



Article Creative Economy and Sustainable Development: Shaping Flexible Cultural Governance Model for Creativity

Wen-Jie Yan ¹ and Shu-Tang Liu ^{2,3,*}

- ¹ Fujian Key Laboratory of Novel Functional Textile Fibers and Materials, Minjiang University, Fuzhou 350108, China
- ² Faculty of Humanities and Arts, Macau University of Science and Technology, Macau 999078, China
- ³ Academic Affairs Office, Minjiang University, Fuzhou 350108, China
- * Correspondence: 2009853fac30001@student.must.edu.mo

Abstract: With the development of cultural democratization, countries have attached increasing importance to the protection of cultural rights and the promotion of sustainable cultural development. The establishment of a flexible cultural governance model may release the transformative force of culture and creativity, gradually spread cultural values and ideas into governance, and shift activities to more sustainable behavior. This research was divided into two stages. In the first stage, CiteSpace was used to conduct a co-citation analysis of documents published between 2013 and 2022 in the Web of Science database. The results were combined with existing cultural development and value indicators from many countries to design cultural impact indicators suitable for evaluating the sustainable development of creative industries. In the second stage, a questionnaire survey was conducted on the cultural industry, the creative economy, and cultural consumption. Through statistical analysis, six dimensions were obtained, and 20 indicators were cultural sustainability, cultural democracy, cultural innovation, cultural industrialization, cultural vitality, and cultural policy systematization. The cultural governance framework of the creative economy and sustainable development was established through AMOS software. This study found that the humanistic rationality of cultural governance has a significant improvement and stable role in promoting the governance of cultural policies. Adjustable cultural impact indicators are effective cultural practices for shaping and framing creative industries, which should be invented, stabilized and improved.

Keywords: cultural governance; creative economy; cultural policy; regional development; cultural impact assessment

1. Introduction

In the sustainable development goals (SDGs) adopted by the United Nations in September 2015, culture is first mentioned in the international development agenda. UNESCO believes that the protection and promotion of culture is an end goal and directly contributes to many sustainable development goals: safe and sustainable cities, work and economic growth, reducing inequality, protecting the environment, promoting gender equality, and a peaceful and inclusive society. Sustainable development is a conceptual change beyond economic development and growth. If the economic, social and environmental goals are regarded as the three pillars of sustainable development, UNESCO believes that culture and creativity offer a horizontal contribution to each of these pillars. In turn, the economic, social, and environmental dimensions of sustainable development reports and documents of all the countries in the world, focus has consistently been placed on elements such as the cultural economy, economic statistics, and industrial statistics. However, the analysis of the cultural side is still lacking [1,2]. This paper examines the sustainable development of cultural and creative industries from a cultural perspective.



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Copyright: © 2023 by the authors. Licensee MDPI, Basel, Switzerland. This article is an open access article distributed under the terms and conditions of the Creative Commons Attribution (CC BY) license (https:// creativecommons.org/licenses/by/ 4.0/). Presenting cultural changes and evaluating the effectiveness of cultural policies has become a topic of culturally sustainable development. At present, the key performance indicators (KPIs) widely used by the government are not wholly suitable for measuring cultural development. The government should establish an evaluation system and investigation method to observe cultural development over an extended period. In addition to building 'cultural basic indicators' based on the current level of cultural development, the government should also refer to the "culture for development indicators" of international organizations. To provide a test basis for the implementation of policies, cultural development indicators suitable for the national conditions should be proposed.

Cultural power is the soft power of a country, as well as the key driving force toward an era of innovation. Contemporary cultural governance is no longer simply the distribution and management of artistic and cultural resources and power. It should neither be seen as the inculcation and discipline of artistic and cultural concepts by administrators to ordinary people [3]. The rise of concepts such as creative cities, cities of art and design, and cultural capitals, as well as the emerging planning discourse such as art intervention space, citizens' cultural rights, cultural capital, and creative economy, refers to a "cultural turn" in contemporary cultural governance strategies [4]. Cultural governance should consider how to realize governance mentality" that may affect the mood of ordinary people.

Landry [5] advocates that the creative city is a new, strategic urban planning method establishing an interactive and cooperative relationship by connecting culture and other urban strategies. By gathering talent and organizations, and by fostering a creative atmosphere, such a city may become a hub for innovation and provide momentum for development. The UNESCO Creative Cities Network [6] encourages global cities to develop on a foundation of cultural and creative industries and to implement "cultural diversity" as the main axis of cultural governance. Culture is regarded as an important tool for economic revitalization and sustainable urban development. Economic and cultural value should be evaluated in the overall framework. The cultural statistical indicators proposed by UNESCO in 1986 were later revised in response to the trend of cultural concepts and the importance of cultural value awareness under globalization. With the 2014 publication of Culture for Development Indicators (CDIS), UNSECO attempted to establish relevance indicators of different cultural aspects and social development strategies in order to measure cultural values and the diffusion benefits of culture in other fields in more depth [7]. In 2016, the British Department for Digital, Culture, Media and Sport and the Arts and Humanities Research Council (AHRC) analyzed cultural value more thoroughly in their research study titled "Understanding the Value of Arts & Culture: The AHRC Cultural Value Project". It was concluded that such evaluations should not only be for the endorsement of public resource allocation but should also explore the true value of culture and art [8].

Similar systems to assess cultural value and conduct have been promoted internationally for many years. Numerous international organizations have conducted qualitative and quantitative research on both domestic and international cultural values. The overall evaluation framework is formulated for cultural identity, cultural diversity, cultural asset preservation proximity, social harmony, social happiness, cultural interaction and participation, cultural and economic development, as well as cultural industry benefits [3]. For example, the Taiwan Cultural Policy Research Institute, acting as the third sector of civil society, has carried out an early investigation and research on Taiwan's Cultural Values project [9] to explore the trends and connotations of cultural values in Taiwanese society. This was done by collecting and analyzing objective questionnaire data. The government wishes to use the survey results as a guide for the cultural and third sectors in order to formulate artistic and cultural policies, thus triggering a new discussion regarding cultural ontology in Taiwan's society.

As the driving force of economic growth, development, and regeneration, CCI has a significant impact on the social and cultural aspects of welfare, site creation, inclusiveness, sustainability, diversity, and culture. CCI development models include resource activation;

industrial upgrading; technology-driven, urban transformation; and policy guidance [10]. According to the policy guidance model, the government promotes the rapid formation and development of cultural and creative industries in a region by formulating industrial development strategies, policies, and laws; building financial and tax systems; and implementing talent training programs. These actions aid in realizing the leapfrog development of CCI (Figure 1).



Figure 1. Creative and cultural industry development model integrating policy guidance and resource activation.

2. Literature Review

2.1. Theoretical Research on Cultural and Creative Industries

In recent years, research on the cultural and creative industries has focused on the qualitative analysis of the connotation and categories of CCI, as well as the empirical study of individual cases. Daubaraite and Startiene [11] clarified the impact of creative industries on the national economy and conducted a systematic evaluation of the subsectors of creative industries. Pappalesore [12] found that the agglomeration of creative industry space provided opportunities for consumption and cultural capital accumulation, and promoted the development of creative tourism. Yu and Liu [13] used the TOPSIS comprehensive evaluation method to build the quality index system of cultural and creative industries, and point out that the improvement of marketization may aid the efficiency of cultural and creative industries. Wang et al. [14] used the Malmquist index to measure the CCI development efficiency and regional differences between provinces in terms of dynamic development, index decomposition, and provincial efficiency. Pan [15] pointed out that cultural innovation, when represented by cultural creative production, causes the agglomeration and diffusion of economic innovation. Agglomeration is the process of cultural creativity's self-multiplication, ultimately forming the cultural creativity class. Diffusion is the process of blending the two dimensions of communication and economy. Liao and Li [16] adopted the CiteSpace research method to conduct data visualization analysis on the integration of China's tourism industry and CCI. These authors found that research in China pertained to local economic benefits and mainly focused on specific cases, and that the smaller body of macro policy research on the overall development of CCI mainly focused on qualitative analysis. Wang [17] pointed out that "cultural products" mainly carry certain concepts and content that are traditionally recognized, while "cultural creativity" should be suitable for bearing certain social effects of "enlightened politics, ideology, customs, and aesthetic guidance". At present, the research on cultural and creative industries ranges from the theoretical category to regional development and the industrial economy. However, deficiencies include the inconsistent statistical caliber and the isolated consideration of economic indicators.

