


## Article

# Scenario Analysis of the GHG Emissions in the Electricity Sector through 2030 in South Korea Considering Updated NDC<sup>†</sup>

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<sup>†</sup> The present work is an extension of the paper “Scenario Analysis of the CO<sub>2</sub> Emissions in the Electricity Sector in South Korea” presented to APAP 2021 Conference, Jeju, Korea, 11–14 October 2021.

**Abstract:** South Korea announced an energy transition roadmap, CO<sub>2</sub> roadmap, and national greenhouse gas reduction target of nationally determined contribution (NDC) for the Paris Agreement. Furthermore, the government has also set a goal of reducing its CO<sub>2</sub> emissions to reach net-zero carbon emissions by 2050. Additionally, the Korean government submitted an enhanced update of the first NDC at the end of 2021. In the electricity sector, the updated NDC proposed the GHG emissions target of 149.9 million tons in 2030. In this study, we model eight scenarios based on future energy mix and demand forecast considering the government’s latest plans to evaluate the possible emission reduction and impacts in the electricity sector. The scenario-based analysis is conducted to check whether it can satisfy the CO<sub>2</sub> reduction target by using PLEXOS, a production simulation model. The results show that emission reduction targets are difficult to accomplish in the short term and can lead to significant changes in the operation of generators and increased costs to realize the decarbonization pathway.



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**Keywords:** nationally determined contribution; Korean electricity sector; CO<sub>2</sub> emission

## 1. Introduction

As part of the Paris Climate Agreement in 2015, governments around the world agreed to limit global warming to levels well below 2 °C relative to pre-industrial levels and pursue efforts to limit it to 1.5 °C. In this context, more than 197 countries worldwide submitted their nationally determined contributions (NDCs), outlining voluntary climate actions until 2030 and considering national development goals. In this proposal, the Korean government plans to reduce its greenhouse gas emissions by 37% from the business-as-usual (BAU, 850.6 MtCO<sub>2</sub>eq) level by 2030 across all economic sectors. Korea has continued to deal with climate change problems across all economic sectors according to the Framework Act on low carbon and green growth, and the country is focusing on efforts to reduce its GHG emissions to meet short-term goal.

Korea has expanded its renewable electricity generation as an effort to transform its economy into a low-carbon one. Korean energy policies—publicized in the 9th Basic Plan for Long-term Electricity Supply and Demand (BPE) (2020) [1], 2050 Carbon neutral strategy (2020) [2], the 8th Basic Plan for Long-term Electricity Supply and Demand (2017) [3], and the 3rd Korea Energy Master Plan (2019) [4]—seek to increase the proportion of renewable electricity generation. The direction of these policies has been to reduce thermal and nuclear power generation and to increase renewable electricity generation for a safe and environmentally friendly energy system.

First mentioned in the 8th BPE, the target for CO<sub>2</sub> emissions in the electricity generation sector was 237 million tons in 2030, a reduction of 26.4% compared to the BAU of 322 million tons. The 9th BPE proposed a target of 192.6 million tons of greenhouse gas emissions

in 2030, a reduction of 23.6% compared to the previous target of 237 million tons. To achieve the target, the Korean government is considering various measures, including decommissioning aging coal generators and fuel conversion from coal to liquefied natural gas (LNG) generation. Additionally, reflecting the Green New Deal policy (2020) [5], the renewable supply target by 2025 has been raised. Moreover, a generation cap on operating coal power plants was enforced.

In October 2020, President Moon declared that the country would aim to reach carbon neutrality by 2050. In May 2021, Moon declared that a more ambitious target would be announced at the COP26 climate change conference in Glasgow in November 2021 in response to criticism about the country's lack of ambition in terms of emissions reduction. Finally, the Korean government submitted its update of the first NDC [6]. Figure 1 shows historical GHG emissions, emission target at NDC, and emission trajectory up to 2050 carbon neutrality. The updated target is to reduce total national GHG emissions by 40% from the 2018 level by 2030. In the revised plan, the GHG emissions target in the power generation sector was changed from 192.6 million tons to 149.9 million tons in 2030. To achieve this goal, the government suggested some measures that included reducing oil and coal power generation, expanding renewable energy generation, and introducing ammonia co-firing.

