

Article

Does New Infrastructure Affect Regional Carbon Intensity? Empirical Evidence from China

Bingquan Liu ^{1,2,*}, Boyang Nie ¹, Yakun Wang ¹, Xuemin Han ¹ and Yongqing Li ³ 

¹ School of Economics & Management, China University of Petroleum (East China), Qingdao 266580, China; s21080045@s.upc.edu.cn (B.N.); s22080038@s.upc.edu.cn (Y.W.); s22080035@s.upc.edu.cn (X.H.)

² Institute for Digital Transformation, China University of Petroleum (East China), Qingdao 266580, China

³ School of Management, Huazhong University of Science and Technology, Wuhan 430074, China; leeyq@hust.edu.cn

* Correspondence: liubq@upc.edu.cn; Tel./Fax: +86-153-7671-9918

Abstract: After the proposal of the carbon neutrality target, the reduction carbon emissions in China has become increasingly critical. The rapid advancement of new infrastructures, such as 5G infrastructure, artificial intelligence, and the industrial Internet, is a key factor influencing the change in carbon intensity through complex mechanisms, which necessitates a comprehensive understanding of their impact on regional carbon emission intensity. We employ the “structure-technology” effect as the transmission pathway and construct a model based on the STIRPAT model to compare and analyze the disparities in the influence of new infrastructures on the entire country and various regions. Moreover, spatial effects are also taken into consideration to investigate the pivotal areas for carbon emission reduction. The main results are as follows: (1) The carbon emission intensity in China demonstrates a consistent annual decline from 2011 to 2020. Regional disparities exist in both carbon emission intensity and the development of new infrastructure, with the western region exhibiting higher carbon emission intensity and lower investment in new infrastructure. (2) New infrastructure has the potential to positively impact the reduction of regional carbon intensity. However, the presence of an inverted U-shaped relationship suggests that China should avoid the indiscriminate expansion of new infrastructure. Instead, such projects can facilitate industrial structure optimization and technological advancements. (3) When considering regional nuances, the effect of industrial optimization is partially mediating in eastern and central China but obscuring in the western region. On the other hand, technological progress exhibits complete mediation in the central region. In conclusion, this study recommends specific measures for carbon emission reduction at both national and regional levels, accounting for the unique circumstances surrounding China’s ongoing development of new infrastructure.

Keywords: new infrastructure; carbon intensity; mediating effects; spatial effects



check for updates

Citation: Liu, B.; Nie, B.; Wang, Y.; Han, X.; Li, Y. Does New Infrastructure Affect Regional Carbon Intensity? Empirical Evidence from China. *Sustainability* **2023**, *15*, 16842. <https://doi.org/10.3390/su152416842>

Academic Editor: Barbara Campisi

Received: 31 October 2023

Revised: 12 December 2023

Accepted: 12 December 2023

Published: 14 December 2023



Copyright: © 2023 by the authors. Licensee MDPI, Basel, Switzerland. This article is an open access article distributed under the terms and conditions of the Creative Commons Attribution (CC BY) license (<https://creativecommons.org/licenses/by/4.0/>).

1. Introduction

Given the repaid growth of China’s economy, reducing carbon emissions appears to be quite challenging. In response to environmental concerns and in adherence to the Paris Agreement, the Chinese government has established a specific timeline for achieving crucial targets for carbon emissions. China will peak carbon emissions, reduce carbon intensity by 60% to 65% relative to GDP before 2030 and become carbon neutral before 2060 [1]. Nevertheless, China is confronted with unparalleled hurdles in attaining its crucial targets. Presently, China boasts the largest carbon emissions globally, as highlighted by the World Energy Yearbook 2021, which accredits China with contributing to a substantial 45% of global carbon emissions. Furthermore, China’s process of industrialization and urbanization remains incomplete, augmenting the already challenging backdrop of elevated carbon emissions and intensified carbon intensity, thereby compounding the complexities

associated with accomplishing these targets. The study found that carbon emission intensity and GDP have maintained growth in the past decade, and the GDP growth rate has been declining, but the overall growth rate is still higher than the carbon emissions. Therefore, there is a trend of decreasing carbon emission intensity year by year, but the rate of decline in carbon emission intensity has been slowing down in recent years.

At present, the development of a new generation of general technology and the new infrastructure, which is driven by the new development concept and technological innovation, can provide digital transformation, intelligent upgrading, and other services for almost all industries to meet the demand for high-quality development based on the development of information networks. New infrastructure, mainly including 5G infrastructure, artificial intelligence, industrial Internet, big data centers, intercity high-speed railway and intercity rail transit, and a new energy vehicle charging pile. New infrastructure has become an important carrier for the development of China's digital economy. It plays a pivotal role in ensuring stable economic operation, stimulating investment, promoting sustainable growth, stimulating consumption, and promoting the stable and orderly development of China's economy [2,3]. It also drives the penetration and derivation of digital technology, promotes the intelligent development of traditional industries, improves the utilization rate of new energy, and improves the traditional energy consumption structure [4]. Therefore, new infrastructure can improve energy efficiency, industrial structure transformation, technological innovation capabilities; it can also offer other ways to affect carbon emissions, economic growth, and changes in carbon emission intensity. At present, China is facing the dual pressures of economic restructuring and reducing carbon emissions. While actively promoting new infrastructure, attention should be paid to its impact on carbon intensity. Studying the impact of new infrastructure on regional carbon intensity is an important reference and urgent need for regional low-carbon development.

For a long time, China has been implementing an extensive economic development model, resulting in the concentration of production factors such as labor, capital, and technology in cities that are more open to coastal areas due to uneven resource distribution. This situation hinders the coordinated development of the regional environment and leads to significant differences in carbon emission intensity among regions. In response, China has actively adjusted its regional development policies to achieve coordinated regional development and has made certain achievements. The rapid development of new infrastructure, such as artificial intelligence technology, big data, and cloud computing, along with the flourishing digital economy, which is different from the traditional internet economy, has created new development opportunities and facilitated the coordinated development of the regional environment [5]. By understanding the effect of new infrastructure on carbon emission intensity in different regions and implementing carbon emission reduction targets accordingly, we can provide scientific suggestions for targeted regional carbon emission reduction efforts.

The contributions of this study are as follows: At the theoretical level, this study uses structure and technology as the starting point to illustrate how new infrastructure affects carbon emission intensity. This study hypothesizes that new infrastructure affects carbon emission intensity by improving energy structure, promoting industrial structure upgrading, and enhancing technological innovation capabilities, but this effect has nonlinear variation characteristics and regional heterogeneity. At the empirical level, based on China's interprovincial panel data from 2011 to 2020, this study provides evidence on the impact of new infrastructure on carbon intensity from three perspectives: scale, structural and technical role, and evaluates its mechanism. In this study, nonlinear changes were also examined, and heterogeneity analysis and spatial effect observations were performed from the perspective of regional characteristics. The novelty of this study is as follows: the impact of new infrastructure on regional carbon intensity is evaluated from both theoretical and empirical perspectives; the role of new infrastructure is included in the analysis framework of carbon intensity influencing factors, and the impact mechanism is comprehensively analyzed from three dimensions: scale, structure, and technology. As a result, this study

provides new insights into how new infrastructure affects carbon intensity. Due to the high degree of isomorphism in the economic development models and structures of large developing countries [6], the findings of this paper are of great significance for the sustainable economic development of other developing countries, especially emerging economies.

The remainder of this paper is organized as follows: Section 2 analyzes the existing literature. Section 3 describes the methods and data. Section 4 presents the empirical findings with a discussion. Section 5 concludes and proposes policy implications.

2. Literature Review

2.1. Factors of Carbon Emission Intensity

The topics on carbon emission intensity are mainly divided into two categories. The first category of literature focuses on the measurement or prediction of carbon emission intensity in different regions and industries [7–9]. The second category focuses on which factors can influence carbon emission intensity. Scholars have found that the factors affecting carbon intensity mainly include population, economy, technology, industry, and energy structure [10–13]. The research on the factors influencing carbon emission intensity mainly includes two methods: decomposition analysis and quantitative analysis. Decomposition analysis mainly decomposes the temporal or spatial impact of carbon emission intensity and observes the degree of influence of different factors [14–17], mainly using LMDI and PDA. On the other hand, quantitative analysis is mostly based on panel analysis [18–20]. It uses models such as the STIRPAT model and the Spatial Durbin model to study the spatial or temporal effects of influencing factors on carbon emission intensity. Many types of studies focus on the different impacts of different regions. Wang et al. detected the impact of digital inclusive finance on the carbon emissions of small and medium-sized enterprises [21]. Zhang et al. found that the interaction had an increasing impact on regional carbon emission spatial differentiation [22]. Dividing China into eight regions, Lin found that the impact of industrial transfer on carbon intensity was strongest in the central region [23].