This paper analyses the co-citation of literature in the core database of the Web of Science from 2013 to 2022. The following two main thematic trend paths have been identified: citing region "Economics, Economic, Political" to cited region "Psychology, Education, Social"; and citing region "Psychology, Education, Health" to cited region "Psychology, Education, Social" (Figure 2).



Figure 2. Domain-level citation patterns in CCI research (2013–2022, in Web of Science): The cluster on the left indicates the retrieved research frontier, while the cluster on the right indicates the location of their references; Citation tracks and reference tracks are distinguished by the color of the reference area; The thickness of these tracks is proportional to the reference frequency of the z-score.

2.2. Cultural Development Indicators

As with other developing countries, the key performance indicators widely used by the Chinese government are not entirely suitable for measuring the development of culture. Therefore, the country's presentation of cultural changes and assessments of the effectiveness of cultural policies should establish an evaluation system and investigation method that may observe cultural development over an extended time frame. In addition to the basic cultural indicators based on the current situation of cultural development, we should also refer to UNESCO's CDIS to propose standards suitable for a developing country as a test benchmark for policy implementation. Different countries and international organizsations present different situations when surveying cultural values and constructing national cultural indicators (Table 1).

Table 1. Cultural indicators and cultural value survey.

| Cultural Indicator | Report |
|--|---|
| Reflective individuals, Civic engagement, The self, Communities, Regeneration, Space, Economy, Health, aging, Wellbeing, Arts in education | Understanding the Value of Arts & Culture: The AHRC Cultural Value Project (2016) [8] |
| Economy: GDP, Employment, Household expenditure Education: Inclusive education, Multilingual education, Arts education, Professional training Governance: Standard-setting framework, Policy and institutional framework, Arts education, Professional training Social: Going-out participation, Identity-building participation, Intercultural trust, Interpersonal trust, Self-determination Gender: Gender equality outputs, Perception of gender equality Communication: Freedom of expression, Internet use, Diversity of media content Heritage: Heritage sustainability | UNESCO. Culture for development indicators: methodology manual (2014) [18] |
| Arm's-length governance: Delegated models at the national level Multistakeholder governance: Civil society, Non-government actors, and the Private sector Interministerial governance: Cross-portfolio engagement Multilevel governance: Decentralized models at all government tiers | UNESCO. Building resilient and sustainable cultural and creative sectors (2022) [19] |

Table 1. Cont.

| Cultural Indicator | Report |
|--|--|
| Citizenship, Equalities, Education, Innovation, Local government, Justice | BOP. Cultural and Creative Industries in the Face of COVID-19: An Economic Impact Outlook (2021) [20] |
| Professional and formal cultural and creative sectors; Education and training: retaining talent; Arts education | UNESCO. Culture and sustainable development: a still untapped potential (2022) [21] |
| Economic development: Cultural employment, Government support for culture, Voluntary work in arts and culture, Economic contribution of cultural industries Cultural value: Cultural assets, Talent (human capital), Cultural identity, Innovation (new work/companies), Global reach Engagement and social impact: Cultural attendance, Cultural participation, Access, Education in arts and culture | Vital Signs: cultural indicators for Australia (2011) [22] |
| Cultural vitality: the presence of opportunities for cultural participation, cultural participation itself, and support for arts and cultural activities. | Cultural Vitality in Communities: Interpretation and Indicators (2006) [23] |
| Engagement: Cultural employment, Heritage protection, Access to arts, culture, and heritage activities and events Cultural Identity: Local Content on television, The importance of culture to national identity Diversity: Cultural grants to minority ethnic groups, Attendance at and participation in ethnic cultural activities, Minority cultural activities Social Cohesion: Other-ethnicities attendance, Community cultural experiences Economic development: Income of the cultural industries, Value-added contributed by the creative industries, The creative industries' proportion of total industry value-added | Cultural indicators for New Zealand (2009) [24] |
| Self-expression values, Survival values, Secular-rational values, Traditional values | World values survey. Values change the world (2008) [25] |
| Deeply cultivate cultural "sense of history", Shaping the "international sense" of culture, Cultural diversity and freedom as a "sense of value" Stimulate "cultural creativity" | TAICCA. 2021 Taiwan Cultural & Creative industries Annual Report (2021) [26] |
| Cultural democracy: Promoting cultural governance reform and organizational reengineering Cultural creativity: Support the freedom of artistic creation and cultivate aesthetic cultivation Cultural vitality: Cultural preservation and rooting, linking land and people's historical memory Cultural sustainability: The sustainability of the cultural economy and the ecosystem "cultural and creative industries" Cultural inclusiveness: Promoting the development and exchange of cultural diversity Cultural transcendence: Carry out cultural future, Create cultural science and technology, Cross-domain co-creation and sharing | Ministry of culture. 2018 culture policy the white paper (2018) [27] |
| Place and identity, Engagement, Identity, Social cohesion, Diversity | Carol Scott (2014) [28] |
| Cultural consistency, Diversity, Justice, Inclusive perception bias | PWC. Global Culture Survey 2021 (2021) [29] |

The contents of the above-mentioned cultural surveys may be divided into two distinct measurement methods: the measurement of cultural indicators and the measurement of cultural values. The reports on cultural indicators in Australia, New Zealand, and Taiwan mainly focus on the measurement of statistics. Numerical values, such as those of population, output value, and the number of activities involved, are taken as benefit analysis. The systems may be regarded as assessment tools for the allocation of national resources. The evaluation of cultural indicators in these countries and regions, although committed to the quantification of social environments, may highlight the significance of cultural values. However, from the setting of its evaluation indicators, it also brings to light social integration, cultural diversity, and identity attribution, and emphasizess the value of cultural identity. Economic development is listed as the final consideration of several evaluation indicators. However, culture valuation cannot rely solely on quantitative values such as cultural surveys and statistics. Relevant cultural value surveys show that the top five cultural values shared by the world are "democracy and civic awareness (71.3%), inclusion and diversity (69.5%), human rights and the rule of law (58.8%), fairness and justice (42.7%), and care and public welfare (42.7%)" [9]. Varying opinions regarding the connotation of cultural values in various societies exist. Therefore, ensuring the continuous and open dialogue of the core cultural values of a country is currently an indispensable cultural policy mechanism for all countries.

2.3. Study Design

CiteSpace (abbreviation of Citation Space) is a visual citation analysis tool used to analyze the potential knowledge contained in the scientific literature [30]. CiteSpace is used to draw visual "Mapping Knowledge Domains" (MKD), which may present the structure, rules, and distribution of scientific knowledge in multiple, time-sharing, and dynamic manners. Since the relevant research on cultural and creative industries is biased towards economic research, MKD was used in the first stage of this paper to draw the trend map of CCI development research over the past 10 year, and to collect hot keywords.

The structural equation model is a statistical technique to test the fitness of a theoretical or hypothetical model, which can simultaneously handle multiple variables in the causal model [31]. In order to propose cultural impact indicators with flexible characteristics, we sieved the variables collected in the first stage and added them to the questionnaire of the cultural and creative consumption market in the second stage. The data analysis of the questionnaire was aided by SPSS factor analysis technology and was constructed according to the AMOS model (Figure 3).



Figure 3. Research Process and Design.

3. Materials and Methods

3.1. Science Mapping

3.1.1. Data Collection

In this article, the scientific literature used may be found in the Web of Science Core Collection. The terms to the query are "(((TS = (cultural industry)) AND TS = (creative industry)) AND TS = (creative economy)) AND TS = (cultural heritage)". This query retrieved 5443 bibliographical records. The timespan is from January 2013 to December 2022. The document type is "article". The number of articles related to CCI increased from 404 to 731 between 2013 and 2019, and then remained stable. Between 2021 and 2022, the number of articles fell to a nadir of 290 (Table 2).

| Time | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
|---------|------|------|------|------|------|------|------|------|------|------|
| Records | 404 | 427 | 489 | 515 | 556 | 642 | 731 | 692 | 697 | 290 |

Table 2. The distribution of the bibliographic records in the dataset.

Thirty-one top words featured the strongest citation bursts (Table 3). These highly cited keywords are creative cla, cultural industry, economic geography, music, enterprise, value creation, amenity, university, creative field, contextual factor, work environment, film industry, service innovation, search, cultural diversity, United States, creative process, workplace, creative practice, smart city, history, globalization perception, student, law, care, video game, creative self-efficacy, digital economy, social innovation, and entrepreneurial orientation. A comparison of cluster words and keywords shows that most of these words are related to humanity, value and co-creation. This indicates that the development of CCI has shifted from an instrumental to a humanistic rationality.