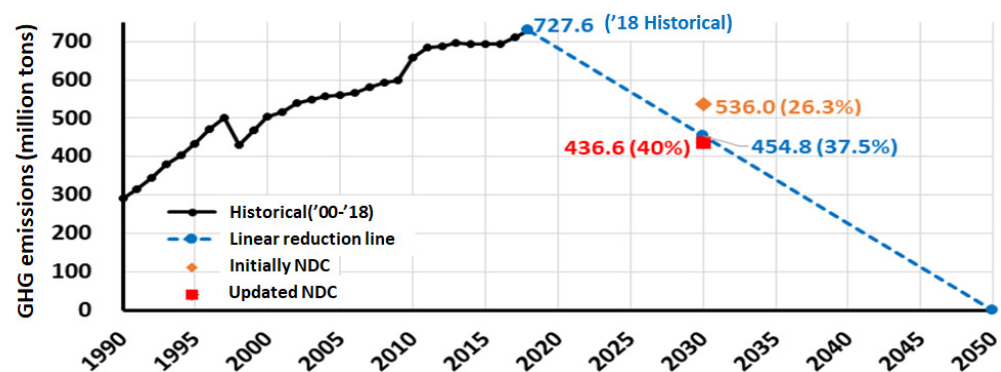


Figure 1. Historical GHG emissions, emission target of Korea, and 2050 net-zero [6].

The new NDC reflects the strong will of the government to reduce GHG emission. However, it is a very difficult task because Korea has an industrial structure with a high proportion of manufacturing. Moreover, as the NDC was set assuming linear reduction pathways from 2018 to 2050 net-zero, the time is quite short to achieve the target.

In some previous studies [7–13], GHG emission mitigation targets and the plans of Korea were reviewed. However, most of them focused on mid- and long-term views, using top-down approaches that consider the energy, industry, building, transportation, agriculture, livestock farming and fisheries, and waste sectors to review the nation's total GHG emissions. Additionally, they did not focus on the electricity sector and did not reflect the latest policies.

The GHG reduction target in the electricity sector of the government's plan would need to be quite aggressive, so it is essential to research whether it can be achieved in the short term. Thus, from this point of view, our article organizes several scenarios on energy mix and forecasted load demand considering the government's latest plans to evaluate the potential GHG emission reduction in the electricity sector and analyzes scenarios to discover whether the GHG reduction target of the electricity sector will be achievable in the short to mid-term by using deterministic production simulations. The simulations were run in the PLEXOS [14], a commercial model developed by Energy Exemplar for electricity market simulation. It is not open source; however, it has been used for a wide range of analyses [15–22] by utilities and researchers alike. This study tried to derive policy implications for supply and demand and generation mix. In addition, we reviewed the

feasibility of Korean GHG emission target and suggested several alternatives for achieving the GHG emissions target.

The rest of this paper is organized as follows. Section 2 explains the simulation model, the methodology and the database structuring, which are used to evaluate GHG emissions. Additionally, we build several scenarios considering electricity demand, power plant construction plan, and the level of renewable penetration. Section 3 evaluates CO<sub>2</sub> projections, generation mix, and total costs by scenarios. Conclusions and suggestions are discussed in Section 4.

## 2. Data Input and Methodology

### 2.1. Unit Commitment and Economic Dispatch Model

PLEXOS is a simulation software that is used by energy market participants, system planners, investors, regulators, consultants, and analysts. [14–22] In this study, PLEXOS was used to solve the Unit Commitment [23] and Economic Dispatch [24] (UCED) problems. The unit commitment problem is the problem of finding an optimal combination of on/off decisions for all generating units across a given horizon, ensuring the supply meets the total demand at each simulation period. Economic dispatch refers to the optimization of generator dispatch levels for the given unit commitment solution.

The model's objective function is to minimize the total system cost, which includes operational costs such as fuel and start-up costs, while considering various constraints on system, generation, and transmission, such as load balance, minimum up time and minimum down times, power plant ramp rates, available generation capacities, annual capacity factor, and emissions [25]. More detailed explanations of the PLEXOS software can be found in other published works [26]. This software accommodates a range of planning horizons, from long to short, and a variety of time steps. The simulated time frames can be set to minutes, hours, days, weeks, months, or years. The model was run at the hour resolution in our study.

This work used rounded linear relaxation (RLR), which enabled faster solution times than MILP solutions because it is less computationally intensive than integer programming while maintaining significant precision.