2.2. The Industrial and Technical Effects of New Infrastructure

Current research on new infrastructure construction focuses on the economic effects, industrial upgrading effects, and technology effects [24,25]. Scholars have theoretically analyzed that idea that new infrastructure can lead to economic transformation and help the development of China's digital economy [26]. It has been observed that information and communication technology infrastructure is an important contributor to economic growth in EU countries [27]. The difference in the development of transport infrastructure and the economic attractiveness of urban and rural areas has become more and more serious [28]. Du et al. (2022) argued that new infrastructure promotes economic growth through three channels: promoting technological innovation, optimizing industrial structure, and increasing productivity [29]. They also suggest that the marginal effects of new infrastructure investment on economic growth quality tend to be incremental. However, Ansar et al. (2016) have a different perspective and argue that the larger share of infrastructure investment in recent years has increased the mismatch of capital across society, and its ability to drive economic growth has decreased substantially [30]. Among the many factors influencing industrial structure upgrading, literature has pointed out that new infrastructure development helps regions expand consumption demand, improve resource allocation, and enhance technological innovation capacity [31–33], which in turn acts to optimize and upgrade industrial structure. While some studies have pointed out that the effect of industrial upgrading of new infrastructure does not fully play a role in a short period of time, Yan et al. (2022) further argue that the industrial upgrading effect of integration infrastructure may start to diminish [34]. Technological progress is a determinant of productivity improvement, and new infrastructure construction can bring about technology diffusion and promote the ability to strengthen resource sharing between different industries in different regions through cooperation and other means [35,36]. This

forms a technological spillover effect. The new digital infrastructure enhances total factor productivity in the distribution industry through industry chain reconstruction, network agglomeration, and efficient allocation of factors. It is also observed that the new infrastructure largely realizes the potential of technology and data resources to enhance the efficiency of technological progress [34]. In the early stages, of large-scale capital investment and industrial development, the scale effect and technology spillover effect of infrastructure investment may not be fully reflected yet, and the effect of infrastructure investment is small. Therefore, only when infrastructure investment reaches a certain scale and quality can it have a significant industrial structure upgrading or technological progress effect.

2.3. The Environmental Effects of New Infrastructure

However, the environmental effects of new infrastructure have received little attention in existing literature, despite some scholars examining the environmental impact of new infrastructure from various perspectives. For instance, information infrastructure has been found to influence the change in carbon emission intensity by optimizing industrial structure, the agglomeration of productive service industries, and the development of green technologies [37,38]. Lee and Wang (2022) explore the overall impact of digital financial inclusion on carbon intensity [39]. Lin and Chen (2019) investigated the influence of economic infrastructure construction on China's energy intensity in the manufacturing industry [40]. Fu et al. (2023) discovered that, apart from its direct impact on reducing carbon emissions, the construction of information infrastructure can also impact carbon emissions through technological innovation [41]. Chen et al. (2022) examined the effects of high-speed rail on carbon emission intensity and found that its introduction significantly decreased carbon emission intensity in cities along the route [42]. Hussain et al. (2023) found that improved infrastructure in OECD countries can help reduce harmful environmental effects [43]. However, further in-depth and diverse investigations are required to understand the mechanisms and conduct empirical tests on how to promote green development and achieve energy-saving and emission-reduction goals.

This paper makes three main contributions to the existing literature based on previous research. Firstly, unlike previous studies that mainly focused on the primary factors of carbon emission intensity, this study primarily investigates the effect of new infrastructure on carbon emission intensity and analyzes the nonlinear effect it has on the environment. Secondly, by considering the mediating effect of industrial structure and technological progress, this study analyzes the pathway through which new infrastructure affects carbon emission intensity, providing more detailed insights into carbon emission reduction. Thirdly, this study examines the performance of different impact pathways of new infrastructure across different regions. Consequently, we conduct a comparative analysis between regions, identifying similarities and differences in the performance of the same impact pathway in various areas. This analysis aids in identifying suitable pathways for carbon emission reduction in different regions and provides new empirical evidence for the scientific evaluation of the carbon emission reduction effects of new infrastructure. Ultimately, this study supports the development of more rational regional carbon emission reduction policies.

3. Theoretical Framework and Research Hypothesis

3.1. Theoretical Framework

In essence, the reduction of carbon emission intensity entails achieving a balance between environmental improvement and economic growth. Early research predominantly examined the relationship between environmental improvement and economic development, with a particular focus on environmental economic theory. This theory extensively studied the relationship between environmental quality and income [44], enriching the concept of the Kuznets curve. The Kuznets curve suggests that environmental quality initially deteriorates and then improves as income increases, depicting an inverted U-shaped relationship. This is because economic growth often leads to increased environmental

pollution, but after achieving high-quality development, it can have a positive effect on the environment. Additionally, the theory identifies three ways in which economic growth influences environmental quality: the scale, technical, and structural effects. The scale effect tends to harm environmental quality, while the technical and structural effects contribute to its improvement. Therefore, to reduce carbon emission intensity, it is crucial to enhance the environment and the economy by addressing these three aspects: scale, technology, and structure.

The concept of new infrastructure encompasses the integrated application and coordinated operation of various cutting-edge information technologies [45]. Similar to traditional infrastructure, new infrastructure is expected to yield several positive impacts on economic growth and regional sustainable development. However, what sets new infrastructure apart is its ability to facilitate the widespread integration and application of the latest information technology into the real economy. This has a more stable market orientation and brings about greater economic and social benefits, ultimately leading to improved social efficiency, which in turn is conducive to environmental enhancement. On one hand, the development of new infrastructure can drive the innovative progress of new technologies themselves. On the other hand, it can foster the integrated development of new scientific and technological advancements with traditional industries, thereby guiding the green transformation of conventional sectors and the growth of emerging industries. Overall, new infrastructure can influence carbon emission intensity through its scale effects, impacts on industrial structure, and advancements in technology.

Therefore, this study posits that the establishment of new infrastructure will have both direct and indirect influences on carbon emissions. This implies that energy consumption will be induced during the construction of infrastructure, resulting in changes in carbon emissions. Moreover, new infrastructure will directly yield economic effects and impact economic growth, thus directly affecting carbon emission intensity. Indirect impacts refer to the fact that the development of new infrastructure will influence changes in related industries and technologies, thereby indirectly affecting carbon emission levels and economic conditions, ultimately indirectly affecting carbon emission intensity.

3.1.1. The Direct Effect of the Scale of New Infrastructure

The scale of new infrastructure will have a direct impact on carbon intensity. New infrastructure has three essential attributes: foundation, publicity, and externality. Basic and public are the basic attributes of infrastructure, and externality is its unique attribute. The externalities of new infrastructure are mainly reflected in its positive externalities. The use of new infrastructure brings high-quality economic development, industrial structure upgrading, technological progress, reducing energy consumption, and improving people's living standards. New infrastructure also contains negative externalities, and the construction and operation of new infrastructure will bring problems such as air pollution and ecological damage.

First, the construction of new infrastructure directly affects carbon emission intensity. The construction of infrastructure projects such as 5G base stations, high-speed railways, railways, and big data centers consumes a lot of energy and then increases carbon emissions. Second, new infrastructure indirectly affects carbon emissions through its positive externalities. For example, the construction of intercity high-speed railways continues to promote the development of transportation networks, intercity public transportation can effectively reduce car use. The construction of charging piles to eliminate mileage anxiety for the use of new energy vehicles, promote the development of new energy vehicles, can greatly reduce the cost of pollution control, help green travel, reduce energy consumption, and reduce carbon emissions, thereby affecting carbon emission intensity. Meanwhile, the operation of new infrastructure projects stimulates the development of the digital economy and creates jobs, thereby increasing employment opportunities, increasing residents' income, and raising residents' low-carbon awareness, thereby reducing carbon emission intensity. Therefore, with the promotion of time, from the construction of new

infrastructure to its implementation, it has a positive and then negative impact on carbon intensity, showing nonlinear characteristics.

3.1.2. Industrial Structure Effect

The structural effect of new infrastructure refers to the impact of new infrastructure on the carbon emission intensity by affecting the industrial structure. As an important part of the functioning of society, industry plays a key role in the environment and the economy. The development of a low-carbon society requires more efficient allocation of resources among industries to promote green economic development. New infrastructure has not only stimulated the green transformation of traditional industries, such as energy-intensive industries, but has also stimulated the demand for services relative to manufacturing. On the one hand, the new infrastructure has brought new era characteristics such as the Internet of things, endowed machinery and equipment with more powerful identification, understanding, and collaboration capabilities, made social operations digital, intelligent, and green, and promoted the rational allocation of industrial resources. For example, the construction of new infrastructure such as information superhighways and artificial intelligence has driven the traditional industries' transformation and upgrading, and emerging industries have emerged. The development of industries such as intelligent medical care, intelligent education, and intelligent transportation in the 5G era has changed the traditional industrial structure. Therefore, the new infrastructure will significantly change the traditional operation mode of the industry and promote the green transformation of the industry. On the other hand, the operation of new infrastructure has promoted the flow of technology, information, and other factors in the relevant productive service industries, which will rapidly promote the rapid expansion of the service industry and optimize the industrial structure. For example, the development of the industrial Internet has further reconstructed the industrial production system, and the traditional manufacturing industry will carry out innovation and transformation into a production service enterprise. These shifts reduce the dependence of economic development on energy and resources, effectively reducing carbon emission intensity.