Table 3. Keywords with the Strongest Citation Bursts during (2013–2022).

| Keywords | Year | Strength | Begin | End | 2013–2022 |
|--------------------|------|----------|-------|------|-----------|
| creative cla | 2013 | 12.95 | 2013 | 2015 | |
| cultural industry | 2013 | 5.88 | 2013 | 2015 | |
| economic geography | 2013 | 4.66 | 2013 | 2016 | |
| music | 2013 | 4.44 | 2013 | 2015 | |
| enterprise | 2013 | 3.3 | 2013 | 2015 | |
| value creation | 2013 | 2.9 | 2013 | 2015 | |
| amenity | 2014 | 4.18 | 2014 | 2017 | |
| university | 2014 | 3.95 | 2014 | 2018 | |
| creative field | 2014 | 3.65 | 2014 | 2016 | |
| contextual factor | 2014 | 3.16 | 2014 | 2017 | |
| work environment | 2014 | 2.8 | 2014 | 2017 | |
| film industry | 2015 | 2.93 | 2015 | 2017 | |
| service innovation | 2015 | 2.64 | 2015 | 2017 | |
| search | 2016 | 4.03 | 2016 | 2018 | |
| cultural diversity | 2016 | 2.93 | 2016 | 2018 | |
| united states | 2017 | 4.22 | 2017 | 2019 | |
| creative proce | 2017 | 3.01 | 2017 | 2019 | |
| workplace | 2017 | 2.71 | 2017 | 2019 | |
| creative practice | 2017 | 2.41 | 2017 | 2019 | |
| smart city | 2018 | 6.53 | 2018 | 2020 | |
| history | 2018 | 2.99 | 2018 | 2020 | |
| globalisation | 2013 | 2.51 | 2018 | 2020 | |
| perception | 2014 | 2.48 | 2018 | 2020 | |
| student | 2019 | 5.25 | 2019 | 2022 | |
| law | 2019 | 4.14 | 2019 | 2022 | |
| precarity | 2019 | 3.59 | 2019 | 2022 | |
| video game | 2019 | 3.59 | 2019 | 2022 | |

| Tabl | e 3. | Cont. |
|------|------|-------|
|------|------|-------|

| Keywords | Year | Strength | Begin | End | 2013–2022 |
|-----------------------------|------|----------|-------|------|-----------|
| creative self-efficacy | 2019 | 3.23 | 2019 | 2022 | |
| digital economy | 2018 | 3.17 | 2019 | 2022 | |
| social innovation | 2019 | 2.76 | 2019 | 2022 | |
| entrepreneurial orientation | 2018 | 2.62 | 2019 | 2022 | |

Note: Colors (light blue-blue-red) represent the strength of keyword bursts (low-medium-high).

3.1.2. Visualization and Analysis

In this study, CiteSpace was used to create a co-citation network of selected files in the CCI research area. CiteSpace was chosen due to its visual flexibility, advanced filtering capabilities, and several built-in network analysis toolkits. The co-citation network of 5443 references is shown in Figure 4. One node represents a keyword, and the larger node represents a higher citation frequency.



Figure 4. A landscape view of the co-citation network. (LRF = 3, LBY = 5, and e = 1.0; Timespan: 2013–2022; Slice Length = 1).

The co-citation network is clustered by means of a modular approach, and the clustering is marked by LSI (Latent Semantic Indexing) and log-likelihood ratio techniques. Through the clustering analysis of keywords, 20 clusters are obtained (Table 4). The keywords cluster includes political economy, creative performance, creative economy, social networks, creative industries, human resource management, creative construction, product development, transformation leadership, impact, gender new economy, creative tourism, creative firms, cultural production, knowledge economy, value co-creation, creative labor, cultural policy, and human capital. (Complete data in Appendix A)

| Cluster ID | Size | Silhouette | Mean (Year) | Label by LLR (Log-Likelihood Ratio, <i>p</i> = 0.0001) |
|------------|------|------------|-------------|---|
| 0 | 46 | 0.882 | 2016 | (79.42, 0.0001) Transformational leadership (58.65, 0.0001Employee creativity (38.48, 0.0001) Knowledge sharing (35.7, 0.0001) Creative self-efficacy (30.06, 0.0001) Creativity |
| 1 | 41 | 0.915 | 2015 | (50.44, 0.0001) Creative labor (17.58, 0.0001) Creative thinking (17.58, 0.0001) Precariat (16.58, 0.0001) Work (16, 0.0001) Digital media |
| 2 | 36 | 0.823 | 2016 | (28.82, 0.0001) Product development (24.53, 0.0001) Design thinking (21.04, 0.0001) Competitive advantage (20.31, 0.0001) Information technology (20.31, 0.0001) Absorptive capacity |
| 3 | 32 | 0.965 | 2015 | (103.54, 0.0001) Creative economy (50.42, 0.0001) Creative city (42.06, 0.0001) Economic development (29.49, 0.0001) Higher education (28.79, 0.0001) Creative cities |
| 4 | 29 | 0.87 | 2016 | (38.85, 0.0001) Cultural industries (34.49, 0.0001) Urban development (27.63, 0.0001) Cultural industry (22.2, 0.0001) Urban (19.17, 0.0001) City |
| 5 | 28 | 0.964 | 2016 | (21.88, 0.0001) Gender (13.05, 0.001) Gender inequality; (13.05, 0.001) Production; (13.05, 0.001) Intersectionality; (13.05, 0.001) Feminism |
| 6 | 27 | 0.933 | 2014 | (42.41, 0.0001) Cultural policy (31.1, 0.0001) South Africa (30.16, 0.0001) Cultural production (21.9, 0.0001) Policy mobilities (18.94, 0.0001) Politics |
| 7 | 27 | 0.878 | 2017 | (33.34, 0.0001) Entrepreneurial orientation (29.32, 0.0001) Creative performance (22.58, 0.0001) Business performance (22.56, 0.0001) Social media (21.26, 0.0001) Big data |
| 8 | 24 | 0.957 | 2016 | (32.5, 0.0001) Creative class (19.82, 0.0001) Creative workers (19.82, 0.0001) Social networks (14.39, 0.001) Digital transformation (12.74, 0.001) Multivariate linear regression |
| 9 | 24 | 0.864 | 2014 | (188.43, 0.0001) Creative industries (53.14, 0.0001) Cultural and creative industries (27.55, 0.0001) Creative industry (27.21, 0.0001) Sustainable development (20.04, 0.0001) Fashion |
| 10 | 23 | 0.938 | 2015 | (34.82, 0.0001) Creative work (25.81, 0.0001) Cultural work (17.8, 0.0001) Energy transition (16.35, 0.0001) Research and development (11.86, 0.001) O31 |
| 11 | 23 | 0.904 | 2015 | (36.59, 0.0001) Regional development (20.38, 0.0001) Creative tourism (19.36, 0.0001) System (19.29, 0.0001) Cultural tourism (16.5, 0.0001) Cultural heritage |

 Table 4. The 20 LLR clusters sorted by size (2013–2022).

| | | 0.11 // | | Label by LLR |
|------------|------|------------|-------------|---|
| Cluster ID | Size | Silhouette | Mean (Year) | (Log-Likelihood Ratio, p = 0.0001) |
| 12 | 23 | 0.953 | 2014 | (17.53, 0.0001) Capability (12.48, 0.001) Product (12.48, 0.001) Everyday life (12.48, 0.001) Technology transfer (12.48, 0.001) Tradition |
| 13 | 22 | 0.905 | 2016 | (58.11, 0.0001) Creative destruction (22.38, 0.0001) Sharing economy (22.38, 0.0001) Disruptive innovation (19.62, 0.0001) Law (19.62, 0.0001) Intellectual property |
| 14 | 22 | 0.86 | 2016 | (26.56, 0.0001) Digital economy (25.71, 0.0001) Knowledge economy (25.15, 0.0001) Knowledge-based urban development (22.79, 0.0001) Artificial intelligence (22.64, 0.0001) Industry 4.0 |
| 15 | 22 | 0.934 | 2014 | (85.98, 0.0001) Political economy (13.35, 0.001) Climate change (13.27, 0.001) Firm (13.17, 0.001) New media (13.17, 0.001) Outsourcing |
| 16 | 21 | 0.929 | 2017 | (37.78, 0.0001) Creative self-efficacy (27.32, 0.0001) Creative industries (14.51, 0.001) Human resource management (14.08, 0.001) Phenomenology (14.08, 0.001) Servant leadership |
| 17 | 21 | 0.865 | 2014 | (64.67, 0.0001) Music industry (29.39, 0.0001) Popular music (26.78, 0.0001) New economy (18.8, 0.0001) Music industries (13.37, 0.001) Digital technology |
| 18 | 20 | 0.94 | 2017 | (20.99, 0.0001) Open innovation (19.41, 0.0001) Value co-creation (14.97, 0.001) Service design (14.39, 0.001) Tourist experience (13.81, 0.001) Creative industries |
| 19 | 20 | 0.883 | 2015 | (43.32, 0.0001) Human capital (17.14, 0.0001) Economic growth (15.51, 0.0001) 21st-century skills (13.76, 0.001) Creative industries (13.36, 0.001) Intellectual capital |

Table 4. Cont.