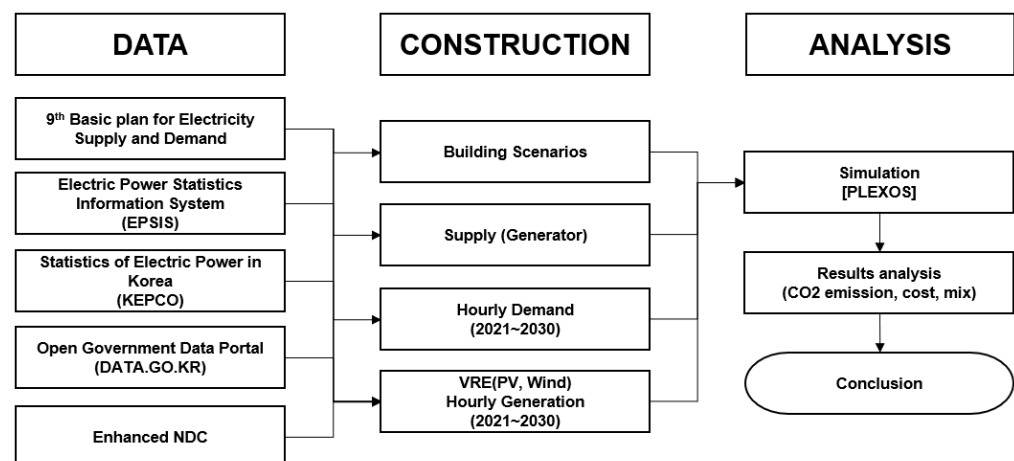
We developed a detailed database based on the assumptions described below. Based on the optimal dispatch results, GHG emissions from the electricity sector were estimated. The simulations have been performed on an AMD Ryzen Threadripper 3990X processor 2.90 GHz with 256 GB Memory with IBM CPLEX 20.1.0.0 as a solver.

### 2.2. Supply Assumption

The simulation input data are constructed based on the official announcement of the 9th BPE, and historical data from the Electric Power Statistics Information System (EPSIS) of Korea Electricity Exchange (KPX), Korea Electric Power Corporation (KEPCO), and Open Government Data portal, as described in Figure 2 and Table 1.

**Table 1.** Simulation input data.

Class	Details	Reference
Demand	Annual Peak/Energy Hourly Load pattern ('20)	9th BPE [1] KPX
Thermal	Capacity Technical Data	9th BPE EPSIS/KEPCO/[25]
Renewable	Annual Energy PV, Wind Hourly pattern ('19)	9th BPE OGD
Fuel	2018–2020 Average	EPSIS
Emission	Emission factor (kg/kWh)	KEEI [27]



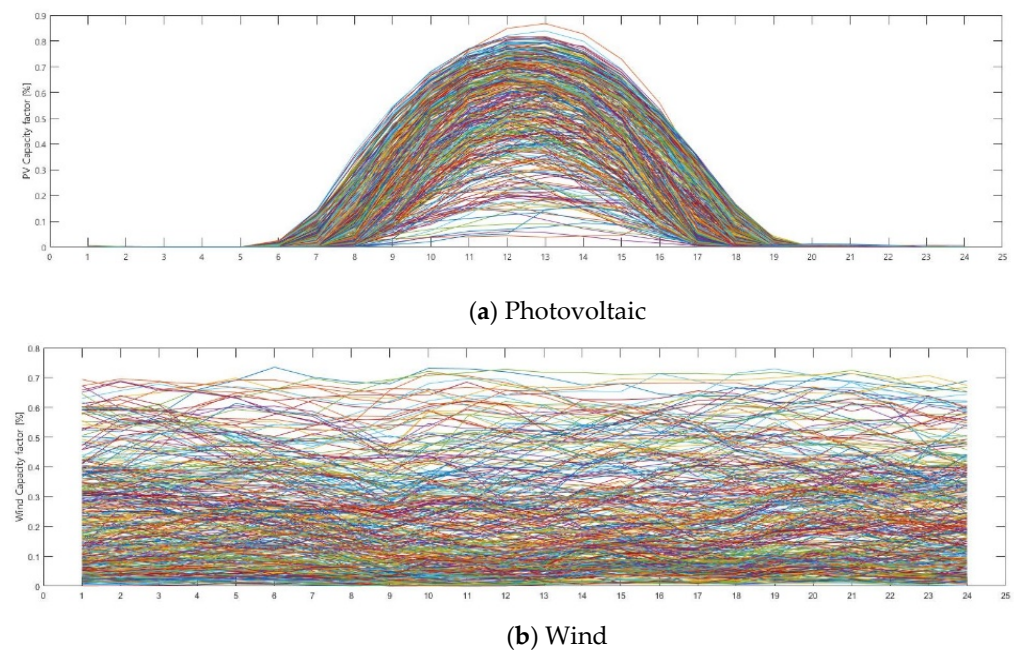
**Figure 2.** The procedure of data collection and analysis.

The generation capacity mix based on the 9th BPE is shown in Table 2. While nuclear power plant and coal-fired steam turbine capacity is expected to decline compared to current levels, renewable and LNG capacity, which includes combined cycle gas turbines [27] and combined heat and power plants, is expected to increase. Technical data of generator can be seen in [28]. Korea currently has seven operational fixed-speed pumped storage hydrogenerators (PSHs) that contribute 4700 MW of generation capacity. Additionally, three new adjustable speed PSHs have been planned until 2034 to handle the variability and uncertainty created by renewable generation. In updated NDC, ammonia has 22.1 TWh in the generation mix in 2030. Ammonia means co-firing technology by co-burning coal and ammonia. It has been simply modeled as a carbon-free generator, not co-fired with coal in this study. The nuclear availability factor was estimated to be around 80% to 85%. In some scenarios, the coal capacity factor is capped. Renewable energy capacity and generation projections are based on the 9th BPE. In some scenarios, we assume 75% wind generation capacity, reflecting the current slow wind penetration with delays in major offshore wind projects. In the updated NDC, the government projected the renewable generation share in 2030 to be 30.0%, which is higher than the 20.8% share of the 9th BPE. In the updated NDC, renewable supply trajectories were not provided, so we assumed solar and wind supply penetration from 2026 to 2030.