3.1.3. Technological Progress Effect

The technical impact of new infrastructure refers to the impact of new infrastructure on carbon emission intensity through technological development. New infrastructure promotes technological progress by expanding the scale of R&D, improving the efficiency of R&D, and promoting the transformation of scientific and technological innovation achievements [46]. On the one hand, the scientific and technological infrastructure built by the new infrastructure can effectively support the research and development of key core technologies and provide an innovation environment and innovation platform for strengthening the original innovation capability and enhancing the source supply of basic science. For example, we will focus on promoting the construction of the global energy Internet, building a series of facilities to reduce energy loss, such as Ultra-high voltage (UHV), and improving resource utilization through innovative technologies. On the one hand, the development of information technology and the opening up of intercity transportation provide more convenient conditions for scientific and technological innovation and knowledge dissemination, improve the availability and reserve of innovation resources in different regions, and break the spatial barriers for the further development of scientific and technological progress and exchange. At the same time, new infrastructure also refers to applying a new generation of information technology in transportation, energy, water conservancy, education, medical care, and other fields in order to support the transformation and upgrading of economic and social infrastructure. This provides rich application scenarios and broad market demand for improving the efficiency of the transformation of scientific and technological achievements. The technological progress brought about by the new infrastructure is not only the progress of production technology but also the progress of energy-saving technology and emission reduction technology. The combination of the

two leads to rapid socio-economic development and improved energy efficiency, which affects carbon emission intensity.

3.2. Research Hypothesis

Therefore, the impact of new infrastructure on regional carbon emission intensity is a combination of the aforementioned effects, as illustrated in Figure 1. However, it is important to note that the mechanism through which these effects influence carbon emission intensity may vary across different regions. Building on theoretical analysis, this study puts forward the following hypotheses:

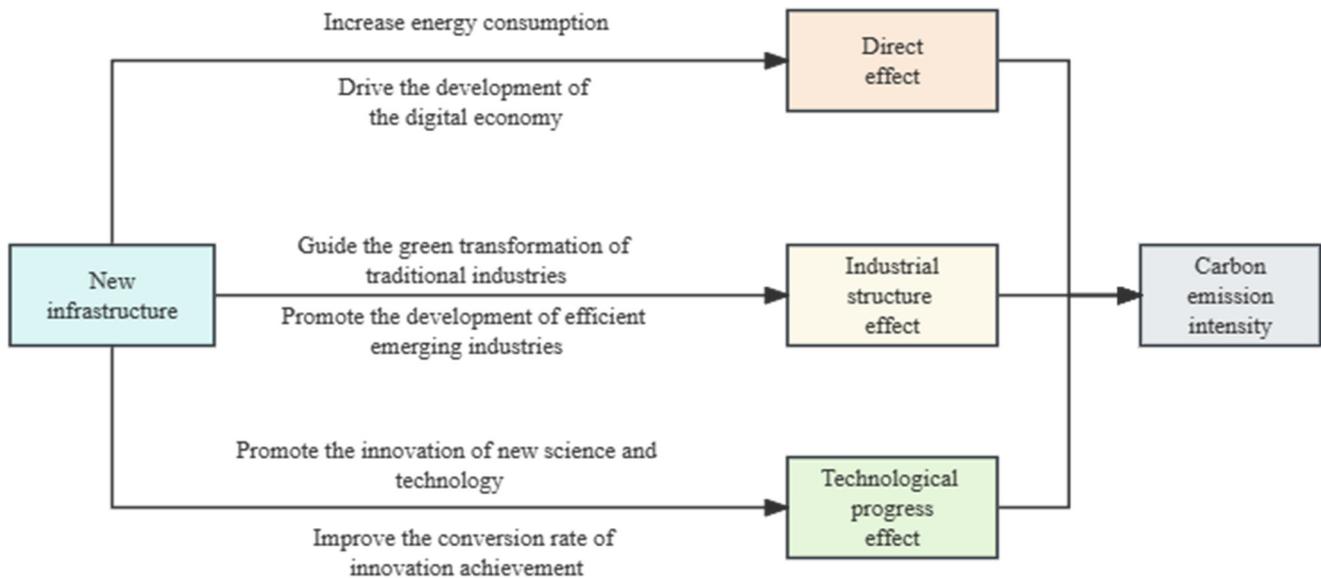


Figure 1. Theoretical diagram of the impact mechanism of new infrastructure on carbon emission intensity.

Hypothesis (H1). *New infrastructure increases carbon intensity in the early stages and decreases it in the later stages of development due to the effects of externalities.*

Hypothesis (H2). *New infrastructure reduces carbon intensity by promoting industrial structure optimization.*

Hypothesis (H3). *New infrastructure reduces carbon intensity by driving technological progress.*

4. Methodology and Data

4.1. Econometric Methodology

Based on a qualitative analysis of theoretical assumptions, this study will use quantitative methods to verify whether the hypotheses are valid. This section uses econometric models to analyze the study samples, using fixed-effect models as benchmarks to test hypotheses (H1) and structural equation models to test hypotheses (H2) and (H3). During the analysis, the total study sample was divided into three subsamples by geography to determine the regional heterogeneity influencing the effect. Finally, a spatial econometric model is used to test whether there is a spatial spillover effect.

(1) Dynamic panel model

In this study, the STIRPAT model was used to construct an empirical model to detect the impact of new infrastructure on regional carbon emission intensity and test the hypothesis (H1) [47]. Since this study sample is based on a macro-panel data set, a fixed-effect model (FE) was used for benchmark regression. Fixed-effect models make invisible individual and temporal differences visible by introducing both individual heterogeneity and

temporal heterogeneity into the model as dummy variables [48]. Therefore, the endogenous nature of explanatory variables is eliminated to a certain extent, and heterogeneity is better controlled. In this study, logarithms were taken for all variables to reduce the heteroscedasticity of the data. The following benchmark model is constructed (1):

$$\ln CI_{it} = a_1 \ln NI_{it} + a_2 \ln NI_{it}^2 + \sum_k^m \beta_k \ln X_{ikt} + \varepsilon_{it} \quad (1)$$

In the equation, i denotes the district and t denotes the time, α and β denote the estimated parameters. CI denotes the carbon intensity, NI denotes the new infrastructure scale effect, and NI^2 denotes the quadratic term of the new infrastructure scale effect. X denotes the control variables, including economic density E , population size P , economic size A , and energy mix S . m is a constant term, k denotes the control variable, and ε is the error term.

(2) Intermediary model

Furthermore, by incorporating theoretical analysis, research hypotheses, the concept of mediating effects, and the stepwise regression method, we can effectively explain the pathways through which new infrastructure impacts carbon emission intensity and establish mediating models as follows (2) and (3):

$$\ln Z_{it} = a_1 \ln NI_{it} + a_2 \ln NI_{it}^2 + \sum_k^m \beta_k \ln X_{ikt} + \varepsilon_{it} \quad (2)$$

$$\ln CI_{it} = \theta \ln Z_{it} + a_1 \ln NI_{it} + a_2 \ln NI_{it}^2 + \sum_k^m \beta_k \ln X_{ikt} + \varepsilon_{it} \quad (3)$$

In these equations, Z denotes the mediating variables, the industry optimization effect NS and the technological progress effect NT .

(3) Spatial model

Spatial autocorrelation refers to the statistical correlation between attribute values of neighboring spatially distributed objects. When attribute values tend to cluster, they exhibit positive spatial correlation, while attribute values that are dispersed show negative spatial correlation. To measure spatial autocorrelation in this study, we employ Moran's I index, which is calculated using the following formula:

$$I = \frac{n \sum_{i=1}^n \sum_{j=1}^n w_{ij} (x_i - \bar{x})(x_j - \bar{x})}{\sum_{i=1}^n \sum_{j=1}^n w_{ij} (x_i - \bar{x})^2} \quad (4)$$

where $\bar{x} = \sum_{i=1}^n X_i / n$, and x_i denotes the carbon intensity of Province i ; n is the number of regions; and W is the spatial weight matrix. Moran's I has a range of values of $-1 \leq I \leq 1$. The closer I is to 1, the stronger the spatial positive correlation between regions. The closer I is to -1 , the stronger the negative spatial correlation; the closer I is to 0, the more spatial autocorrelation there is no spatial correlation between regions; that is, there is an irregular random distribution in space. For the results of the Moran's I index, the significance level of spatial autocorrelation can be tested using the standardized statistic Z .