Figure 5 presents a co-citation network clustering view of CCI research in 2013, 2021, and 2022. The ranking of clusters is based on their size, which represents the number of cited publications in a cluster. The two largest clusters (#0 and #1) are Transformational Leadership and Creative Labor. These are followed by three similar clusters, namely Product Development (#2), Creative Economy (#3), and Cultural Industries (#4). The clustering path in 2013 clearly shows that the clusters established by keywords are related to each other (Figure 5a). The fragmentation between clusters begins in 2021. By 2023, there are also links between the following clusters: Political Economy (#15), Creative Self-Efficacy (#16), Creative Destruction (#13), and Digital Economy (#14). Therefore, the keywords of 2021 and 2022 are focused on the field of cultural policy (#13, #14, #15, #16), and are seen to represent the main factor affecting the development of CCI.



Figure 5. Cont.



Figure 5. A landscape view of the co-citation network: (**a**) Timespan: 2013; (**b**) Timespan: 2022; (**c**) Timespan: 2023.

3.1.3. Timeline View

The timeline visualization in CiteSpace depicts clusters along horizontal timelines (Figure 6). Each cluster is arranged vertically according to its size, with the largest cluster displayed at the top of the view. Color curves represent the co-reference links added in the corresponding color years. Large nodes, or nodes with red tree rings, are highly referenced. Under each timeline, the keywords with the highest frequency in a specific year are displayed. The most referenced tags are located at the lowest position of the timeline. The clusters are numbered from 0, with cluster #0 being the largest cluster, cluster #1 is the second-largest, and so forth. Some clusters last more than 10 years, whereas others are relatively short. The largest cluster lasted for 10 years and remains active. Clusters #8, #9, #12, and #13 span 10 years and are still active. In contrast, Cultural Policy (#6) ends in 2020, indicating that relevant research has found its own direction in new professional fields.

3.2. Cultural Values and Cultural Consumption Market Survey

3.2.1. Data Collection

The questionnaire covers cultural identity, cultural diversity, the preservation of cultural assets, cultural interaction and participation, cultural and economic development, and cultural policy evaluation. This research questionnaire is divided into two parts. The first part investigates the attitude of cultural and creative consumption, the intention of cultural heritage protection, and the perception of cultural policy. The second part pertains to basic information of the research object, such as gender, age, and occupation. The questionnaire variables used the Likert 7-point scale, with options ranging from "completely disagree" (1 point) to "completely agree" (5 points). The latent and observation variables of the questionnaire refer to the research of relevant scholars and are modified according to this study. The specific scale settings are shown in Table 5.



Figure 6. A timeline visualisation of 20 clusters.

Table 5. Measurement items and sources.

| Measuring Items | Sources |
|---|------------|
| The role of cultural heritage as a cultural intermediary. | [22,24] |
| The role of CCI in local, regional, national, and supranational economies. | [20] |
| Cultural governance strategy. | [19,26,28] |
| Art education and professional training. | [18] |
| Cultural assets preservation strategy. | [18,22,24] |
| Sustainable development strategy of the cultural economy and the CCI ecosystem. | [28] |
| Policies to promote the development and exchange of cultural diversity. | [23] |
| Creating culture, technology, cross-regional co-creation and sharing, and cultural governance strategies. | [18,22,24] |
| Ways to participate in the protection of cultural heritage. | [19,20,22] |
| Cultural consumption attitudes towards intangible cultural heritage and cultural and creative products. | [23,24] |

respondents and 192 male respondents. All responses to the questionnaire were anonymous, and participants were required to be over 18 years old. In terms of data quality control, the questionnaire restricted repeated answers from the same IP address; only one person per five-kilometres range could respond. Users who had already answered were filtered out, and the author was required to authorize each IP location. Table 6 records the time and quantity of questionnaires.

Table 6. Time and quantity of questionnaires.

| No. | Date | Name of Questionnaire | Distribution Channels | Number of Releases | Total Answers |
|--------|------------------------|--------------------------|--------------------------|-----------------------|------------------|
| 1 | 12 December 2022 | Formal questionnaire | Credamo data mart | 100 | 130 |
| 2 | 13 December 2022 | Formal questionnaire | Credamo data mart | 100 | 126 |
| 3 | 13 December 2022 | Formal questionnaire | Credamo data mart | 100 | 130 |
| 4 | 14 December 2022 | Formal questionnaire | Credamo data mart | 200 | 249 |
| Number | of questionnaires answ | vered | | | 635 |
| Number | of valid questionnaire | s | | 500 | |
| Female | | | | 308 | 61.6% |
| Male | | | | 192 | 38.4% |

3.2.2. Descriptive Statistics and Analysis

In the effective proportion sample, women accounted for 61.6%, which is consistent with the fact that women form the main user group in cultural and creative consumption [10]. The age range is mainly between 21 and 40 years old, accounting for 86.4% in total (Table 7). This shows that the young and middle-aged group is the most important group pertaining to cultural and creative consumption. From the perspective of occupational distribution, private enterprise practitioners account for more than half of the total, and students account for 22.2%. The composition of these groups is similar to that of Chinese netizens. From the perspective of the urban heat map (Figure 7), the average distribution of respondents among cities is mainly as follows: Shandong (15.4%), Guangdong (15%), Hebei (7.4%), Jiangsu (6.8%), and Shanxi (5.4%).

Table 7. Frequency of response statistics by age and occupation type.

| Items | Category | Number of Responses | Percentage |
|-----------------|------------------------------------|---------------------|------------|
| | 18–20 | 21 | 4.2% |
| | 21–30 | 243 | 48.6% |
| | 31–40 | 189 | 37.8% |
| Agegroup | 41–50 | 29 | 5.8% |
| | 51–60 | 17 | 3.4% |
| | Over 60 | 1 | 0.2% |
| | Student | 67 | 13.4% |
| | state-owned enterprise | 111 | 22.2% |
| Occupation type | government-affiliated institutions | 32 | 6.4% |
| Occupation type | civil servant | 10 | 2% |
| | private enterprise | 264 | 52.8% |
| | foreign enterprise | 16 | 3.2% |



Figure 7. City heat map.

The validity of the questionnaire should generally be tested by reliability and validity analyses. A reliability analysis is mainly used to test the internal stability and consistency of the questionnaire scale, which is judged by Cronbach's α coefficient and composite reliability (CR). Cronbach's $\alpha \ge 0.7$ and CR > 0.7 were considered good reliability. Tables 8 and 9 show that Cronbach's α coefficient in this study's questionnaire is greater than 0.7, and the CR value is above 0.7, indicating that the reliability of the questionnaire is good. A validity analysis is mainly used to test the reliability of the scale, observe the degree of latent variables reflected in the scale, and use aggregation validity and discriminant validity to judge. The aggregation validity was assessed by average variance extracted (AVE) and factor loading. Table 9 demonstrates that the factor loading value of each item is greater than 0.6 (higher than the threshold value of 0.5), and the AVE values are all greater than 0.7 (higher than the threshold value of 0.5), indicating that the aggregation validity of the scale is good.