**Table 2.** Assumed installed capacity mix in the Korean power system.

Resource	2019 (Actual)		2030 (9th Plan)		2030 (Updated NDC)	
	Capacity [MW]	Share [%]	Capacity [MW]	Share [%]	Capacity [MW]	Share [%]
Nuclear	23,250	18.5	20,400	11.8	20,400	9.1
Coal	36,992	29.5	32,612	18.9	32,612	14.6
LNG	39,655	31.6	55,496	32.1	55,496	24.8
RES	15,791	12.6	58,043	33.6	103,884	46.4
PSH	4700	3.7	5200	3.0	5200	2.3
Other	4950	4.1	1237	0.6	1237	0.6
Ammonia	-	-	-	-	5000	2.2
Sum	125,338	100	172,988	100	223,829	100

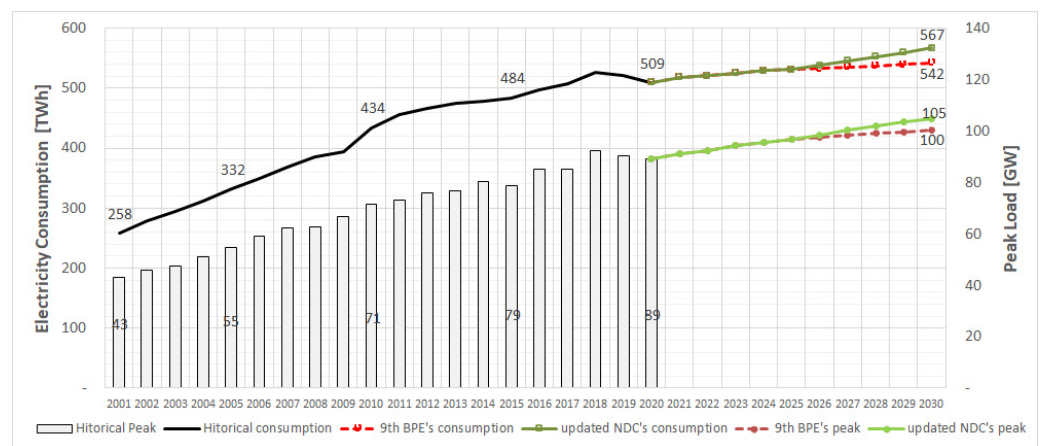
Our scenarios reflect the 9th BPE and the updated NDC in terms of capacity and the total amount of renewable energy generation. Additionally, the hourly generation of photovoltaic and wind energy was generated using the generation pattern from the open government data portal in 2019. Figure 3 shows hourly capacity factor of photovoltaic and wind in 2019. Other renewables, meanwhile, were applied in a monthly generation pattern.



**Figure 3.** A historical hourly capacity factor of 2019: (a) PV; (b) Wind.

### 2.3. Demand Assumption

The hourly electricity demand in 2020 is used to project chronological load data from 2021 to 2030 corresponding to the government's target demand. In the updated NDC, the government forecasted that demand in 2030 would increase by 4.6% compared to the 9th BPE, considering widespread electrification, and including electric vehicles' charging demand. In scenarios based on the updated NDC, the effect of increased demand from 2026 was similarly applied to the renewable assumption. Table 3 shows our demand assumption of 9th BPE and NDC. Figure 4 shows the annual demand forecasting results up to 2030.





**Table 3.** Peak demand and electricity consumption of 9th BPE and NDC.

Year	The 9th BPE		Updated NDC	
	Electricity Consumption (GWh)	Peak Demand (GW)	Electricity Consumption (GWh)	Peak Demand (GW)
2019	520,499	90,314	520,499	90,314
2026	532,767	97,582	537,880	98,519
2030	542,307	100,383	567,000	104,954

#### 2.4. Other Assumption

Table 4 shows the CO<sub>2</sub> emission factor of generation resources. This is the average emission factor which was calculated through the historical generation and emissions of power plants in Korea in 2014. [29] We assumed that nuclear, renewables and ammonia do not emit GHG in this study. The fuel prices in Table 5 are the latest three-year averages from 2019 to 2021 received from EPSIS [30].

