the network data envelopment analysis (NDEA) in natural disaster analyses is still in the exploratory stage [40–42]. Therefore, this study proposed the inputs and outputs of an SE-DEA system to assess maize drought vulnerability. Furthermore, the rationality of the evaluation results was verified and drought vulnerability zoning was carried out. The Tobit model was used to determine the main factors affecting disaster prevention and mitigation in various regions, providing a reference for improving the efficiency factors of drought resistance in the Songliao Plain. At the same time, it can provide methodology for the application in other regions of China (and other countries).

# 2. Materials

# 2.1. Study Area

The main maize-producing areas of the Songliao Plain are located in Northeast China, at  $40^{\circ}12'-46^{\circ}18'$ N,  $120^{\circ}42'-127^{\circ}36'$ E, with a total area of  $1.74 \times 10^5$  km<sup>2</sup>. The altitude is low in the south, high in the northwest, and higher in the southeast and eastern margins. The area belongs to a temperate continental monsoon climate, with a high temperature, a rainy summer, and a cold and dry winter. The land is fertile, and it is one of only three regions of black soil in the world. The grain output in Northeast China accounts for one-third of China's total output, and it is an important production base of maize, soybean, and animal husbandry (Figure 2).



Figure 2. Location of the study area.

#### 2.2. Data Sources

## 2.2.1. Daily Meteorological Data

The daily meteorological data of the Songliao Plain from 2000 to 2019 were collected from the National Meteorological Information Center (http://data.cma.cn/, accessed on 4 January 2020), and the data included the maximum temperature, minimum temperature, rainfall, relative humidity, solar radiation, and wind speed. Data were obtained from 17 Chinese national ground observation stations in the study area, and the accuracy rate was nearly 100% after quality control. In this study, the required meteorological data were gridded to 4 km  $\times$  4 km.

# 2.2.2. Agricultural, Social, Economic, and Drought Disaster Data

This data were mainly from the Liaoning Provincial Statistical Yearbook (http://tjj. ln.gov.cn/, accessed on 4 January 2020), the Jilin Provincial Statistical Yearbook (http://tjj.jl.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.jl.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.jl.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.jl.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.jl.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.jl.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.jl.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.jl.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, accessed on 4 January 2020), the Harbin City Statistical Yearbook (http://tjj.gov.cn/, access //www.harbin.gov.cn/, accessed on 4 January 2020), the Tongliao City Statistical Yearbook (http://tjj.tongliao.gov.cn/, accessed on 4 January 2020), and the China Regional Economic Statistical Yearbook (http://www.stats.gov.cn/, accessed on 4 January 2020) for the years 2000–2019. By collecting and collating relevant data, we obtained the total power of agricultural machinery, the proportion of effective irrigated area, the fiscal fund for assisting agriculture, the per capita income of rural households, the consumption of chemical fertilizer, and the proportion of the agricultural population. Data on the maize drought-affected area from 2000 to 2019 were collected from the China Meteorological Disasters Dictionary (https://xueshu.baidu.com/, accessed on 4 January 2020) and the Resource Discipline Innovation Platform (http://www.data.ac.cn/, accessed on 4 January 2020) for the years 2000–2019. In this study, the 4 km × 4 km grid was used as the basic evaluation unit, and the vector plane data were converted into grids of the same size so as to achieve the unification of scale.

### 2.2.3. Maize Production Data

Data on the maize development period were obtained from the Academy of Agricultural Sciences, and the data mainly include the date of sowing, jointing, tasseling, milk-ripe, and maturity from 2000 to 2019. In this study, we counted the historical development period data of each county and city within the study area and calculated the annual average value for each growth period of maize.