Spatial weight matrix: The spatial weight matrix quantifies the level of interdependence between the values of specific economic or geographical attributes of different spatial units. In this study, a contiguity spatial weight matrix is employed. It assigns a value of either 0 or 1 to represent the bordering relationship between geographic units, with 0 indicating non-contiguity and 1 indicating contiguity. It should be noted that certain provinces, such as Hainan, are considered isolated areas but have a close neighboring relationship with Guangdong Province.

Spatial econometric model: In the first step, spatial autocorrelation is tested. If spatial autocorrelation is detected, spatial dependence needs to be incorporated into the econometric model. The spatial lag model (SAR) and the spatial error model (SEM) are two approaches that account for the endogenous autocorrelation effect between explanatory variables and the autocorrelation effect between error terms in the model, respectively. Scholars have also developed the spatial Durbin model (SDM), which considers the spatial autocorrelation of both explanatory and dependent variables, leading to more robust estimation results [49]. In the equation, W is the spatial weight matrix.

$$\ln CI_{it} = a_1 W \ln NI_{it} + a_2 W \ln NI_{it}^2 + \sum_k^m \beta_k \ln X_{ikt} + \varepsilon_{it} \quad (5)$$

4.2. Data Sources and Description

4.2.1. Data Sources

China was chosen as the research object because China's infrastructure investment has accelerated, based on a series of policies. It can be a point of reference for developing countries. Due to data limitations, this study focuses on 30 provinces and cities in China, excluding Tibet, Hong Kong, Macau, and Taiwan. The research period spans from 2011 to 2020. The data used in this study were obtained from the National Science and Technology Expenditure Statistics Bulletin. To ensure consistency, GDP and industrial output are adjusted to constant prices in 2010.

In this study, the researchers focused on analyzing and comparing the carbon emission intensity and new infrastructure development across China's 30 provinces and cities. To better understand the regional disparities, the researchers divided these areas into three regions: eastern, central, and western. The eastern region includes Beijing, Tianjin, Hebei, Liaoning, Shanghai, Jiangsu, Zhejiang, Fujian, Shandong, Guangdong, and Hainan; the central region includes Shanxi, Inner Mongolia, Jilin, Heilongjiang, Anhui, Jiangxi, Henan, Hubei, Hunan, and Guangxi; and the western region includes Chongqing, Sichuan, Guizhou, Yunnan, Shaanxi, Gansu, Qinghai, Ningxia, and Xinjiang.

4.2.2. Explanatory Variable: Carbon Emission Intensity (CI)

Carbon emission intensity refers to the amount of carbon emissions per unit of GDP. In this study, carbon emissions are first calculated using the carbon emission coefficient method. The carbon emissions of each province and city are then divided by their respective GDP values to derive the carbon emission intensity. The primary energy sources discussed in this study include coal, coke, crude oil, gasoline, paraffin, diesel, fuel oil, and natural gas. According to the estimation method proposed by the IPCC (2006) [50], the carbon emission coefficients are derived from the average low-level heat content of these energy sources, the standard coal conversion factor, the carbon content per unit calorific value of energy sources, and the carbon oxidation rate. The findings of this study suggest that China's GDP has been steadily growing, accompanied by a continuous increase in carbon emissions. However, the intensity of carbon emissions has gradually decreased over the past decade. By 2020, the average carbon emission intensity of each province and city had reduced to 3.82 tons per billion yuan.

4.2.3. Core Explanatory Variable: The Scale of New Infrastructure (NI)

The scale efficiency of new infrastructure applies to the capital stock of new infrastructure. Based on investment data, the perpetual inventory method is used to account for the capital stock of new infrastructure. New infrastructure investment includes seven major areas: 5G, intercity high-speed rail and rail transit, UHV, new energy vehicle charging piles, big data centers, artificial intelligence, and industrial Internet, which are expressed by selecting fixed asset investment in different industries. According to the seven major areas of new infrastructure corresponding to different industry investment, the use of telecommunications, radio and television and satellite transmission services, railway trans-

portation fixed industry, electric power, heat production and supply industry, electrical machinery and equipment manufacturing, professional and technical services, Internet and related services, science and technology promotion, and application services industry fixed asset investment to calculate the level of new infrastructure development. This paper uses the new infrastructure investment in 2010 divided by 10% as the base year of new infrastructure capital stock and 6.9% as the depreciation rate, and the price index selects the fixed asset investment price index from 2011 to 2020 [51].

Based on the data provided in Table 1, we can observe that the level of new infrastructure construction varies among the 30 provinces and cities analyzed. The eastern coastal regions, such as Guangdong, Jiangsu, Liaoning, Shandong, and other economically developed eastern coastal areas, generally have a high level of new infrastructure development, but Beijing and Tianjin have a low level of new infrastructure construction and relatively complete urban construction, which is resistant to the development of new infrastructure construction. The capital stock of new infrastructure in the central region is basically at a medium level, with Inner Mongolia and Henan having a higher level of new infrastructure. Most of the western regions have a relatively backward level of new infrastructure development, but Sichuan and Yunnan have a relatively high level of new infrastructure. The results show that the differences in economic level, industrial structure, and technological level between regions lead to different levels of new infrastructure development. However, each region has a part with a high level of new infrastructure, and this leading part can actively eliminate traditional industries, continuously develop new infrastructure construction, and pursue industrial upgrading.

Table 1. Levels of new infrastructure in China (billion yuan).

Province	Average	Province	Average	Province	Average
Beijing	3740.27	Hainan	1631.29	Guangxi	5633.35
Tianjin	5910.1	Shanxi	7787.81	Chongqing	4008.91
Hebei	9033.61	Inner Mongolia	15,136.96	Sichuan	14,178.19
Liaoning	12,216.77	Jilin	6095.62	Guizhou	4335.51
Shanghai	5377.84	Heilongjiang	6932.34	Yunnan	10,386.06
Jiangsu	13,287.87	Anhui	7492.09	Shaanxi	6508.44
Zhejiang	10472	Jiangxi	7937.16	Gansu	5553.9
Fujian	9217.89	Henan	10,084.47	Qinghai	1844.38
Shandong	11,129.81	Hubei	7734.58	Ningxia	2515.68
Guangdong	17,044.66	Hunan	6588.79	Xinjiang	5233.47

By calculation, the overall carbon emission intensity is higher in the West, with the difference between the East and West reaching 52%, and there are large regional differences in both new infrastructure and carbon emission intensity. The overall new infrastructure development level is higher in Central, with a difference of 37% from the West.

4.2.4. Mediating Variables

Industry structure optimization effect (NS): To measure this effect, the share of real GDP in the tertiary sector is chosen as an indicator. The tertiary sector includes service industries such as finance, healthcare, education, and entertainment.

Technological progress effect (NT): To quantify this effect, the number of domestic patents granted per year is selected as a representative measure. Patents represent new inventions and technological discoveries, indicating the level of technological progress and the ability of a country to innovate.

4.2.5. Control Variables

Economic density (E): expressed as the ratio of the output value of secondary and tertiary industries to the area of construction land. Economic density is measured by the output per unit area of land in cities. Since urban economic activities are more dependent

on non-agricultural industries, they are more focused on the economic agglomeration of secondary and tertiary industries.

Population size (P): expressed as the total population of each province and city at the end of the year.

Economic size (A): expressed as GDP per capita, representing the scale of regional economic development.

Energy structure (S): expressed as the percentage of coal consumption in total energy consumption. This is because coal consumption has the largest proportion in China and is used to measure the energy structure.

5. Results and Discussion

5.1. Basic Regression Results

This study aims to analyze the impact of new infrastructure on carbon intensity using panel data. Regression analysis was conducted using Stata software 17 to examine the model. To account for individual differences in the panel data, a fixed effects model was employed for subsequent analyses. The study further divides the 30 provinces and cities in China into three regions: eastern, central, and western. The evolution of carbon emission intensity within and between these regions is analyzed. To ensure consistency in the panel data analysis, a fixed-effects model is used.

Table 2 shows the results of the baseline regression of Equation (1). At the national level, the scale of new infrastructure exhibits an inverted U-shaped non-linear relationship with carbon emission intensity. Specifically, the scale of new infrastructure initially has a positive effect on carbon emission intensity, but it effectively suppresses the growth of carbon emission intensity in the later stages. This finding supports the hypothesis (H1) of this study.

Table 2. Results of direct effects regression.

Variables	China	Eastern	Central	Western
$\ln NI$	2.308 *	−0.734 *	−9.671 **	4.323
$\ln NI^2$	−0.069 *	0.051	0.574	−0.169
$\ln E$	−0.010	−0.078 **	−0.277 *	0.324 **
$\ln P$	−0.363	−0.712 **	−0.217	−0.083
$\ln A$	−1.098 ***	−0.724 ***	−0.756 **	−1.238 ***
$\ln S$	0.173 ***	0.103 ***	0.596 **	0.745 ***

Note: *, **, and ***, respectively, represent significance at the 10%, 5%, and 1% levels.