Table 8. Reliability Statistics.

| Cronbach's | s Alpha | Cronbach's Alpha Ba | ns I | N of Items | | |
|----------------|--------------------------|----------------------------------|------------------|------------|-------|--|
| 0.905 | | | 0.887 | | 51 | |
| Table 9. Relia | bility Statis | stics. | Cronbach's Alpha | AVE | CR | |
| CS | CS1 CS2 CS3 CS4 | 0.800 0.756 0.735 0.697 | 0.865 | 0.559 | 0.835 | |
| CD | CD1 CD2 CD3 CD4 | 0.799 0.716 0.707 0.678 | 0.859 | 0.527 | 0.816 | |

| Variance | Item | Factor Loadings | Cronbach's Alpha | AVE | CR |
|----------|------|-----------------|------------------|-------|-------|
| | CCI1 | 0.795 | | | |
| CCI | CCI2 | 0.768 | 0.832 | 0.582 | 0.806 |
| | CCI3 | 0.724 | | | |
| | CI1 | 0.844 | | | |
| CI | CI2 | 0.727 | 0.824 | 0.576 | 0.802 |
| | CI3 | 0.700 | | | |
| | CV1 | 0.790 | | | |
| CV | CV2 | 0.737 | 0.830 | 0.566 | 0.796 |
| | CV3 | 0.730 | | | |
| | CP1 | 0.817 | | | |
| СР | CP2 | 0.731 | 0.811 | 0.563 | 0.794 |
| | CP3 | 0.699 | | | |

Table 9. Cont.

Extraction Method: Principal Component Analysis. Rotation Method: Varimax with Kaiser Normalisation. Rotation converged in six iterations.

This paper was adjusted using the Varimax with Kaiser Normalization method of factor analysis, with factor rotation excluding factor coefficients less than or equal to 0.4. The Kaiser–Meyer–Olkin (KMO) value was 0.942 (Table 10), and the significance index was 0.000. As this was less than 0.05, the questionnaire was found to be suitable for factor analysis.

Table 10. KMO and Bartlett's Test.

| Kaiser-Meyer-Olkin Measure of Sampling Adequacy. | | 0.942 |
|--|--------------------|----------|
| | Approx. Chi-Square | 5504.622 |
| Bartlett's Test of Sphericity | df | 190 |
| | Sig. | 0.000 |
| | | |

Through multiple-factor convergences, a total of 6 dimensions and 20 indicators were obtained after 6 factor rotations. The overall explained variation was found to be 73.361% (Table 11).

Table 11. Total Variance Explained.

| | I | Initial Eigenvalues | | Extraction Sums of Squared Loadings | | | Rotation Sums of Squared Loadings | | |
|------------------------|-------|---------------------|-----------------|-------------------------------------|------------------|-----------------|-----------------------------------|------------------|-----------------|
| Component [—] | Total | % of Variance | Cumulative % | Total | % of Variance | Cumulative % | Total | % of Variance | Cumulative % |
| 1 | 9.214 | 46.070 | 46.070 | 9.214 | 46.070 | 46.070 | 2.907 | 14.537 | 14.537 |
| 2 | 1.282 | 6.411 | 52.482 | 1.282 | 6.411 | 52.482 | 2.766 | 13.828 | 28.365 |
| 3 | 1.156 | 5.780 | 58.262 | 1.156 | 5.780 | 58.262 | 2.339 | 11.696 | 40.060 |
| 4 | 1.118 | 5.589 | 63.851 | 1.118 | 5.589 | 63.851 | 2.236 | 11.181 | 51.242 |
| 5 | 0.952 | 4.761 | 68.612 | 0.952 | 4.761 | 68.612 | 2.222 | 11.110 | 62.351 |
| 6 | 0.950 | 4.748 | 73.361 | 0.950 | 4.748 | 73.361 | 2.202 | 11.009 | 73.361 |

Extraction Method: Principal Component Analysis.

3.2.3. AMOS Fitness Analysis

This study used AMOS software to verify the theoretical model and tested whether the hypothesis is tenable by means of the path coefficient and significance level. The path coefficient mainly shows the relationship between various variables and the significance of the impact. The Bootstrapping sampling method was repeated 5000 times and was used to solve the path coefficient and test the significance level of the model path. The results are shown in Table 12. The standardized path coefficient values of H1, H2, H3, H4, H6, and H7 were 0.679, 0.340, 0.450, and 0.499, respectively, with a value of about 0.5. Considering that the *p*-value was less than 0.05, it may be concluded that the research hypothesis had

statistical differences. The normalized path coefficient values of H5, H8, and H9 were 0.405, 0.334, and 0.488, respectively, which are close to 0.5. Considering that their *p*-values were all less than 0.01, the research hypothesis has significant statistical differences.

| TT (1) | Standardized | Standard | Bias-Corrected 95%CI | | " Valua | C |
|--------------------------------------|---------------------|----------|----------------------|-------|----------------|---------|
| Hypothesis | Path Coefficient | Error | Lower | Upper | <i>p</i> value | Support |
| H1: $CI \leftarrow CV$ | 0.679 | 0.052 | 0.594 | 0.752 | 0.012 | Yes |
| H2: $CP \leftarrow CI$ | 0.340 | 0.068 | 0.193 | 0.440 | 0.020 | Yes |
| H3: $CP \leftarrow CV$ | 0.450 | 0.064 | 0.318 | 0.580 | 0.011 | Yes |
| H4: $CD \leftarrow CP$ | 0.499 | 0.069 | 0.349 | 0.618 | 0.016 | Yes |
| H5: CD \leftarrow CI | 0.405 | 0.066 | 0.277 | 0.575 | 0.004 | Yes |
| H6: CCI \leftarrow CP | 0.396 | 0.094 | 0.205 | 0.626 | 0.012 | Yes |
| H7: CCI \leftarrow CD | 0.370 | 0.081 | 0.105 | 0.535 | 0.050 | Yes |
| $\text{H8:CS} \leftarrow \text{CCI}$ | 0.334 | 0.057 | 0.190 | 0.463 | 0.009 | Yes |
| $\text{H9:CS} \leftarrow \text{CD}$ | 0.488 | 0.060 | 0.373 | 0.621 | 0.008 | Yes |

Table 12. Results of structural equation modelling analysis.

Note: The data listed are standard coefficients.

Table 12 shows a positive initial model data fit; all evaluation indicators were within an acceptable range, so there was no need to modify the MI index. The model fitness test results are shown in Table 13. The CN value = 320.177 > 200, meeting the model adaptation standard. From other overall fitness indexes, the chi-square degree of freedom ratio was 1.989 < 3.00, and the root mean square error of approximation (RMSEA) value was 0.045 < 0.05. The GFI value was 0.943, the NFI value was 0.943, the RFI value was 0.932, the IFI value was 0.971, the TLI value was 0.965, and the CFI value was 0.971. These were all greater than 0.09. The fitness of the overall model was therefore ideal. The Consistent Akaike's Information Criterion (CAIC) value of the theoretical model was equal to 673.693, less than that of the independent model value (1515.068), and less than the Expected Cross-Validation Index value of the saturated model (5732.911), indicating that the model is acceptable. The relationship and path coefficient values of each dimension in the model are shown in Figure 8.

| Table 1 | 3. Mo | del fit | summary. |
|---------|-------|---------|----------|
|---------|-------|---------|----------|

| Statistical Test Quantity | Criterion or Threshold for Adaptation | Test Result Data | Model Fit Judgement |
|---|--|---|---|
| Absolute Fit Measures | | | |
| RMSEA (Root Mean Square Residual) GFI (Goodness-of-Fit Index) | <0.05 >0.90 | 0.045 0.943 | |
| Baseline Comparisons | | | |
| NFI (Normed Fit Index) RFI (Relative Fit Index) IFI (Incremental Fit Index) TLI (Tucker–Lewis Coefficient) CFI (Comparative Fit Index) | >0.90 >0.90 >0.90 >0.90 >0.90 >0.90 | 0.943 0.932 0.971 0.965 0.971 | $ \begin{array}{c} \checkmark \\ \checkmark $ |
| Parsimony-Adjusted | | | |
| PGFI (Parsimony Goodness-of-Fit Index) PNFI (Parsimony-Adjusted NFI) PCFI (Parsimony-Adjusted CFI) CN (Critical N) CMIN/DF (Chi-Square/Degrees of Freedom) | >0.50 >0.50 >0.50 >200 <3.00 | 0.723 0.799 0.822 320.177 1.989 | |
| CAIC (Consistent Akaike's Information Criterion) | The theoretical model value is less than the independent model value, and at the same time less than the saturated model value. | 673.693 < 1515.068 673.693 < 5732.911 | \checkmark |



Figure 8. Research model.