## 2.2.4. Soil Data

Soil data were obtained by conducting field tests for many years, and each soil parameter was treated with a 4 km  $\times$  4 km grid (Figure 3). The soil parameters measured in this study were soil bulk density, soil wilting moisture, and soil gravimetric water content. The depth of measurement was 1 m, with one layer for every 10 cm and four replicates for each layer. Following the method used by Zhou [43,44], soil was collected layer by layer, weighed, and recorded. The sample soil was boxed and brought back for baking, and the soil bulk density was calculated. Subsequently, the gravimetric water content of the soil was determined. The maize seedlings were then planted into measuring cups closed on the soil surface. When all leaves wilted, the air humidity was close to saturation. At the same time, when the leaves could not recover under the condition of minimum transpiration, the soil moisture in the container was determined as the wilting moisture.

(1) Soil bulk density ( $\rho$ )

$$V = \pi r^2 h \tag{1}$$

where V is the volume of the ring cutter (cm<sup>3</sup>), r is the inner radius of the ring cutter (cm), h is the height of the ring cutter (cm), and  $\pi$  is the circumference of the circle (3.1416).

$$\rho = G \times 100 / V (100 + W')$$
(2)

where  $\rho$  is the soil bulk density (g/cm<sup>3</sup>), G is the weight of the wet sample in the ring cutter (g), V is the volume of the ring cutter (cm<sup>3</sup>), and W/ is the moisture content of the sample (%).

(2) Soil wilting moisture  $(W_c)$ 

The maize was cultivated in containers until it began to wilt permanently due to the lack of water; then, the maize and 2 cm of soil were removed from the surface. The remaining soil moisture content was the soil wilting moisture, and it was determined using the drying method.

(3) Gravimetric water content of soil (W)

$$W = (W_W - W_D) / (W_D - W_A) \times 100\%$$
(3)

where W is the gravimetric water content of the soil,  $W_W$  is the sum of the weight of the wet clay and the aluminum box,  $W_D$  is the sum of the weight of the wet clay and the aluminum box, and  $W_A$  is the weight of the aluminum box.



Figure 3. Soil parameter determination test.

## 3. Methodology

# 3.1. Super-Efficiency DEA Model

DEA is a linear programming method; it uses the observed valid sample data, takes each evaluation object as a DMU, and ultimately evaluates the effectiveness of the DMU [45]. Suppose there are n DMUs, each of which has m types of inputs and s types of outputs. The input is  $X_j$ , and the output is  $Y_j$ .

$$\mathbf{X}_j = (\mathbf{x}_{1j}, \mathbf{x}_{2j}, \cdots, \mathbf{x}_{mj}), \ \mathbf{Y}_j = (\mathbf{y}_{1j}, \mathbf{y}_{2j}, \cdots, \mathbf{y}_{sj})$$

where  $x_{ij} > 0$  represents the input quantity of the *i*th (i = 1, 2, ..., m) type of the input of the j (j = 1, 2, ..., n) DMU<sub>j</sub>.  $y_{rj} > 0$  represents the output quantity of the *r*th (r = 1, 2, ..., s) type of the output of the j DMU<sub>j</sub>. The C<sup>2</sup>R model used to evaluate the effectiveness of the  $j_0$ th DMU<sub>j</sub>0 is as follows:

$$\begin{cases} \min \theta = V_{\rm D} \\ \sum_{j=1}^{n} \lambda_j X_j + S^- = \theta X_0 \\ \sum_{j=1}^{n} \lambda_j Y_j - S^+ = Y_0 \\ \lambda_j \ge 0, j = 1, 2, \cdots, n \\ S^- \ge 0, S^+ \ge 0 \end{cases}$$
(4)

where  $X_j$  and  $Y_j$  denote the input and output indicators, respectively, and  $\lambda_j$  is the weight variable for the *j*th indicator. S<sup>-</sup> and S<sup>+</sup> are slack variables, and  $\theta$  is the criterion for judging

whether  $DMU_j$  is effective. If  $\theta = 1$ , then this means that the input effect of the DMU is the best.