However, in the eastern and central regions, the scale of new infrastructure demonstrates a linear negative effect on carbon emission intensity. On the other hand, the effect of the new infrastructure scale on carbon emission intensity in the western region is not statistically significant. These findings suggest that the impact of new infrastructure on carbon emission intensity varies across different regions. It implies that the level of new infrastructure construction influences the regional economy and carbon dioxide emissions, consequently affecting regional carbon emission intensity.

In terms of control variables, the impact of economic density on carbon emission intensity is more pronounced in the eastern and central regions. This can be attributed to the fact that urban agglomerations in the eastern region are more economically developed, and the central region has experienced effective development in recent years. The construction of transportation networks has also played a role in driving regional economic agglomeration and improving energy consumption efficiency. On the other hand, in the western region, economic density promotes carbon emissions due to the vast size of the region and the large amount of energy consumed to build economic agglomerations.

The negative effect of population size on carbon emission intensity is only significant at the national level and in the eastern region. This can be attributed to the industrial development in the east, which attracts more skilled personnel, fosters greater low-carbon awareness among residents, and leads to significant agglomeration and more efficient

energy consumption. Additionally, Guangdong and Zhejiang provinces have experienced a significant increase in population size, which results in higher population density and lower energy consumption per capita.

At the national level and in each region, the negative effect of economic scale on carbon emission intensity is significant. The increase in GDP per capita signifies improved affluence and a higher level of low-carbon awareness among the population. This leads to actions such as choosing high-speed rail and new energy vehicles for transportation, ultimately reducing carbon emission intensity.

The significance of coal burning as the main source of energy consumption is likely due to the fact that China still heavily relies on coal as its primary energy source. The significant increase in carbon dioxide emissions from coal consumption underscores the need for China to continue upgrading its energy structure to reduce carbon emissions and carbon emission intensity. This can be achieved by adopting cleaner and more sustainable energy sources, such as hydrogen, which can replace traditional fossil fuels in the future.

5.2. Intermediary Effect Test

Based on the above baseline regression, Equations (2) and (3) were further regressed to test the mediating and aggregate effects of new infrastructure on carbon emission intensity. Table 3 shows the results of the test for the mediating effect of industrial optimization, which reveals that the mediating effect of industrial optimization is not significant at the national level but is significant at the regional level.

Table 3. Regression results of the industrial optimization mediation effect.

Models	Variables	China	Eastern	Central	Western
Intermediary effect	$\ln NI$	−0.425 ***	1.757	6.433	−1.661
	$\ln NI^2$	0.038 ***	0.045 ***	−0.301 ***	0.112 ***
Total effect	$\ln NI$	2.632	−0.343 *	−0.173 *	1.149 *
	$\ln NI^2$	−0.039	0.027 *	0.114 ***	0.047 **
	$\ln NS$	−0.761	−0.614 **	−1.434 **	−1.935 ***

Note: *, **, and ***, respectively, represent significance at the 10%, 5%, and 1% levels.

At the national level, new infrastructure can promote the optimization of industrial structure and present a negative and then positive role under the role of new infrastructure, first the continuous expansion of industry, and then turn to the industrial Internet under the advanced transformation of industry while driving the expansion of the tertiary industry. However, after adding the industrial optimization effect, the relationship between new infrastructure and carbon emission intensity becomes weaker, and neither new infrastructure nor industrial optimization can inhibit the growth of carbon emission intensity, which is caused by the role of new infrastructure on the industrial structure in the early stage, so the intermediary effect of industrial optimization does not exist at the national level, and the role of other intermediary effects should be considered [52].

In the eastern region, new infrastructure significantly promotes industrial structure optimization. The relationship between new infrastructure and carbon emission intensity shows a U-shaped pattern when the effect of industrial optimization is added. New infrastructure and industrial optimization together suppress the growth of carbon emission intensity in the east. However, at a later stage, the effect of industrial optimization diminishes, and new infrastructure starts to have a positive impact on carbon emission intensity.

In the central region, the development of new infrastructure is at a high level, and the role of industrial agglomeration and resource optimization has weakened. New infrastructure inhibits the promotion of industrial optimization in the central region, leading to a positive impact on carbon emission intensity in the late stage. The mediating effect of industrial optimization in the central region acts as a masking effect.

In the western region, new infrastructure optimizes the existing industrial structure by promoting the development of the tertiary sector. Unlike the central region, the masking

effect in the western region indicates that the carbon emission reduction effect of new infrastructure becomes significant when the industrial optimization term is included. The low overall level of new infrastructure in the west and its continuous expansion stage directly increases energy consumption. However, in some regions, the development of the tertiary industry and the optimization of industrial structure with the help of new infrastructure contribute to curbing carbon emission intensity.

In summary, the results validate the hypothesis (H2) that new infrastructure curbs the growth of carbon intensity by promoting the optimization of industrial structure at the regional level. The intermediary effect of industrial optimization is manifested as a partial intermediary effect in the eastern region and a concealing effect in the central and western regions.

Table 4 shows the results of the tests for the mediating effect of technological progress, which can be seen to be present at the national level and in the central region, but not at the level of the eastern and western regions. The results of all four regressions of the mediating effect show that the relationship between new infrastructure and technological progress passes the significance test and that all show a non-linear relationship. The relationship between new infrastructure and technological progress at the national level shows an inverted U-shape, with new infrastructure development being able to drive knowledge spillovers across the country as a whole, but regional differentiation needs to be captured at a later stage, with advance warning of impediments to green innovation efficiency. The relationship between new infrastructure and technological progress in the eastern, central, and western regions shows a positive U-shaped relationship. As new infrastructure continues to be built, the early stage is in the research stage, and the application of results is not significant due to high investment, while the later stage of new infrastructure can promote technological progress, drive socio-economic development, improve energy efficiency, and reduce regional carbon emission intensity. In the results of the total effect, only the primary term of new infrastructure in the east passed the significance test, indicating that the total effect of the other three levels was not significant. Thus, for the national level and the central region, there is a full mediation effect between new infrastructure and carbon emission intensity, while the variables of technological progress in the eastern and western regions were not significant in the total effect, indicating that there is no mediation effect of technological progress.

Table 4. Regression results of technological progress mediation effect.

Models	Variables	China	Eastern	Central	Western
Intermediary effect	$\ln NI$	21.528 ***	−24.437 ***	−54.429 ***	36.263 ***
	$\ln NI^2$	−0.799 ***	0.817 ***	3.128 ***	1.469 ***
Total effect	$\ln NI$	1.239	−0.295 ***	−3.851	2.763
	$\ln NI^2$	−0.029	0.036	0.239	−0.105
	$\ln NT$	0.049 ***	−0.018	0.107 **	0.044

Note: **, and ***, respectively, represent significance at the 5%, and 1% levels.

At the national level, both the direct effect of new infrastructure and the mediating effect of technological progress contribute to the reduction of carbon emission intensity. The total effect of new infrastructure on carbon emission intensity is not significant, indicating that the positive effect of technological progress is stronger. This suggests a fully mediating effect, where the impact of new infrastructure on carbon emission intensity is achieved through the strengthening of technological progress.

In the central region, new infrastructure has a direct negative effect on carbon emission intensity. Additionally, the effect of new infrastructure on technological progress initially shows a negative and then a positive relationship. The inhibitory effect of new infrastructure on technological progress is reflected in the total effect, where only technological progress promotes the growth of carbon emission intensity. This indicates a fully mediating effect, although this effect may change in later stages. When entering the stage of new infrastructure application, it is important to pay attention to the practical implementation

of technology and strengthen the transformation of technological innovation results. This will allow technology to become an effective tool for the development of a green economy.

In summary, technological progress exerts a fully mediating effect at the national level and in the central region. New infrastructure effectively curbs the growth of carbon intensity by driving technological progress, supporting the hypothesis (H3).

5.3. Spatial Effects Test

(1) Spatial correlation test

To examine the spatial effect of new infrastructure on carbon emission intensity, it is essential to first test for a spatial correlation in carbon emission intensity. The Moran's I index was used to conduct this test. The results of the Moran's test are presented in Table 5. During the study period, Moran's values for carbon dioxide emissions were consistently positive and passed the 1% significance level test. This indicates a significant positive spatial correlation in carbon emission intensity.

Table 5. Results of Moran's I index.

Variable	2011	2012	2013	2014	2015
<i>ln CI</i>	0.381 ***	0.392 ***	0.378 ***	0.385 ***	0.326 ***
Variable	2016	2017	2018	2019	2020
<i>ln CI</i>	0.334 ***	0.328 ***	0.330 ***	0.333 ***	0.335 ***

Note: *** represents significance at the 1% level.

(2) Spatial model selection

In this study, the LM test, Wald test, and LR test were conducted. The results of these tests all passed the 1% significance level, leading to the rejection of the original hypothesis of using the SLM model or SEM model. This indicates the simultaneous existence of a spatial error term and a spatial lag term. Consequently, the spatial Durbin model was employed for the analysis in this study. To account for potential estimation bias arising from regional differences and time factors, as well as the suitability of fixed effects models for analyzing specific individuals, a two-way fixed effects spatial Durbin model was used for estimation in this study.