4. Results

4.1. The Mediating Effect of Cultural Innovation on Cultural Sustainability

In this study, the Bootstrap method was used to repeatedly sample the original data, forming a new sample with a capacity of 500 in order to evaluate the relationship between the paths. The test results may be seen below.

From Table 14, it can be concluded that:

- 1. The total effect value of CCI on CP was 0.396, the direct effect value was 0.396, the indirect effect value was 0.185, the mediating interval [0.205,0.626] did not include 0, and the *p*-value was 0.012. CCI \leftarrow CP had a complete mediating effect;
- The total effect value of CCI on CD was 0.37, the direct effect value was 0.37, the mediating interval [0.105,0.535] did not include 0, and the *p*-value was 0.05. CCI ← CD had a partial mediating effect;
- 3. The total effect value of CD on CP was 0.499, the direct effect value was 0.05, the mediating interval [0.349,0.618] did not include 0, and the *p*-value was 0.016. CD ← CP had a partial mediating effect. The mediating effect of CCI ← CD ← CP was established;
- 4. The direct effect value of CI on CP was 0.34, and the direct effect value of CV on CI was 0.679. The indirect effect value of CV on CP was 0.45, and the indirect effect value of CI on CP was 0.34. The mediating effect of CP ← CI ← CV was established.

Table 14. Summary table of mediation effects.

| | 95% Confidence Interval | | | | |
|-----------------------------------|-------------------------|----------------------|--------------------|--------------------|--|
| | Estimate | BC/PC <i>p</i> Value | BC | РС | |
| Total Effect | | | | | |
| $\text{CI} \gets \text{CV}$ | 0.679 | 0.012/0.010 | 0.594~0.752 | 0.596~0.756 | |
| $\text{CP} \gets \text{CI}$ | 0.340 | 0.020/0.010 | 0.193~0.440 | 0.198~0.469 | |
| $CP \leftarrow CV$ | 0.450 | 0.015/0.010 | 0.612~0.749 | 0.614~0.759 | |
| $CD \gets CP$ | 0.499 | 0.016/0.010 | 0.349~0.618 | 0.362~0.626 | |
| $\text{CD} \gets \text{CI}$ | 0.405 | 0.009/0.010 | $0.466 \sim 0.704$ | $0.198 \sim 0.697$ | |
| $\text{CCI} \leftarrow \text{CD}$ | 0.370 | 0.050/0.042 | 0.105~0.535 | 0.123~0.538 | |
| $\text{CCI} \leftarrow \text{CP}$ | 0.396 | 0.006/0.010 | 0.473~0.741 | $0.459 \sim 0.722$ | |
| $\text{CS} \gets \text{CCI}$ | 0.334 | 0.009/0.010 | 0.190~0.463 | $0.189 \sim 0.457$ | |
| $\text{CS} \leftarrow \text{CD}$ | 0.488 | 0.012/0.010 | 0.471~0.709 | 0.478~0.713 | |

| | 95% Confidence Interval | | | | |
|-----------------------------------|-------------------------|----------------------|--------------------|--------------------|--|
| | Estimate | BC/PC <i>p</i> Value | BC | РС | |
| Direct Effect | | | | | |
| $\text{CI} \leftarrow \text{CV}$ | 0.679 | 0.012/0.010 | 0.594~0.752 | 0.596~0.756 | |
| $CP \gets CI$ | 0.340 | 0.020/0.010 | 0.193~0.440 | 0.198~0.469 | |
| $CP \gets CV$ | 0.450 | 0.015/0.010 | $0.612 \sim 0.749$ | 0.614~0.759 | |
| $CD \gets CP$ | 0.499 | 0.016/0.010 | 0.349~0.618 | 0.362~0.626 | |
| $\text{CD} \gets \text{CI}$ | 0.405 | 0.009/0.010 | $0.466 \sim 0.704$ | $0.198 \sim 0.697$ | |
| $\text{CCI} \leftarrow \text{CD}$ | 0.370 | 0.050/0.042 | 0.105~0.535 | 0.123~0.538 | |
| $CCI \gets CP$ | 0.396 | 0.006/0.010 | 0.473~0.741 | $0.459 \sim 0.722$ | |
| $\text{CS} \gets \text{CCI}$ | 0.334 | 0.009/0.010 | 0.190~0.463 | $0.189 \sim 0.457$ | |
| $\text{CS} \gets \text{CD}$ | 0.488 | 0.012/0.010 | $0.471 \sim 0.709$ | 0.478~0.713 | |
| Indirect Effect | | | | | |
| $CP \gets CV$ | 0.231 | 0.007/0.010 | 0.146~0.343 | 0.138~0.323 | |
| $\text{CD} \gets \text{CI}$ | 0.170 | 0.011/0.010 | 0.093~0.248 | 0.094~0.251 | |
| $\text{CD} \gets \text{CV}$ | 0.616 | 0.025/0.010 | 0.543~0.671 | 0.551~0.681 | |
| $CCI \gets CP$ | 0.185 | 0.021/0.043 | 0.101~0.297 | 0.071~0.282 | |
| $CCI \gets CI$ | 0.347 | 0.007/0.010 | $0.256 \sim 0.455$ | 0.247~0.452 | |
| $CCI \gets CV$ | 0.497 | 0.014/0.010 | 0.433~0.571 | $0.436 \sim 0.580$ | |
| $\text{CS} \gets \text{CD}$ | 0.123 | 0.018/0.042 | 0.061~0.207 | 0.038~0.193 | |
| $\text{CS} \gets \text{CP}$ | 0.437 | 0.016/0.010 | 0.330~0.530 | 0.349~0.541 | |
| $\text{CS} \gets \text{CI}$ | 0.396 | 0.009/0.010 | 0.310~0.506 | 0.303~0.506 | |
| $\text{CS} \gets \text{CV}$ | 0.466 | 0.007/0.010 | $0.411 \sim 0.545$ | 0.406~0.543 | |

Table 14. Cont.

4.2. Flexible Cultural Development Impact Indicators

The 6 dimensions and 20 indicators proposed by the research institute were designed by combining the bibliometric analysis and cultural development indicators of various countries. The six dimensions are named according to the content, as shown in Table 15. The complete cultural governance model of the creative economy may be divided into four separate models to adapt to different situations (Figure 9). These models are selfmanagement-oriented (Figure 10a), legality-oriented (Figure 10b), policy-oriented (Figure 10c), and democracy-oriented (Figure 10d). Cultural validity (CV) was an independent variable. The variables of CS, CI, CCI, CP, and CD were both dependent and independent. The distribution of variable scores shows that the relationship between them is parallel and almost equally important (Figure 11). The basic logic of cultural governance points to different cultural governance models under specific historical conditions, and these different cultural governance models have their own political and economic dimensions [32]. Liu [33] proposed to analyze the possibility of cultural governance from three perspectives: cultural governance as the regulation of the system of public culture, cultural governance as self-regulation and self-reflection of rulers and ruled, and cultural governance regarded as governance by culture.

Cultural pluralism or diversity has almost become the contemporary universal value. In the practice of cultural policy, what is important may not be the single or diverse form itself, but rather the value concept and means behind the realization of single and diverse forms. This also shows the importance of seeking a problem consciousness and a method of rethinking contemporary cultural policy and governance. Between the value tradition of the cultural economy and the modernity of cultural policy governance, a local, unique, reflexive, autonomous, and dynamic cultural governance and cultural self-management model should be sought.



Figure 9. Cultural governance model of a creative economy.



Figure 10. Flexible cultural governance model of creative economy: (**a**) self-management; (**b**) legality; (**c**) policy; (**d**) democracy.



Figure 11. Path coefficient values of 20 indicators.