However, when the Charnes–Cooper–Rhodes model ( $C^2R$  model) is used for evaluation, there will be multiple effective DEA cases. The DMU with the highest efficiency value of "1" cannot be distinguished, and the superiority among the DMUs cannot be judged [45,46]. The SE-DEA effectively distinguishes the situation of multiple high-efficiency DMUs by comparing the evaluated DMU with the linear combinations of all other DMUs in the sample and then ranking them [47]; the formula is as follows:

$$\begin{cases} \min \theta' = V_{\rm D} \\ \sum_{j=1, j \neq k}^{n} \lambda_j X_j + S^- = \theta' X_k \\ \sum_{j=1, j \neq k}^{n} \lambda_j Y_j - S^+ = Y_k \\ \lambda_j \ge 0, \ j = 1, 2, \cdots, n \\ S^- \ge 0, \ S^+ \ge 0 \end{cases}$$
(5)

where  $\theta'$  is the super-efficiency value; the other symbols have the same meaning as those in Equation (4).

# 3.2. Tobit Model

In this study, the Tobit model was introduced to analyze the vulnerability values of each DMU calculated using the SE-DEA model in order to determine the correlation between the vulnerability and vulnerability explanatory variables [48,49]. The Tobit linear regression model is expressed as follows:

$$Y_{i} = \begin{cases} \beta_{i}X_{i} + \varepsilon_{i}, Y_{i}^{*} = \beta_{i}X_{i} + \varepsilon_{i} > 0\\ 0, Y_{i}^{*} = \beta_{i}X_{i} + \varepsilon_{i} \le 0 \end{cases}$$
(6)

where  $Y_i$  is the observed dependent variable, and  $Y_i^*$  is the latent variable selected by the state. When  $Y_i^* > 0$ ,  $Y_i^* \sim N(0, \sigma)$  is satisfied.  $X_i$  is the explanatory independent variable,  $\beta$  is the parameter vector, and  $\varepsilon$  is the random error vector. The maximum likelihood (ML) was used to obtain  $\beta$  and  $\varepsilon$ .

### 3.3. Construction of Drought Vulnerability Evaluation Index System of Maize

# 3.3.1. Input Index

(1) Regional exposure

Maize is a disaster-bearing body in the Songliao Plain, and the maize-planted area of each city can represent the regional exposure degree. The larger the maize-planted area, the greater the exposure and the higher the drought vulnerability. The larger the proportion of the agricultural population in the whole region, the more widespread the impact of a drought and the more people who suffer losses. Moreover, the lower the economic value created by the agricultural population, the less the capital that can be invested after a disaster. Therefore, the greater the proportion of the agricultural population, the higher the exposure and the vulnerability of the drought.

(2) Drought hazard

The Songliao Plain is a rain-fed, maize-growing area, and drought is mainly caused by a lack of natural precipitation, failing to meet the demand for water of maize. Therefore, establishing an index of the crop water demand satisfaction degree of external available water can determine the occurrence of agricultural drought and the degree of disaster. The crop water deficit index (CWDI) as an index used to characterize agricultural drought, and it is recognized by many scholars [50–52].

$$CWDI_{wp_i} = \begin{cases} 1 - \frac{W_e + P_{ei} + I_i}{ET_{C_i}} ET_{C_i} \ge W_e + P_{ei} + I_i \\ 0 ET_{C_i} < W_e + P_{ei} + I_i \end{cases}$$
(7)

$$\mathrm{ET}_{C_i} = \sum_{i=1}^{n} \mathbf{k}_{ci} \times \mathrm{ET}_{0i} \tag{8}$$