**Table 4.** Greenhouse gas emission factor.

Emission Factor	Coal	LNG	Oil	Nuclear	RES	Ammonia
CO <sub>2</sub> [tCO <sub>2</sub> /MWh]	0.85	0.38	0.70	0	0	0

**Table 5.** Fuel Price (2019~2021 average).

Fuel Price	Nuclear	Bituminous	Anthracite	Oil	LNG
[KRW/Gcal]	2444	24,165	25,361	71,030	49,788

#### 2.5. Scenario Building

The following scenarios were created to evaluate CO<sub>2</sub> emissions and whether the 2030 emission target can be met, as shown in Table 6. In scenario A, we assume that there are no policy measures in place to reduce emissions, such as a coal power generation cap. As a result, this scenario minimized the total cost without emissions or external costs of supplying the power demand. Scenario B has the same capacity mix as scenario A, but it constrains the coal power plants' annual average capacity factor to 60%, which is the historical annual average capacity factor of the coal power plants in 2020 caused by government policy to reduce dust. From 2026, it is limited to 55 percent. Scenario C is based on the current situation in Korea, which is experiencing delays in the development of offshore wind projects. This scenario assumes that new wind power construction will reach 75% of the 9th plan level. Thus, it is the least efficient capacity mix for meeting the emission target. Scenario D has the same assumption as A, but it considers annual GHG emissions constraints. It was built to estimate the cost required to meet emissions targets compared to A. X-1 scenarios were based on the 9th BPE plan, and the updated NDC was used in X-2 scenarios.

**Table 6.** Scenario design for emission estimation.

X-1	Details	X-2	Details
A-1	Based on the 9th BPE without constraint	A-2	Based on the updated NDC without constraint
B-1	A-1 + CF limit of Coal '21~'25 60%, '26~'30 55%	B-2	A-2 + CF limit of Coal '21~'25 60%, '26~'30 55%
C-1	B1 + slow deployment (75%)	C-2	B-2 + slow deployment (75%)
D-1	A-1 + GHG emission constraints	D-2	A-2 + GHG emission constraints

### 3. Results and Discussion

#### 3.1. Generation Mix

The simulation results for each scenario are shown in Figure 5. PLEXOS also considers the curtailment of renewable energy. In this study, the curtailment happens due to the assumption that nuclear plants cannot rapidly increase and decrease their generation. As a result, the share of renewable energy generation was simulated to be lower than the input of the 9th BPE and updated NDC input. In the scenarios based on the 9th BPE, coal provides the most electricity (39.0%, 27.1%, 27.1%, 26.5%) in all scenarios (A-1, B-1, C-1, and D-1). LNG has between 13.0% of the generation share in A-1 and 26.9% in C-1, depending on renewable coal generation. Scenario D-1 achieves a 0.5% higher share than scenario B-1 to meet the 9th BPE's emission target.