(3) Empirical analysis of spatial effects

The empirical results of the spatial Durbin model are shown in Table 6. Examining the table, we observe that the coefficients of the primary and secondary terms of new infrastructure are negative, and both pass the significance test. This suggests that the impact of the digital economy on carbon emissions follows an inverted U-shaped pattern, consistent with previous empirical findings.

Table 6. Results of the spatial Durbin regression.

Variables	Carbon Intensity	Spatial Lag Term	Direct Effects	Indirect Effects	Total Effect
<i>ln NI</i>	−3.487 ***	−3.214	−3.561 ***	−3.711	−6.267 ***
<i>ln NI</i> ²	−0.107 *	−0.129	−0.314 *	−0.027	−0.097
<i>ln E</i>	−0.045 **	−0.554 ***	−0.217 **	−0.125 ***	−0.683 ***
<i>ln P</i>	−0.129	0.526	−0.164	0.349	0.269
<i>ln A</i>	−1.240 ***	0.571 **	−2.158 ***	0.673 **	−0.771 ***
<i>ln S</i>	0.231 ***	0.162 ***	0.213 ***	0.187 ***	0.824 ***

Note: *, **, and ***, respectively, represent significance at the 10%, 5%, and 1% levels.

The total effect can be divided into direct and indirect effects. The direct effects represent the average impact of the explanatory variable on the region itself, while the

indirect effects represent the average impact on adjacent regions. Regarding the direct effects of the primary and secondary terms of new infrastructure, we find that they are significant. This indicates a non-linear relationship between new infrastructure and carbon emissions in the region. However, the total effect of new infrastructure on carbon emissions only shows significance at the 10% level for the primary term. Overall, new infrastructure presents a suppressive effect on carbon emission intensity.

Furthermore, we find that the spatial spillover effect of new infrastructure on carbon emissions is not significant. The non-linear effect of new infrastructure in neighboring regions on carbon emissions in the region is minimal. When considering the control variables, except for population size, all variables show significant direct, indirect, and total effects. Economic density and energy structure are found to influence the carbon emission intensity of the region and adjacent areas. On the other hand, the impact of economic scale on neighboring regions is not significant.

5.4. Robustness Check

To verify the robustness of the model, all hypotheses were tested using a random-effects model. After changing the method, the empirical results were basically consistent with the influence direction of the above variables, and the regression coefficients were different. First, in the benchmark results, the primary and secondary items of the scale of new infrastructure were verified at a significant level of 1%, which still verified the inverted U-shaped relationship between new infrastructure and carbon emission intensity. Secondly, the mediation effect regression model shows that the new infrastructure optimizes the industrial structure to a certain extent and promotes the development of technological progress. After adding the intermediary variable, the coefficient of new infrastructure is partially significant, which proves that the effect of industrial structure optimization and technological progress has a mediating effect in some regions, which is consistent with the previous results.

After replacing the data, the empirical results largely align with the original findings in terms of the direction of influence of the variables. However, there are some differences observed in the regression coefficients, as presented in Table 7. The benchmark results demonstrate that the magnitude and significance of the primary and secondary terms related to the scale of new infrastructure remain consistent, reaffirming the presence of an inverted U-shaped relationship between new infrastructure and carbon emission intensity. Furthermore, the mediation analysis reveals that new infrastructure contributes to the optimization of the industrial structure and the advancement of technological progress to a certain extent. Upon introducing the mediating variables, the coefficient of new infrastructure becomes partially significant, indicating that the effects of industrial structure optimization and technological progress are mediated in certain regions. This finding is consistent with the previous results obtained.

Table 7. Results of Robustness test.

Models	Variables	China	Eastern	Central	Western
Direct effects	$\ln NI$	0.238 ***	−1.219	−5.112 **	−0.003 **
	$\ln NI^2$	−0.017 *	0.045	0.042 **	−0.034
Industrial optimization effect	$\ln NI$	0.425	1.757 ***	6.433 ***	−1.661 ***
	$\ln NI^2$	0.046 **	−0.044	−0.312 ***	0.217 ***
Technological progress effects	$\ln NI$	1.429 ***	0.222 ***	−0.372 ***	0.231 **
	$\ln NI^2$	−0.110 ***	−0.327 ***	0.251 **	−0.234 **
Total effect (industrial optimization)	$\ln NI$	0.184 **	0.039	−0.103	1.127
	$\ln NI^2$	−0.011	0.027	0.114	0.049
	$\ln NS$	−0.243 ***	−0.577 ***	−1.434 ***	−1.935 ***
Total effect (technological progress)	$\ln NI$	0.137	−0.046	−0.095	0.044
	$\ln NI^2$	−0.008	0.024	0.045	−0.023
	$\ln NT$	0.062 ***	−0.037	0.105 **	0.063

Note: *, **, and ***, respectively, represent significance at the 10%, 5%, and 1% levels.

5.5. Discussion

At the national level, the scale of new infrastructure has a positive effect on carbon emission intensity in the early stages and can effectively curb the growth of carbon emission intensity in the later stages. This is because infrastructure construction consumes a lot of resources in the early stages, increases carbon emissions, and effectively promotes economic growth and efficient energy use in the later stages, reducing carbon intensity [53]. The effect of industrial optimization at the national level is not reflected. The carbon intensity impact of new infrastructure is achieved through enhanced technological advances. This is because the new infrastructure breaks down barriers for technological innovation exchanges and provides rich application scenarios and broad market demand for improving the transformation efficiency of scientific and technological achievements.

In the eastern region, the scale of new infrastructure construction shows a linear negative impact on carbon emission intensity. New infrastructure and industrial optimization can curb the growth of carbon emission intensity, but the role of industrial optimization in the later stage gradually weakens, and new infrastructure will have a positive impact on carbon emission intensity. This may be because the construction of eastern cities is generally relatively perfect, the expansion of urban construction is gradually slowing, and the role of industrial optimization of new infrastructure is gradually weakening.

In the central region, the scale of new infrastructure also showed a negative impact on carbon emission intensity. The industrial optimization effect manifests itself as a masking effect in the central part. The average level of new infrastructure development is relatively high, and its role in industrial agglomeration and resource optimization has weakened. Therefore, the new infrastructure has inhibited the promotion of industrial optimization. Due to this influencing effect, the total effect of new infrastructure has a positive impact on carbon emission intensity in the later stage. Technological progress plays a completely mediating role. This role may change at a later stage, and with the transformation of technological achievements, new infrastructure can play a role in suppressing carbon emission intensity through technological progress.

In the western region, the scale effect of new infrastructure construction is not significant. New infrastructure has been able to optimize the existing industrial structure by promoting the development of the tertiary industry. The industrial structure in the west shows a veiling effect. This may be because, driven by the optimization of the industrial structure, the carbon emission reduction role of new infrastructure can be played, the overall level of new infrastructure is low, and the scale is still expanding, which directly increases energy consumption. However, some regions have been able to promote the development of the tertiary industry, optimize the existing industrial structure, and develop a low-carbon economy with the help of new infrastructure, thereby curbing carbon emission intensity, and the direct effect of new infrastructure is not significant.

6. Conclusion and Policy Implication

6.1. Conclusions

In this study, we examined the impact of new infrastructure on regional carbon emission intensity by analyzing its mechanism and constructing the STIRPAT model with appropriate variables. We also investigated the mediating effect of industrial optimization and technological progress using the stepwise regression method. We placed particular emphasis on regional differences and explored the spatial spillover effect of new infrastructure. Based on our analysis, we draw the following conclusions.

(1) From 2011 to 2020, China experienced a general decrease in carbon emission intensity on a yearly basis. The average carbon emission intensity for each province and city decreased to 3.82 tons/billion yuan in 2020. Currently, the western regions exhibit higher overall carbon emission intensity, highlighting regional discrepancies in both carbon emission intensity and new infrastructure development.

(2) The relationship between new infrastructure and regional carbon emission intensity is complex. It is not a simple linear relationship. The introduction of new infrastructure can

lead to industrial structure optimization and technological advancements, which in turn can reduce carbon emission intensity at the regional level. However, the impact of technological advancements is more significant at the national level and in the central region. In the early stages of development, the construction and operation of new infrastructure consume a significant amount of energy, resulting in increased carbon emissions. The initial boost to the economy from new infrastructure is not enough to offset the carbon emissions caused by energy consumption. Over time, as industrial optimization and technological progress occur, the carbon emission intensity is significantly reduced. Currently, the development of new infrastructure in China does not have a noticeable impact on the carbon emission intensity of surrounding areas.

(3) From a regional perspective, there are obvious differences in the performance of the different effects brought about by new infrastructure in different regions. The effect of industrial structure optimization is partly mediated in the eastern and central regions, which not only indirectly suppresses the growth of carbon emission intensity through industrial structure optimization but also directly reduces carbon emission intensity, while in the western region it is a masking effect, and the carbon emission reduction effect of new infrastructure is significant after adding the mediating effect. The effect of technological progress manifests itself as a complete mediation in the central region.