$$W_e = 0.1h\rho(W - W_c) \tag{9}$$

where CWDI<sub>*wp<sub>i</sub>*</sub> is the crop water deficit index,  $W_e$  is the effective soil moisture at 20 cm at maize seedling emergence (mm),  $P_{ei}$  is the sum of daily effective precipitation from the beginning of seedling emergence (mm), and  $ET_{C_i}$  is the sum of crop water requirements from emergence (mm). I<sub>*i*</sub> is the sum of the daily irrigation amounts from seedling emergence (mm). The Songliao Plain area is dominated by rain-fed agriculture, and irrigation amounts are ignored.  $K_{ci}$  is the crop coefficient: sowing–jointing = 0.378, jointing–tasseling = 0.689, tasseling-milk-ripe = 1.185, and milk-ripe–maturity = 0.759 [50,53]. n is the number of days from seedling emergence to maturity, h is the soil thickness (cm), and  $\rho$  is the soil bulk density (g/cm<sup>3</sup>). W is the gravimetric water content of the soil (%), and  $W_c$  is the wilting moisture (%).  $ET_{0i}$  is the reference evapotranspiration (mm), and it was calculated using the Penman–Monteith equation recommended by the Food and Agriculture Organization of the United Nations (FAO); the calculation formula is detailed in [54–56].

$$\mathbf{P}_{ei} = \sum_{u=1}^{m} (\alpha_u \times \mathbf{P}_u) \tag{10}$$

where  $P_u$  is the total amount of precipitation (mm) for a given precipitation event, and  $\alpha_u$  is the effective use factor.  $P_u < 5$  mm,  $\alpha_u = 0$ ; 5 mm  $< P_u \le 50$  mm,  $\alpha_u = 0.9$ ;  $P_u > 50$  mm,  $\alpha_u = 0.75$ .

#### 3.3.2. Output Index

In this study, the drought-affected area and maize yield reduction rate were used as disaster loss indicators [57,58]. The yield reduction rate is the percentage of rain-fed yield deviating from the potential yield, which can be calculated using the following formula:

$$\mathbf{y}_P = \frac{\mathbf{Y} - \mathbf{y}}{\mathbf{Y}} \times 100\% \tag{11}$$

where  $y_p$  is the yield reduction rate; Y is the potential yield (kg/hm<sup>2</sup>) (the yield of a given variety in a certain area without water and fertilizer restriction during the entire growth period); and y is the yield under rain-fed conditions at full fertility (kg/hm<sup>2</sup>) (the yield of a given variety of fertilizer in a certain area), the whole growth period of which is rain-fed without restriction.

3.3.3. Disaster Prevention and Mitigation Capacity

- (1) The total power of agricultural machinery (kW): this refers to the total power of all kinds of power machinery, which mainly includes all kinds of machinery used in agriculture, forestry, animal husbandry, and fishery.
- (2) The proportion of effective irrigated area (%): this refers to the ratio of the effective irrigation area to the total cultivated land area.
- (3) The fiscal fund for assisting agriculture (yuan): this refers to all levels of government budget arrangements for the support of agriculture and rural production expenditure,

agriculture, forestry and water, and other departments, and it is used to determine the special expenditure funds.

- (4) The per capita income of rural households (yuan): this refers to the total income of rural residents in the year from various sources and is used to deduct the sum of consumer spending and savings.
- (5) The consumption of chemical fertilizer (tons): this refers to the actual amount of fertilizer used in agricultural production per year.

#### 3.4. Ward Clustering Method

The Ward clustering method was proposed by Ward [59], and its main idea originates from the analysis of variance. Assume that the n samples are divided into *k* classes  $G_1$ ,  $G_2$ ,  $\cdots$ ,  $G_k$ , with  $X_{it}$  denoting the vector of variable indicators for the *i*th sample in  $G_t$ .  $n_t$ denotes the number of samples in class  $G_t$ , and  $\overline{X_t}$  denotes the centre of gravity of  $G_t$ ; then, the sum of squares of the deviations of the samples in  $G_t$  is

$$S_t = \sum_{i=1}^{n_t} (X_{it} - \overline{X_t})' (X_{it} - \overline{X_t})$$
(12)