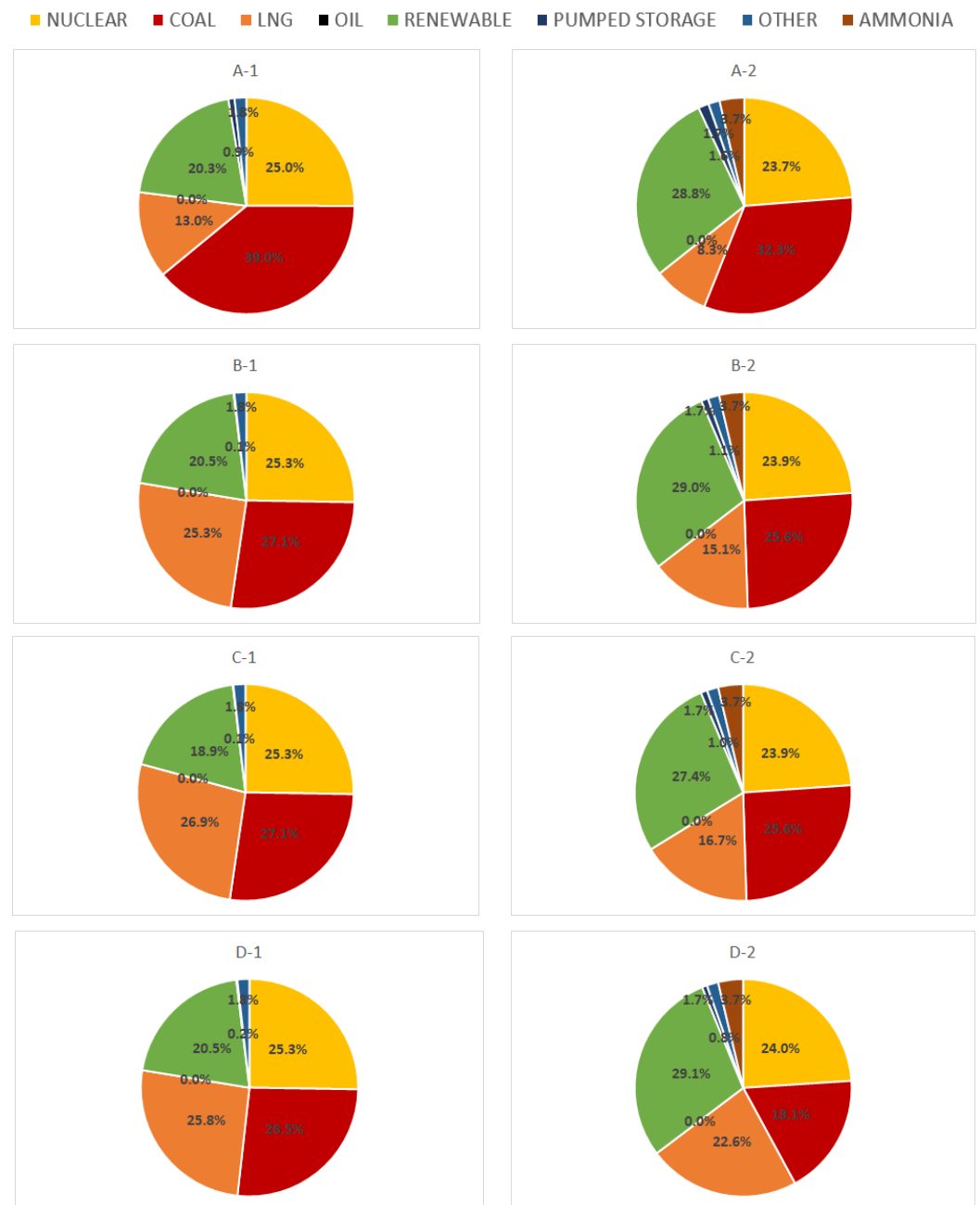


Figure 5. The 2030 generation mix results.

Among the scenarios based on the updated NDC, renewable energy generation took up the largest proportion in B-2, C-2, and D-2. In Scenario A-2, which considers cost minimization without constraints, the share of coal was still higher than that of renewable energy generation. The share of coal generation in X-2 decreases compared to X-1 because of ammonia co-firing and renewable penetration. Additionally, LNG in A-2 has the smallest share of generation due to the increase in renewable energy. To accomplish the new emission target, the share of LNG in D-2 increased at least 7.5% compared to B-2.

Table 7 shows the simulation results of all scenarios. To achieve 192.6 MT in the planned power mix, the capacity factor (CF) of coal must be lower than 53.9%, and to achieve the updated NDC target, the CF of coal must be lower than 38.8%, assuming that renewable energy is supplied as planned.

**Table 7.** Average capacity factor of 2030.

CF [%]	A-1	B-1	C-1	D-1	A-2	B-2	C-2	D-2
NUCLEAR	83.7							
COAL	80.1	55.0	55.0	53.9	69.9	55.0	55.0	38.8
LNG	15.1	29.2	31.0	29.8	10.1	18.4	20.3	27.5
OIL	-							
RENEWABLE	22.7	22.7	22.7	22.7	19.0	19.0	18.8	19.0
PSH	11.5	1.6	1.4	2.0	20.7	13.8	12.6	9.9
OTHER	67.3							
AMMONIA			-					50.5