Table 15. Variable and dimension naming.

| Dimension | Variable | Content |
|------------------------------------|--------------------------|---|
| Cultural Sustainability (CS) | CS1 CS2 CS3 CS4 | Promoting urban competitiveness Construct the space environment of virtual and real integration Cultural inclusion Stimulate community vitality and develop local creation |

| Dimension | Variable | Content |
|--------------------------|----------|--|
| Cultural | CD1 | Expand the content of native culture and promote cultural internationalization |
| Democracy | CD2 | Implement Arm's-Length governance |
| (CD) | CD3 | Implement cultural equality and cultural citizenship |
| | CD4 | Smooth reward and grants mechanism for arts and culture |
| Cultural | CCI1 | Equality and accessibility of art culture |
| Innovation | CCI2 | Industry digital innovation |
| (CCI) | CCI3 | Product sustainable innovation design |
| Culture | CI1 | Protect the right to cultural work |
| Industrialization | CI2 | Intangible cultural heritage as a cultural intermediary |
| (CI) | CI3 | Establish a national cultural brand |
| Cultural Vitality | CV1 | Citizen cultural participation |
| | CV2 | Multiple aesthetic education and local cultural experience |
| $(\mathbb{C}\mathbf{V})$ | CV3 | Local cultural consciousness |
| Cultural Policy | CP1 | Professional management and preservation |
| Systematisation | CP2 | Establish a cultural impact assessment mechanism |
| (CP) | CP3 | Continuously improving cultural regulations |

4.3. Comparison of Cultural Impact Indicators under the Framework of Cultural Governance

The white paper on cultural policy issued by Taiwan in 2018 still affects the strategy and direction of its cultural governance. The six proposed cultural forces (cultural sustainability, cultural democracy, cultural innovation, cultural vitality, cultural tolerance, and cultural transcendence) cover the family and policy direction of cultural policy. These six forces also respond to the diversified development of social groups, the trend of cultural ecological diversification, the change of cultural science and technology, and the demand of cultural democracy. It is of great help for this paper to explore the cultural value impact indicators of CCI. This study integrates the six aspects proposed by TAICCA into four aspects while adding two new aspects ("culture industrialisation" and "cultural policy systematization") (Table 16). Although the language used is the same, the geographical and social environment is different. Therefore, Taiwan's cultural values are not entirely applicable to all Chinese-speaking areas. China's mainland should develop more flexible, applicable, and local value impact indicators to implement the democratization of cultural resources, discourse, and participation rights. The scope of this study is limited to the field of CCI development and aims to "fully integrate and culture creativity into local development", as proposed in the mission statement of the Creative Cities Network [6].

Table 16. Cultural value index design (compared with Taiwan, China).

| | Taicca [27] | This Study |
|-------------------------|---|--|
| Cultural Sustainability | Cultural economy and the sustainability of cultural and creative industry ecosystem | Promoting urban competitiveness Construct the space environment of virtual and real integration Cultural inclusion Stimulate community vitality and develop local creation |
| Cultural Democracy | Promote cultural governance reform and organizational restructuring | Expand the content of native culture and promote cultural internationalization Implement Arm's-Length governance Implement cultural equality and cultural citizenship Smooth reward and grants mechanism for arts and culture |

| | Taicca [27] | This Study |
|------------------------------------|---|---|
| Cultural Innovation | Support the freedom of artistic and literary creation and cultivate the sense of beauty | Equality and accessibility of art culture Industry digital innovation Product sustainable innovation design |
| Cultural Vitality | Cultural preservation and rooting, linking land and people's historical memory | Citizen cultural participation Multiple aesthetic education and local cultural experience Local cultural consciousness |
| Cultural Tolerance | Promote the development and exchange of cultural diversity: | |
| Cultural Transcendence | Carry out cultural future, create cultural technology, and create and share across regions | |
| Culture Industrialisation | - | Protect the right to cultural work Intangible cultural heritage as a cultural intermediary Establish a national cultural brand |
| Cultural Policy Systematisation | - | Professional management and preservation Establish a cultural impact assessment mechanism Continuously improving cultural regulations |

Table 16. Cont.

5. Conclusions and Discussion

5.1. The Sustainability of a Cultural Economic Ecosystem

The presence of CCI enables individuals to rethink culture and industry. Culture and creativity improve the quality of the industry, while in turn, industrial development stimulates the accumulation of culture. The existence of cultural and creative industries has established the practical legitimacy of cultural industrialization and industrial culture [3]. However, the cultural field and industry often fall into the opposing categories of cultural connotation and economic development. The ecosystem of the cultural economy may be more compatible with the values and behaviors of various agents, so different agents in the ecosystem may find the position of symbiosis, co-prosperity, coexistence, interdependence, and cooperation, as well as the direction of mutual nourishment and value cycle. This means going beyond the current instrumental logic regarding mainstream cultural administration, government bureaucracy, market rules, and economic values, and rather emphasizing human rationality, such as cooperation, coordination, and symbiosis between different actors and ecological chains in the natural and human ecosystems [34,35].

With the consideration of a cultural, economic ecosystem in contemporary cultural governance (Figure 12), important implications include (1) evaluating cultural value to move beyond the narrow perspective of economic output; (2) measuring cultural value according to a framework that is beyond the management perspective of political and economic bureaucracy; and (3) maintaining close interaction between different departments and organizations within the culture to maintain diversity and preserve the vitality of the sustainable development of cultural values.

5.2. Research Contribution

A flexible cultural impact assessment framework is conducive to the realization of diversified CCI development. In terms of research methods, this study consisted of a hybrid quantitative analysis (the combination of bibliometric analysis and a questionnaire survey) to obtain indicators that affect the evaluation of cultural and creative consumption and cultural value. Regarding academic theory, the contribution of this study is its proposal of a flexible CCI cultural governance framework that may be aggregated or split. The indicators in the framework may be transformed into operational definitions and applied to both policy and cultural governance.



Figure 12. Sustainable cultural and economic ecological system.

To balance art and the cultural ecosystem, as well as to safeguard basic cultural human rights and national sustainable development, ideal cultural governance requires a more flexible framework from which to measure the vitality and value of culture. The government should actively absorb the wisdom of scholars, experts, and civil society, refer to the research results of cultural statistics and cultural indicators, reintroduce the methods and ideas of art and humanities into the economic and social science assessment model of cultural value, incorporate the qualitative and quantitative cultural value assessment and overall cultural impact assessment systems into planning, and gradually promote the practical operation. Society should recognize the current trend of international cultural policy, transcend the myth that the cultural economy is focused on output value and GDP growth, and move towards a new direction of cultural value evaluation.

5.3. Research Limitations and Future Work

In terms of research methods, this paper lacks qualitative investigation and analysis. Since the survey of cultural values is only collected through the quantitative questionnaire, it would be ideal to add qualitative interview data. In order to remedy this defect, cocitation analysis technology was used to capture the trend of research topics from specific time spans. This co-citation analysis method is based on the existing literature and can predict the trend of future CCI research within a certain range.

Another limitation of the article is that the questionnaire survey in the second stage of the research process was not used to carry out a comparative analysis of the population in different countries. The questionnaire was only distributed in China, and there is no sample survey of regions outside China, such as Taiwan and Macao. In order to improve the sample quality of the collected questionnaire, we manually rejected non-standard questionnaire answers. The proportion of questionnaire aggregation was 27%. In order to further reduce the impact of the unstable quality of questionnaire data recovery. In terms of the questionnaire setting, this paper sets the quality control of the corresponding sample requirements that include limiting the number of times the subjects answered to be greater than or equal to 50 (the subjects have less experience); the subject's credit score is greater than or equal to 80 (the higher the sample's credit score, the higher the quality of the questionnaire); the historical adoption rate of the subjects is greater than or equal to 80 (historical adoption rate = the number of questionnaires adopted/total number of questionnaires answered); intelligent behavioral verification (intelligent human-machine verification is carried out before answering to greatly improve data quality and safety); and the scope of the answering area is limited (only one person is allowed to answer in this area). A sample feature setting is limited education (undergraduate or above).

Future research may add questionnaires from different countries or conduct mixed comparative analyses of single or multiple cities. Countries with the same language or similar cultural backgrounds may also be grouped for comparative analysis. With the continuous integration, collision, and change of culture through the cross-border migration of citizens, citizens' perception of cultural rights has become more detailed. According to the knowledge map analysis of this study, the educational and social dimensions may direct future research on CCI.

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Institutional Review Board Statement: Ethical review and approval were waived for this study, due to all the interviewees being older than 20 years old and the questionnaires being anonymous.

Informed Consent Statement: Informed consent was obtained from all subjects involved in the study.

Data Availability Statement: Not applicable.

Conflicts of Interest: The authors declare no conflict of interest.