If  $G_p$  and  $G_q$  are merged into a new class  $G_r$ , the sums of the squares of the intra-class deviations are as follows:

$$S_p = \sum_{i=1}^{n_p} (X_{ip} - \overline{X_p})' (X_{ip} - \overline{X_p})$$
(13)

$$S_q = \sum_{i=1}^{n_q} (X_{iq} - \overline{X_q})' (X_{iq} - \overline{X_q})$$
(14)

$$S_r = \sum_{i=1}^{n_r} (X_{ir} - \overline{X_r})' (X_{ir} - \overline{X_r})$$
(15)

If the distance between  $G_p$  and  $G_q$  is closer, the deviation square and the  $S_r - S_p - S_q$  increase after merging will be smaller and vice versa. In the Ward clustering method, the distance between samples is obtained using the Euclidean distance.

### 4. Result

#### 4.1. Temporal and Spatial Distribution of Maize Drought Vulnerability in Songliao Plain

Figure 4 shows the change in the drought vulnerability index in the Songliao Plain from 2000 to 2019. Overall, except for 2011 and 2013, the drought vulnerability index of all provinces showed an increasing trend year by year. The drought vulnerability of Liaoning Province reached the maximum value (0.521) in 2019. The maximum value in Jilin Province was in 2016 (0.508). Harbin, Heilongjiang Province, reached the maximum value (0.754) in 2017. The maximum value of Tongliao in Inner Mongolia was in 2014 (0.721). The drought vulnerability index of Tongliao fluctuated the most. Drought vulnerability in the Songliao Plain reached the maximum value (0.733) in 2017, and the minimum value was 0.35, which occurred in 2000. The drought vulnerability in the Songliao Plain was serious in 2000, 2012, and 2017.



Figure 4. Change trend of drought vulnerability index of maize in Songliao Plain from 2000 to 2019.

We aimed to understand the spatial distribution of maize drought vulnerability in the Songliao Plain. In this study, the inverse-distance-weighted interpolation (IDW) method in ArcGIS 10.2 was used to obtain the spatial distribution of the drought vulnerability index of maize year by year. Then, the natural breaks (Jenks) were used to classify drought vulnerability into four classes, namely, high, higher, moderate, and low, and to count the area of each class (Figure 5).



Figure 5. Trends in area variation for different drought vulnerability classes.

The area of the high-drought-vulnerability area increased year by year, reaching  $9.84 \times 10^4$  km<sup>2</sup> in 2013. The area of the higher grade region fluctuated and reached the maximum value ( $10.29 \times 10^4$  km<sup>2</sup>) in 2004. With the aggravation of drought vulnerability, the area of moderate drought vulnerability decreased year by year, especially in 2008, when the area was  $9.14 \times 10^4$  km<sup>2</sup>. The reduction was more pronounced in areas of low vulnerability. In most years, the area of low vulnerability was less than  $4 \times 10^4$  km<sup>2</sup>. Overall, the drought vulnerability of maize in the Songliao Plain is becoming more and more serious, along with the continuous reduction of moderate and low areas, which is very detrimental to the development of the maize industry.

Figure 6 shows the maximum, minimum, median, and probability distribution of the maize drought vulnerability index in cities in the Songliao Plain from 2000 to 2019. The drought vulnerability of Changchun and Harbin was more serious, with average values of 0.457 and 0.429, respectively. The median values were 0.402 and 0.399, respectively. The areas with lower median values were Benxi (0.104), Liaoyuan (0.126), Yingkou (0.132), Liaoyang (0.135), and Panjin (0.156). The regions with low drought vulnerability were mainly concentrated in the southeast of Liaoning Province. The drought vulnerability of Harbin and the central part of Jilin Province was more serious.



Figure 6. Boxplot of drought vulnerability index of cities in Songliao Plain.

#### 4.2. Validation of Evaluation Results

We aimed to verify the applicability of the SE-DEA model in this study. Taking 2003, 2007, 2011, 2015, and 2019 as cases, the spatial distribution of maize drought vulnerability was obtained and compared with historical disaster data (Table 1) to verify the applicability of the evaluation results (Figure 7).