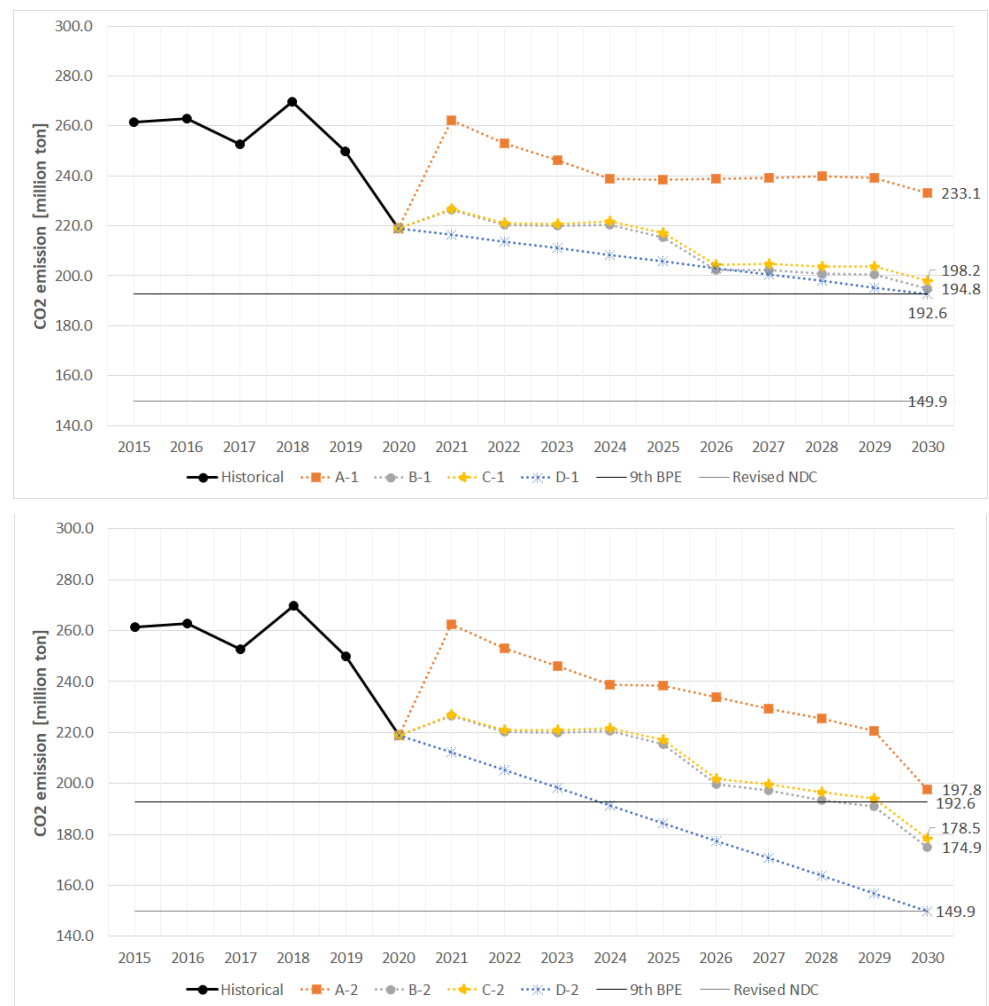
### 3.2. CO<sub>2</sub> Emission

Figure 6 shows the historical CO<sub>2</sub> emission trajectories and short-term forecasts until 2030 based on the 9th BPE and the updated NDC. Emissions from the electricity sector in 2020 were estimated to decrease by 31 million tons (12.4%) compared to the previous year due to a 1.9% decrease in electricity consumption caused by COVID-19, a 13.6% decrease in coal power generation, and a 12.2% increase in renewable energy generation.

Scenario A-1 was projected to peak at 260 million tons in 2021. From 2024 to 2029, nearly 240 million tons per year are expected, and finally, 233 million tons was forecasted in 2030. In scenario B-1, as renewable generation increases and coal generation decreases, CO<sub>2</sub> emission is projected to decrease by 16.4% compared to scenario A-1; however, it is expected that the target of 192.6 million tons cannot be achieved. Due to constraints, only Scenario D-1 was able to meet the emission target. According to the scenario, the average CO<sub>2</sub> intensity of electricity generation in 2030 will be 0.410, 0.346, 0.352, and 0.342 kgCO<sub>2</sub>/kWh.

Although electricity demand increased in the X-2 scenarios, the effect of increasing renewable energy was greater, and CO<sub>2</sub> emissions in the X-2 scenarios decreased compared to those in X-1 scenarios. In 2030, scenario A-2 expects 197.8 million tons, but it will fall short of both the 9th BPE and the updated NDC targets. This means that it is difficult to achieve emission targets by only increasing renewables, so additional reduction measures must be adopted. In scenarios B-2 and C-2, the 9th BPE's target was achieved, but not the target of the updated NDC. The CO<sub>2</sub> intensity of electricity generation in 2030 is calculated to be 0.330, 0.294, 0.300, and 0.253 kgCO<sub>2</sub>/kWh in X-2 scenarios.