6.2. Policy Implications

Based on the findings of this study, the following countermeasures are suggested for new infrastructure development and regional carbon reduction.

(1) The eastern region should accelerate the integration of old and new infrastructure and promote the use of clean energy.

For the eastern region, it is crucial to continue implementing the structural effects brought about by the application of new infrastructure. This entails promoting the upgrading and transformation of secondary industries and increasing the proportion of tertiary industries, particularly in Beijing, Tianjin, and Hainan. The aim is to expedite the integration of old and new infrastructure, strengthen the development of a low-carbon economy, facilitate the successive transformation of old and new dynamics, and foster resource, facility, and space sharing between new and old infrastructure. The upgrading of industrial structures, facilitated by new infrastructure, can effectively mitigate the growth of carbon emissions intensity. However, it is essential to effectively control the carbon emissions associated with this development. This can be achieved by promoting the use of clean energy sources, such as advocating for the adoption of new energy vehicles. This approach weakens the positive effect of the energy consumption structure on carbon emission intensity while reducing regional carbon emissions. Additionally, promoting the use of energy-saving technologies to enhance energy efficiency and minimize energy losses can also help reduce carbon emissions.

(2) The central region should promote the development of new service industries and urban agglomeration development.

For the central region, the relationship between new infrastructure and carbon emission intensity is influenced by the optimization of industrial structure. It is crucial to strengthen the role of new infrastructure in promoting industrial transformation and upgrading. This can be achieved by developing new service industries that leverage regional advantages and align with new infrastructure construction. Additionally, it is important to continue the construction of intercity high-speed railways and promote the development of urban clusters. These efforts have multiple benefits: they stimulate regional economic growth, enhance people's quality of life, and contribute to a sense of social well-being. Moreover, they improve the efficiency of resource allocation and reduce energy consumption, thereby facilitating regional carbon emission reduction. By prioritizing the integration of new infrastructure and the optimization of industrial structure, the central region can effectively address carbon emission intensity while capitalizing on the economic and social advantages of new infrastructure development.

(3) The western region should improve the application of new infrastructure and strengthen the development of a low-carbon economy.

For the western region, it is vital to actively focus on the level of application of new infrastructure, continue to promote the construction of new infrastructure, and accelerate its application in all areas of the secondary and tertiary industries while continuing to promote technological innovation, upgrade the energy structure, and promote the use of clean energy. The western region should also seize opportunities during the development of new infrastructure, actively build platforms to attract talent and technology, optimize factor allocation, and promote high-quality economic development and the direct and indirect effects of the new infrastructure.

Although this study is conducted based on data from China, it also has certain reference values for other developing countries. Similar to China, most emerging economies are still in the early stages of new infrastructure construction while placing a strong focus on the country's low-carbon development. Modest new infrastructure planning will have a significant impact on sustainable economic growth and low-carbon development in these countries. This study detected the different impacts of new infrastructure on carbon emissions in different regions and tried to discover the impact mechanism of new infrastructure on carbon emissions. However, we have not fully considered the impact of new infrastructure on carbon emissions in a specific region. In addition, we will further detect the impact of new infrastructure on carbon emissions in specific industries.

Author Contributions: Conceptualization, B.L. and B.N.; methodology, B.N. and Y.W.; resources, Y.W. and X.H.; data curation, X.H. and Y.L.; writing—original draft preparation, B.N.; writing—review and editing, B.L. All authors have read and agreed to the published version of the manuscript.

Funding: This research was funded by Ministry of Education, Humanities and social science projects grant number [23YJA790047].

Institutional Review Board Statement: Not applicable.

Informed Consent Statement: Not applicable.

Data Availability Statement: Data are contained within the article.

Acknowledgments: We gratefully acknowledge the anonymous reviewers for their insightful comments on and suggestions for this paper.

Conflicts of Interest: The authors declare no conflict of interest.

References

- Zhang, C.; Zhao, Z.; Wang, Q.; Xu, B. Title: Holistic Governance Strategy to Reduce Carbon Intensity. *Technol. Forecast. Soc. Change* **2022**, *179*, 121600. [[CrossRef](#)]
- Czernich, N.; Falck, O.; Kretschmer, T.; Woessmann, L. Broadband Infrastructure and Economic Growth. *Econ. J.* **2011**, *121*, 505–532. [[CrossRef](#)]
- De Jong, M.; Joss, S.; Schraven, D.; Zhan, C.; Weijnen, M. Sustainable-Smart-Resilient-Low Carbon-Eco-Knowledge Cities; Making Sense of a Multitude of Concepts Promoting Sustainable Urbanization. *J. Clean. Prod.* **2015**, *109*, 25–38. [[CrossRef](#)]
- Zhang, P.; Chen, P.; Xiao, F.; Sun, Y.; Ma, S.; Zhao, Z. The Impact of Information Infrastructure on Air Pollution: Empirical Evidence from China. *Int. J. Environ. Res. Public Health* **2022**, *19*, 14351. [[CrossRef](#)] [[PubMed](#)]
- Wang, L.; Chen, H.; Chen, S. Information Infrastructure, Technic Link and Corporate Innovation. *Financ. Res. Lett.* **2023**, *56*, 104086.
- Rougier, E.; Combarrous, F. Emerging Capitalisms and Institutional Reforms in Developing Countries. In *The Diversity of Emerging Capitalisms in Developing Countries: Globalization, Institutional Convergence and Experimentation*; Springer: Berlin/Heidelberg, Germany, 2017; pp. 413–435.
- Radwan, A.; Hongyun, H.; Achraf, A.; Mustafa, A.M. Energy Use and Energy-Related Carbon Dioxide Emissions Drivers in Egypt's Economy: Focus on the Agricultural Sector with a Structural Decomposition Analysis. *Energy* **2022**, *258*, 124821. [[CrossRef](#)]
- Wang, Y.; Zheng, Y. Spatial Effects of Carbon Emission Intensity and Regional Development in China. *Environ. Sci. Pollut. Res.* **2021**, *28*, 14131–14143. [[CrossRef](#)]
- Sun, W.; Huang, C. Predictions of Carbon Emission Intensity Based on Factor Analysis and an Improved Extreme Learning Machine from the Perspective of Carbon Emission Efficiency. *J. Clean. Prod.* **2022**, *338*, 130414. [[CrossRef](#)]