In Figure 7, it can be observed that the spatial distribution of the drought vulnerability in the Songliao Plain increased year by year. In 2003, drought vulnerability was relatively low, only Harbin, Changchun, Tongliao, and southern Jinzhou experienced drought. The situation in 2007 was similar to that in 2015, with high-value areas distributed in midwestern Jilin Province, Harbin, and the western parts of Liaoning Province. In 2011, the drought vulnerability in Harbin and Changchun was high, and the low-value area was located in the southern part of the study area. In 2019, except for the northwest of Baicheng, Liaoyang and Benxi were in low-value areas. At the same time, the rest of the region faced a high drought threat, particularly the western parts of Liaoning Province, including Tongliao, Fuxin, and Jinzhou.



Figure 7. Spatial distributions of drought vulnerability of maize.

By comparison with Table 1, the spatial distribution of the drought vulnerability obtained in this study is more consistent with historical disaster data, especially in 2007, 2011, and 2019. Therefore, it can be stated that the SE-DEA model selected in this study has good applicability and scientific validity in the evaluation of maize drought vulnerability in the Songliao Plain.

Year	Period of Drought	Damage Caused by Drought			
2003	May–June	Heilongjiang Province suffered from a severe drought, which affected a large area, severely reduced grain production, and caused an economic loss of more than $2.27 \times 10^6$ yuan.			
2007	June-August	In Liaoning Province, 55% of the arable land was affected by drought, with economic losses of $4.39 \times 10^6$ yuan. The drought-affected area in Jilin Province accounts for 77.6% of the crop sown area.			
2011	January–March	Northern Heilongjiang and central Jilin suffered from a rare winter-spring drought.			
	June	In Liaoning Province, $6.78 \times 10^6$ people were affected by drought, with $1.43 \times 10^6$ hm of crops affected and $2.33 \times 10^5$ hm <sup>2</sup> of crops lost, resulting in a direct economic loss c $6.08 \times 10^6$ yuan.			
2015	July	In Liaoyuan, Baicheng, Jilin, and Tonghua, $4.02 \times 10^6$ people were affected, with $7.0 \times 10^7$ hm <sup>2</sup> of crops affected and a direct economic loss of $7.36 \times 10^6$ yuan. In Dongfeng county, $1.82 \times 10^7$ people were affected, with $5.2 \times 10^4$ hm <sup>2</sup> of crops affecte and a direct economic loss of $2.9 \times 10^8$ yuan.			
	July–August	In Tongliao city, Inner Mongolia, $1.78 \times 10^5$ people were affected, with $1.17 \times 10^5$ hm <sup>2</sup> of crops and $1.8 \times 10^5$ hm <sup>2</sup> of grassland affected, resulting in a direct economic loss of $4.4 \times 10^8$ yuan.			
2019	May–August	In Jilin Province, $1.25 \times 10^6$ hm <sup>2</sup> were affected by drought, and $0.4 \times 10^6$ hm <sup>2</sup> were not harvested, especially in the central region. In early May, some areas in western Liaoning experienced a severe drought, which prevented spring sowing. From the beginning of July, Dalian and Yingkou had different degrees of meteorological drought. Most areas had severe drought, and some areas of Dalian had reached the level of special drought.			

## 5. Discussion

We aimed to further explore what factors influence maize drought vulnerability in the Songliao Plain and to what extent. We used the Tobit model to analyze each disaster prevention and mitigation indicator for 2019 as an example. We aimed to identify the factors that play a positive role in mitigating drought vulnerability in the study area. Then, a cluster analysis was used to regionalize maize drought vulnerability in 2019.

## 5.1. Analysis of Influencing Factors of Drought Vulnerability

The total power of agricultural machinery, the proportion of effective irrigated area, the fiscal fund for assisting agriculture, the per capita income of rural households, and the consumption of chemical fertilizer were selected to analyze the factors affecting maize drought vulnerability. The characteristics of the variables are shown in Table 2.