Appendix A

Table A1. The 20 LLR clusters sorted by size (2013–2022).

| Cluster ID | Size | Silhouette | Mean (Year) | Label by LSI (Latent Semantic Indexing) | Label by LLR (Log-Likelihood Ratio, <i>p</i> = 0.0001) |
|---------------|------|------------|-------------|---|--|
| 0 | 46 | 0.882 | 2016 | transformational leadership; transactional leadership; dialectical thinking; leadership comparison; green process innovation employee creativity; hindrance-related stress; challenge-related stress; supervisory task feedback; voice theory | (79.42, 0.0001) transformational leadership (58.65, 0.0001) employee creativity (38.48, 0.0001) knowledge sharing (35.7, 0.0001 creative self-efficacy (30.06, 0.0001) creativity |
| 1 | 41 | 0.915 | 2015 | creative industries; creative city; city branding; tourism labour migrant; pharmaceutical industry creative labor; creative city policy; tourism labour migrant; pharmaceutical industry; creative cluster | (50.44, 0.0001) creative labour (17.58, 0.0001) creative thinking (17.58, 0.0001) precariat (16.58, 0.0001) work (16, 0.0001) digital media |
| 2 | 36 | 0.823 | 2016 | creative industries; manufacturing industries; developing country; information technology; cultural diversity design thinking; product development; stakeholders engagement; green innovation; medium size enterprises | (28.82, 0.0001) product development (24.53, 0.0001) design thinking (21.04, 0.0001) competitive advantage (20.31, 0.0001) information technology (20.31, 0.0001) absorptive capacity |
| 3 | 32 | 0.965 | 2015 | creative economy; human capital; regression analysis; intellectual activity; adaptive resilience creative industries; creative city; city branding; adaptive resilience; night-time economy | (103.54, 0.0001) creative economy (50.42, 0.0001) creative city (42.06, 0.0001) economic development (29.49, 0.0001) higher education (28.79, 0.0001) creative cities |

| Cluster ID | Size | Silhouette | Mean (Year) | Label by LSI (Latent Semantic Indexing) | Label by LLR (Log-Likelihood Ratio, <i>p</i> = 0.0001) |
|---------------|------|------------|-------------|--|--|
| 4 | 29 | 0.87 | 2016 | creative industries; entertainment industries; urban growth machine; text analysis; planning culture creative economy; creative city; cultural economy; economic development; cultural policy | (38.85, 0.0001) cultural industries (34.49, 0.0001) urban development (27.63, 0.0001) cultural industry (22.2, 0.0001) urban (19.17, 0.0001) city |
| 5 | 28 | 0.964 | 2016 | creative industries; social networks; informal economy; radical innovation; creativity method city; place; economy; geography; neighborhood | (21.88, 0.0001) gender (13.05, 0.001) gender inequality; (13.05, 0.001) production; (13.05, 0.001) intersectionality; (13.05, 0.001) feminism |
| 6 | 27 | 0.933 | 2014 | creative industries; emotional labour; urban growth machine; night-time economy; pink accounts cultural policy; creative ecosystem; developing countries; digital industries; inter-organizational learning | (42.41, 0.0001) cultural policy (31.1, 0.0001) south Africa (30.16, 0.0001) Cultural production (21.9, 0.0001) policy mobilities (18.94, 0.0001) politics |
| 7 | 27 | 0.878 | 2017 | creative performance; gender difference; innovation speed; sensing capability; organizational resources social media; dynamic capabilities; advertising agency; innovation speed; sensing capability | (33.34, 0.0001) entrepreneurial orientation (29.32, 0.0001) creative performance (22.58, 0.0001) business performance (22.56, 0.0001) social media (21.26, 0.0001) big data |
| 8 | 24 | 0.957 | 2016 | creative class; public policy; location factors; tourism labour migrant; management model creative industries; labour precarity; primary school age; knowledge-based development; knowledge-intensive businesses | (32.5, 0.0001) creative class (19.82, 0.0001) creative workers (19.82, 0.0001) social networks (14.39, 0.001) digital transformation (12.74, 0.001) multivariate linear regression |
| 9 | 24 | 0.864 | 2014 | creative industries; social networks; informal economy; firm characteristics; techno-creative innovation creative industry; creative class; creative clusters; creative spaces; mental maps | (188.43, 0.0001) creative industries (53.14, 0.0001) cultural and creative industries (27.55, 0.0001) creative industry (27.21, 0.0001) sustainable development (20.04, 0.0001) Fashion |
| 10 | 23 | 0.938 | 2015 | creative industries; creative work; career management; arts management; team composition innovation; ecosystem; disruption; strategy; technology | (34.82, 0.0001) creative work (25.81, 0.0001) cultural work (17.8, 0.0001) energy transition (16.35, 0.0001) research and development (11.86, 0.001) O31 |

Table A1. Cont.

Table A1. Cont.

| Cluster ID | Size | Silhouette | Mean (Year) | Label by LSI (Latent Semantic Indexing) | Label by LLR (Log-Likelihood Ratio, <i>p</i> = 0.0001) |
|---------------|------|------------|-------------|---|---|
| 11 | 23 | 0.904 | 2015 | creative industries; cultural tourism; cultural heritage; historical centre; network regional development; creative class; regional policy; high-growth firms; knowledge base | (36.59, 0.0001) regional development (20.38, 0.0001) creative tourism (19.36, 0.0001) system (19.29, 0.0001) cultural tourism (16.5, 0.0001) cultural heritage |
| 12 | 23 | 0.953 | 2014 | creative industries; information technology; manufacturing industries; developing country; cultural regeneration model creative economy; policy; city; rethinking; entrepreneurship | (17.53, 0.0001) capability (12.48, 0.001) product (12.48, 0.001) everyday life (12.48, 0.001) technology transfer (12.48, 0.001) tradition |
| 13 | 22 | 0.905 | 2016 | creative destruction; factor reallocation; digital delivery; news production; magazine revenue business model; digital distribution; decorative marks; symbolic production; process innovations | (58.11, 0.0001) creative destruction (22.38, 0.0001) sharing economy (22.38, 0.0001) disruptive innovation (19.62, 0.0001) law (19.62, 0.0001) intellectual property |
| 14 | 22 | 0.86 | 2016 | knowledge economy; innovation district; place quality; delphi method; artificial neural network knowledge-based urban development; knowledge industry; knowledge worker; urban competitiveness; artificial neural network | (26.56, 0.0001) digital economy (25.71, 0.0001) knowledge economy (25.15, 0.0001) knowledge-based urban development (22.79, 1.0×10^{-4}) artificial intelligence (22.64, 1.0×10^{-4}) industry 4.0 |
| 15 | 22 | 0.934 | 2014 | political economy; climate change; emissions trading; instrument choice; environmental economics creative industries; cultural industries; cultural economics; innovation policy; soft innovation | (85.98, 0.0001) political economy (13.35, 0.001) climate change (13.27, 0.001) firm (13.17, 0.001) new media (13.17, 0.001) outsourcing |
| 16 | 21 | 0.929 | 2017 | creative self-efficacy; job satisfaction; hotel industry; organizational support; knowledge transfer innovative behavior; task interdependence; resources theory; in-role behavior; three-way interaction | (37.78, 0.0001) creative self-efficacy (27.32, 0.0001) creative industries (14.51, 0.001) human resource management (14.08, 0.001) phenomenology (14.08, 0.001) servant leadership |
| 17 | 21 | 0.865 | 2014 | creative industries; creative work; music journalism; unpaid work; survie des nouvelles entreprises music industry; social network service; music journalism; unpaid work; survie des nouvelles entreprises | (64.67, 0.0001) music industry (29.39, 0.0001) popular music (26.78, 0.0001) new economy (18.8, 0.0001) music industries (13.37, 0.001) digital technology |

| Cluster ID | Size | Silhouette | Mean (Year) | Label by LSI (Latent Semantic Indexing) | Label by LLR (Log-Likelihood Ratio, <i>p</i> = 0.0001) |
|---------------|------|------------|-------------|---|--|
| 18 | 20 | 0.94 | 2017 | open innovation; knowledge-based engineering; manufacturing process innovation; knowledge management; collective intelligence satisfaction; performance; mediating role; physical environment; innovation | (20.99, 0.0001) open innovation (19.41, 0.0001) value co-creation (14.97, 0.001) service design (14.39, 0.001) tourist experience (13.81, 0.001) creative industries |
| 19 | 20 | 0.883 | 2015 | human capital; creative class; regional economics; labour market; entrepreneurial discovery process economic growth; reflexive capitalism; smart specialisation; entrepreneurial discovery process; secular stagnation | (43.32, 0.0001) human capital (17.14, 0.0001) economic growth (15.51, 0.0001) 21st-century skills (13.76, 0.001) creative industries (13.36, 0.001) intellectual capital |

Table A1. Cont.

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