10. Raihan, A. Nexus between Greenhouse Gas Emissions and Its Determinants: The Role of Renewable Energy and Technological Innovations towards Green Development in South Korea. *Innov. Green Dev.* **2023**, *2*, 100066. [[CrossRef](#)]
11. Wang, Y.; Yin, S.; Fang, X.; Chen, W. Interaction of Economic Agglomeration, Energy Conservation and Emission Reduction: Evidence from Three Major Urban Agglomerations in China. *Energy* **2022**, *241*, 122519. [[CrossRef](#)]
12. Abbas, A.; Zhao, C.; Waseem, M.; Ahmed Khan, K.; Ahmad, R. Analysis of Energy Input–Output of Farms and Assessment of Greenhouse Gas Emissions: A Case Study of Cotton Growers. *Front. Environ. Sci.* **2022**, *9*, 826838. [[CrossRef](#)]
13. Elahi, E.; Khalid, Z.; Zhang, Z. Understanding Farmers’ Intention and Willingness to Install Renewable Energy Technology: A Solution to Reduce the Environmental Emissions of Agriculture. *Appl. Energy* **2022**, *309*, 118459. [[CrossRef](#)]
14. Chen, C.; Zhao, T.; Yuan, R.; Kong, Y. A Spatial–Temporal Decomposition Analysis of China’s Carbon Intensity from the Economic Perspective. *J. Clean. Prod.* **2019**, *215*, 557–569. [[CrossRef](#)]
15. Su, B.; Ang, B.W. Demand Contributors and Driving Factors of Singapore’s Aggregate Carbon Intensities. *Energy Policy* **2020**, *146*, 111817. [[CrossRef](#)]
16. Okorie, D.I.; Wesseh, P.K. Climate Agreements and Carbon Intensity: Towards Increased Production Efficiency and Technical Progress? *Struct. Change Econ. Dyn.* **2023**, *66*, 300–313. [[CrossRef](#)]
17. Dwivedi, A.K.; Soni, A. The Carbon Footprint of India and Its Drivers: A Structural Decomposition Analysis of Global Value Chains. *Sustain. Energy Technol. Assess.* **2023**, *56*, 103109. [[CrossRef](#)]
18. Madlener, R.; Sunak, Y. Impacts of Urbanization on Urban Structures and Energy Demand: What Can We Learn for Urban Energy Planning and Urbanization Management? *Sustain. Cities Soc.* **2011**, *1*, 45–53. [[CrossRef](#)]
19. Liu, Y.; Xiao, H.; Zikhali, P.; Lv, Y. Carbon Emissions in China: A Spatial Econometric Analysis at the Regional Level. *Sustainability* **2014**, *6*, 6005–6023. [[CrossRef](#)]
20. Liddle, B.; Lung, S. Age-Structure, Urbanization, and Climate Change in Developed Countries: Revisiting STIRPAT for Disaggregated Population and Consumption-Related Environmental Impacts. *Popul. Env.* **2010**, *31*, 317–343. [[CrossRef](#)]
21. Wang, Y.; Zhao, Z.; Zhang, S.; Su, Y. Research on the Impact of Digital Inclusive Finance on Regional Carbon Emissions: Based on the Sustainable Green Innovation of Small and Medium-Sized Enterprises. *J. Clean. Prod.* **2023**, *428*, 139513. [[CrossRef](#)]
22. Zhang, Y.; Yu, Z.; Zhang, J. Research on Carbon Emission Differences Decomposition and Spatial Heterogeneity Pattern of China’s Eight Economic Regions. *Environ. Sci. Pollut. Res.* **2022**, *29*, 29976–29992. [[CrossRef](#)] [[PubMed](#)]
23. Lin, B.; Wang, C. Does Industrial Relocation Affect Regional Carbon Intensity? Evidence from China’s Secondary Industry. *Energy Policy* **2023**, *173*, 113339. [[CrossRef](#)]
24. Hulten, C.R.; Bennathan, E.; Srinivasan, S. Infrastructure, Externalities, and Economic Development: A Study of the Indian Manufacturing Industry. *World Bank Econ. Rev.* **2006**, *20*, 291–308. [[CrossRef](#)]
25. Duggal, V.G.; Saltzman, C.; Klein, L.R. Infrastructure and Productivity: An Extension to Private Infrastructure and It Productivity. *J. Econ.* **2007**, *140*, 485–502. [[CrossRef](#)]
26. Zhang, C.; Zhang, M.; Xiao, C. From Traditional Infrastructure to New Infrastructure: A New Focus of China’s Belt and Road Initiative Diplomacy? *Eurasian Geogr. Econ.* **2022**, *63*, 424–443. [[CrossRef](#)]
27. Toader, E.; Firtescu, B.N.; Roman, A.; Anton, S.G. Impact of Information and Communication Technology Infrastructure on Economic Growth: An Empirical Assessment for the EU Countries. *Sustainability* **2018**, *10*, 3750. [[CrossRef](#)]
28. Prus, P.; Sikora, M. The Impact of Transport Infrastructure on the Sustainable Development of the Region—Case Study. *Agriculture* **2021**, *11*, 279. [[CrossRef](#)]
29. Du, X.; Zhang, H.; Han, Y. How Does New Infrastructure Investment Affect Economic Growth Quality? Empirical Evidence from China. *Sustainability* **2022**, *14*, 3511. [[CrossRef](#)]
30. Ansar, A.; Flyvbjerg, B.; Budzier, A.; Lunn, D. Does Infrastructure Investment Lead to Economic Growth or Economic Fragility? Evidence from China. *ECOPOL* **2016**, *32*, 360–390. [[CrossRef](#)]
31. Duran-Fernandez, R.; Santos, G. Regional Convergence, Road Infrastructure, and Industrial Diversity in Mexico. *Res. Transp. Econ.* **2014**, *46*, 103–110. [[CrossRef](#)]
32. Agénor, P.-R.; Alpaslan, B. Infrastructure and Industrial Development with Endogenous Skill Acquisition. *Bull. Econ. Res.* **2018**, *70*, 313–334. [[CrossRef](#)]
33. Gong, M.; Zeng, Y.; Zhang, F. New Infrastructure, Optimization of Resource Allocation and Upgrading of Industrial Structure. *Financ. Res. Lett.* **2023**, *54*, 103754. [[CrossRef](#)]
34. Yan, G.; Zou, L.; Liu, Y.; Ji, R. How Does New Infrastructure Impact the Competitiveness of the Tourism Industry?—Evidence from China. *PLoS ONE* **2022**, *17*, e0278274. [[CrossRef](#)] [[PubMed](#)]
35. Pan, X.; Guo, S.; Li, M.; Song, J. The Effect of Technology Infrastructure Investment on Technological Innovation—A Study Based on Spatial Durbin Model. *Technovation* **2021**, *107*, 102315. [[CrossRef](#)]
36. Cassia, A.R.; Costa, I.; De Oliveira Neto, G.C. Assessment of the Effect of IT Infrastructure on the Relationship between Knowledge Sharing and Technological Innovation Capability: Survey in Multinational Companies. In *Technology Analysis and Strategic Management*; Taylor and Francis: Abingdon, UK, 2022; pp. 1–21.
37. Lyu, Y.; Ji, Z.; Liang, H.; Wang, T.; Zheng, Y. Has Information Infrastructure Reduced Carbon Emissions?—Evidence from Panel Data Analysis of Chinese Cities. *Buildings* **2022**, *12*, 619. [[CrossRef](#)]
38. Tang, K.; Yang, G. Does Digital Infrastructure Cut Carbon Emissions in Chinese Cities? *Sustain. Prod. Consum.* **2023**, *35*, 431–443. [[CrossRef](#)]

39. Lee, C.-C.; Wang, F. How Does Digital Inclusive Finance Affect Carbon Intensity? *Econ. Anal. Policy* **2022**, *75*, 174–190. [[CrossRef](#)]
40. Lin, B.; Chen, Y. Will Economic Infrastructure Development Affect the Energy Intensity of China’s Manufacturing Industry? *Energy Policy* **2019**, *132*, 122–131. [[CrossRef](#)]
41. Fu, L.; Zhang, L.; Zhang, Z. The Impact of Information Infrastructure Construction on Carbon Emissions. *Sustainability* **2023**, *15*, 7693. [[CrossRef](#)]
42. Chen, Y.; Chen, W.; Chen, S. The Mediating Role of Entrepreneurship in the Link between High-Speed Rail and Carbon Emissions Reduction. *Front. Environ. Sci.* **2022**, *10*, 1013060. [[CrossRef](#)]
43. Hussain, M.; Lin, Y.; Wang, Y. Measures to Achieve Carbon Neutrality: What Is the Role of Energy Structure, Infrastructure, and Financial Inclusion. *J. Environ. Manag.* **2023**, *325*, 116457. [[CrossRef](#)]
44. Razaq, A.; Sharif, A.; Ozturk, I.; Skare, M. Inclusive Infrastructure Development, Green Innovation, and Sustainable Resource Management: Evidence from China’s Trade-Adjusted Material Footprints. *Resour. Policy* **2022**, *79*, 103076. [[CrossRef](#)]
45. Wu, J.; Zhang, Y.; Shi, Z. Crafting a Sustainable Next Generation Infrastructure: Evaluation of China’s New Infrastructure Construction Policies. *Sustainability* **2021**, *13*, 6245. [[CrossRef](#)]
46. Elahi, S.; Kalantari, N.; Azar, A.; Hassanzadeh, M. Impact of Common Innovation Infrastructures on the National Innovative Performance: Mediating Role of Knowledge and Technology Absorptive Capacity. *Innovation* **2016**, *18*, 536–560. [[CrossRef](#)]
47. York, R.; Rosa, E.A.; Dietz, T. STIRPAT, IPAT and ImPACT: Analytic Tools for Unpacking the Driving Forces of Environmental Impacts. *Ecol. Econ.* **2003**, *46*, 351–365. [[CrossRef](#)]
48. Lee, L.; Yu, J. Estimation of spatial autoregressive panel data models with fixed effects. *J. Econ.* **2010**, *2*, 165–185. [[CrossRef](#)]
49. Lesage, J.; Pace, R.K. *Introduction to Spatial Econometrics*; CRC Press: Boca Raton, FL, USA, 2009.
50. IPCC. IPCC Guidelines for National Greenhouse Gas Inventories. 2006. Available online: <http://www.ipcc-nggip.iges.or.jp/public/2006gl/chinese/index.html> (accessed on 15 May 2019).
51. MacKinnon, D.P.; Fairchild, A.J.; Fritz, M.S. Mediation Analysis. *Annu. Rev. Psychol.* **2007**, *58*, 593–614. [[CrossRef](#)]
52. Dinlersoz, E.M.; Fu, Z. Infrastructure Investment and Growth in China: A Quantitative Assessment. *J. Dev. Econ.* **2022**, *158*, 102916. [[CrossRef](#)]
53. Xie, H.; Tan, X.; Li, J.; Qu, S.; Yang, C. Does Information Infrastructure Promote Low-Carbon Development? Evidence from the “Broadband China” Pilot Policy. *Int. J. Environ. Res. Public Health* **2023**, *20*, 962. [[CrossRef](#)]

Disclaimer/Publisher’s Note: The statements, opinions and data contained in all publications are solely those of the individual author(s) and contributor(s) and not of MDPI and/or the editor(s). MDPI and/or the editor(s) disclaim responsibility for any injury to people or property resulting from any ideas, methods, instructions or products referred to in the content.