**Table 2.** Statistical description and expected impact of indicators of factors influencing maize drought vulnerability.

Variable	Average	Maximum	Minimum	Standard Deviation
Total power of agricultural machinery ( $\times 10^6$ kW)	5.36	11.49	1.43	2.02
Proportion of effective irrigated area (%)	37.22	72.01	10.11	17.69
Fiscal fund for assisting agriculture ( $\times 10^8$ yuan)	47.76	114.59	11.59	27.54
Per capita income of rural households ( $\times 10^4$ yuan)	1.58	1.89	1.12	0.2
Consumption of chemical fertilizer ( $\times 10^4$ tons)	33.68	100.66	1.2	28.16

The Tobit model was used to analyze the influencing factors of maize drought vulnerability in the Songliao Plain. The vulnerability value obtained using the SE-DEA model was taken as the dependent variable to establish a Tobit linear regression model using Eviews 6.0 software (USA, QMS), and the results are shown in Table 3.

Table 3. Tobit regression analysis results.

Variable	Coefficient Estimate	Standard Deviation	Z Value	p Value
Constant (C)	0.119	0.149	0.8	0.0000
Total power of agricultural machinery $(X_1)$	-0.321	0.26	-0.082	0.0025
Proportion of effective irrigated area $(X_2)$	-0.672	0.193	2.45	0.0038
Fiscal fund for assisting agriculture $(X_3)$	-0.217	0.288	-0.405	0.0102
Per capita income of rural households $(X_4)$	-0.189	0.221	-0.362	0.0255
Consumption of chemical fertilizer $(X_5)$	0.19	0.28	0.68	0.5100

Table 3 shows that all the influencing factor variables passed the 5% significance test, except for consumption of chemical fertilizer; this indicates that fertilizer application has a small effect on maize drought vulnerability in the Songliao Plain. The other factors have a strong influence on drought vulnerability. According to Table 3, the regression equation of the Tobit model was obtained as follows:

$$Y = 0.119 - 0.321 X_1 - 0.672 X_2 - 0.217 X_3 - 0.189 X_4$$

According to the Tobit regression equation, the relative magnitude of maize drought vulnerability in the Songliao Plain can be found by each influencing factor. Through the above equation, the following conclusions were obtained:

(1) The coefficient of the total power of agricultural machinery is negative, and its absolute value is relatively large, which indicates that it is more important to reduce the vulnerability to drought. The better developed the power of the agricultural machinery, the higher the level of agricultural modernization and the stronger the ability to reduce drought vulnerability. Mechanized drought resistance can reduce

the ineffective evaporation of soil water and promote the rational utilization of water resources.

- (2) The proportion of effective irrigated area to vulnerability has a negative effect, and the coefficient estimation is the largest. The results show that emergency preparedness has the greatest impact on maize drought vulnerability among all the influencing factors. Increasing the irrigated area can greatly reduce regional vulnerability and mitigate the adverse effects of drought, thus reducing yield and economic losses.
- (3) The fiscal fund for assisting agriculture has a negative effect on drought vulnerability, and by investing in agricultural support, regional vulnerability can be reduced to a large extent, thus reducing the losses caused by drought disasters. Additionally, it also demonstrates the importance that local governments attach to agriculture. Government decision makers will also be more systematic and complete in the formulation of relevant disaster prevention and mitigation policies.
- (4) The per capita income of rural households has a relatively small and negative impact on drought vulnerability. This indicates whether residents have the financial capacity to manage a drought. The more economic investment that can be invested in pre-disaster prevention, response, and post-disaster reconstruction, the lower the vulnerability to drought.
- (5) The consumption of chemical fertilizer did not pass the 5% significance test, indicating that it had no significant effect on maize drought vulnerability. However, some studies have shown that the proper application of fertilizers can promote the growth of crops at the early stage of growth and enhance their vitality, thus improving their ability to resist adverse environments [60]. However, an excessive application of fertilizers affects soil quality, damages soil physical and chemical properties, and reduces soil productivity, thereby causing damage to crops, or even death [61,62].