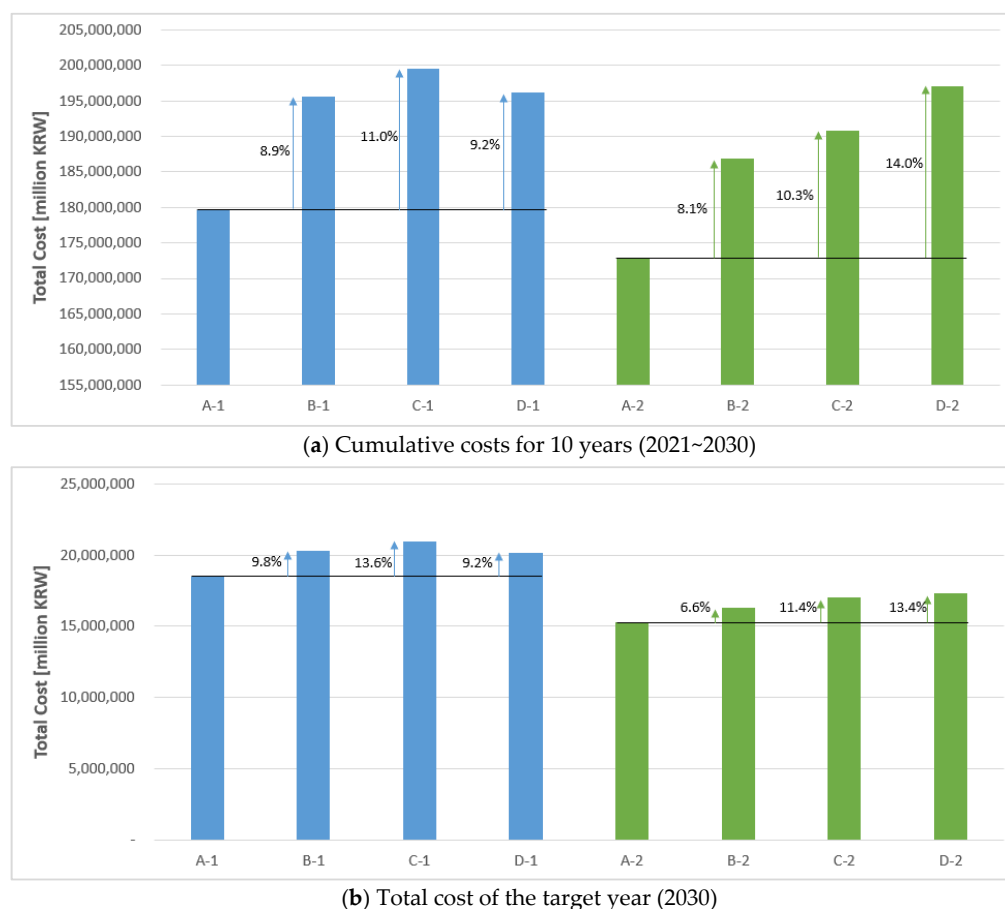
**Figure 6.** Projected annual CO<sub>2</sub> emission trajectories of all scenarios.

### 3.3. Total Generation Cost

Figure 7 shows the total generation costs of all scenarios. The total generation costs in 2030 for B-1, C-1, and D-1 increased by 109.8%, 113.6%, and 109.2%, respectively, when compared to scenario A-1. To meet the CO<sub>2</sub> emission target, generation mode operation of pumped hydro storages was increased in D-1.

However, pumping load of D-1 was significantly smaller than in B-1, resulting in a lower total demand in the simulation than in B-1. Although the generation share increased by replacing coal with LNG, the total energy of D-1 was smaller than that of B-1, so the total generation cost was simulated to be lower in D-1 than in B-1, when compared to scenario A-1. However, the cumulative cost for 10 years was 109.2% for D-1 and 108.9% for B-1. On the other hand, C-1 and C-2 show that a slowdown in renewable investment can increase total costs drastically.

Due to the electrification, the electricity demand increased in scenarios A-2~D-2, but the total costs in them decreased because of the high penetration of renewable energy. Additionally, total generation costs in scenario B-2~D-2 are 106.6%, 111.4% and 113.4% of that in scenario A-2. Compared to A-2, The accumulated costs of B-2, C-2, and D-2 are ranked in ascending order at 108.1%, 110.3%, and 114.0%.



**Figure 7.** Total generation cost of all scenarios (a) 10 years; (b) target year.

#### 4. Conclusions

We have organized several scenarios and estimated CO<sub>2</sub> emissions in each scenario to check whether the national GHG reduction target could be accomplished and compared the total costs of each scenario. As was reviewed through scenarios, it was found that the emission target cannot be accomplished. There are various options for reducing CO<sub>2</sub> emissions, including the construction of new nuclear plants, increasing the share of renewable energy, strengthening demand-side management, and fuel conversion of coal into LNG. Among these, fuel conversion was selected in D-1 and D-2 scenarios. Additionally, it was identified that a significant proportion of replacement between coal and natural gas was necessary to achieve the NDC goal. Thus, natural gas demand for generation will increase further to meet the emission target. However, this option may incur considerable costs. When we consider the rapid rise in fuel prices, the costs may increase more than in this analysis. Thus, this option may require a national consensus especially from final consumers who have to pay the increased costs. In addition, it is necessary to review whether the LNG infrastructure is sufficiently planned to meet the natural gas demand. On the other hand, the results may underestimate CO<sub>2</sub> emissions compared to that in real power systems because this study did not consider the minimum coal generation requirement for the secure power system operation. In conclusion, additional policy measures and advanced technology may be needed to further reduce CO<sub>2</sub> emissions. However, the only possible option to achieve the short-term goal, considering energy security, economic costs, and industrial impact, is a reduction in coal generation.

As part of future work, we plan to examine the integration costs caused by the renewables' volatility and impact of advanced technologies, including CCUS.

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**Conflicts of Interest:** The authors declare no conflict of interest.

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