## 5.2. Recommendations for Drought Risk Management in Maize

As a widespread natural disaster, drought poses a serious threat to agricultural production. We identified the main factors of the mitigation of maize drought vulnerability in the Songliao Plain using the Tobit model (Figure 8). This was followed by maize drought vulnerability zonation using Ward's cluster analysis (Figure 9). The aim of using Ward's cluster analysis (Figure 9) was to provide a reference for regional disaster mitigation.

The areas with high drought vulnerability were mainly concentrated in Liaoning Province and the south-central part of Jilin Province (Figure 9). The economic level, irrigation water consumption, and agricultural development in these areas are generally low, especially in Tongliao and Siping (Figure 8). These areas should actively develop irrigated agriculture and reduce the proportion of rain-fed agriculture, thus reducing the dependence of crops on natural precipitation and the disaster sensitivity of agricultural systems. By developing regulated deficit irrigation techniques, increasing the root depth of crops, and making full use of deep soil moisture, water supply for the normal growth and development of crops can be ensured when drought occurs [63–65].



Figure 8. Spatial distribution of factors influencing drought vulnerability in the Songliao Plain.

For a long time, the agricultural irrigation mode used is mainly full irrigation. While a lot of irrigation water is consumed, irrigation efficiency and economic benefits are often not significantly improved. Therefore, it is undoubtedly a wise choice to implement regulated deficit irrigation in arid areas with low precipitation and high evaporation. Regulated deficit irrigation reduces irrigation water during the non-critical period and concentrates water resources during the critical period of crop water demand [66]. As far as corn is concerned, it has strong drought resistance at the seedling stage [67]. Moderate water deficit treatment at this stage can enhance drought resistance and water use efficiency. However, some studies have pointed out that it is not advisable to regulate deficits too early in the seedling stage; otherwise, water stress will harm the growth of seedling roots. This affects the compensation effect after rehydration, resulting in a decrease in dry matter accumulation. Full irrigation should be carried out at the maize jointing and tasseling stages to ensure dry matter accumulation in later stages [68–71].

In actual production, a suitable water deficit will improve maize yield and water use efficiency. However, the photosynthetic physiological characteristics of maize are different in each growth stage, and planting area conditions and climatic conditions are also different. There is no definite standard for determining the degree of water deficit, but it should be adapted to local conditions. We suggest to increase the investment of scientific research funds and technical personnel and to determine a suitable deficit irrigation scheme for each region by conducting a large number of experiments. Only by constantly combining the maize regulation deficit irrigation system with modern agricultural technology can it be further systematized and become more efficient and intelligent. Only in this way can we find a way out for maize production in arid areas and provide strong support for the precise control of yield and quality, as well as the promotion of social sustainable development.



Figure 9. Classification and zoning of maize drought vulnerability in Songliao Plain.

## 6. Conclusions

A vulnerability evaluation can provide scientific reference for disaster prevention and mitigation decisions. In this study, we used the SE-DEA model to assess maize drought vulnerability in the Songliao Plain from 2000 to 2019. The drought vulnerability of the Songliao Plain increased year by year, and the area of high vulnerability increased. It was suggested that regulated deficit irrigation should be adopted, and the investment of

disaster prevention funds and human resources should be continuously increased. The evaluation results were validated with historical disaster data, and it was found that the SE-DEA model can provide scientific and reasonable results. We used the Tobit model to explore the factors influencing drought vulnerability. Analyzing the changes in regional vulnerability and the causes of regional differences will be helpful for the implementation of regional disaster prevention and mitigation. In this study, for the output indicators of the SE-DEA model, we only considered the undesirable outputs. Therefore, in future research, output indicators can be selected from two aspects, namely, undesirable outputs and desirable outputs, and, as a result, the accuracy and application value of the research results will be greatly improved.

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